

Faculty of Agricultural Sciences Institute of Agricultural Economics and Social Sciences in the Tropics and Subtropics Rural Development Theory and Policy

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## Microeconomic Impacts of Institutional Transformation in Vietnam's Northern Uplands

## Empirical studies on social capital, land and credit institutions

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# **Executive Summary**

Vietnam's economic achievement over the last two decades constitutes one of the most successful development stories of the last century. The Doi Moi reform program voted in 1986 gradually led the transition from a centrally-planned to a market-oriented economy. In rural areas, reforms were aimed at placing back farmers at the center of decision making as a way to boost agricultural production and alleviate poverty. The reforms entailed a deep transformation of institutions through a redefinition of the roles of state, the market and communities in allocating resources. Agricultural markets were gradually liberalized, user rights were transferred to smallholder farmers for most of the agricultural land, and anti-poverty programs were implemented. At the national level, the high economic growth in all sectors of the economy have permitted a drastic reduction of poverty. These successes however did not take place evenly through the country, and mountainous regions have lagged behind in this process. The poverty incidence in the Northern Uplands was still twice as large in 2008 than in the rest of the country. In addition, the rapid population growth combined with the intensification and expansion of agricultural systems into fragile ecosystems have considerably increased pressure on natural resources. This accentuates the risk for resource-based economies to get trapped in a vicious circle whereby environmental degradation and poverty mutually reinforce each other and durably undermine economic development. The existence of complex relations between poverty and environmental degradation in fragile ecosystems implies that equity, economic growth and environmental sustainability cannot be treated as separate objectives but must jointly be addressed to ensure sustainable development.

Drawing on a conceptual framework that highlights the determinant role of institutions in the poverty-environment nexus, this thesis investigates to which extent does the current institutional framework addresses objectives of equity, economic growth and environmental sustainability. It focuses on three critical institutional dimensions: the definition of property rights, the functioning of intertemporal markets, and social capital. More specifically, the thesis addresses the following research questions: (i)Has the individualization of land access and land titling program enhanced tenure security, and thereby the adoption of soil conservation practices? (*ii*) Has a land market emerged? (*iii*) Is the credit market equitable and efficient? Is the state-governed formal sector competitive? Does it induce a more equitable and efficient allocation than other sectors? (iv) Does ethnic diversity undermine collective action and the formation of social networks? Empirical evidence in this thesis builds on a rich and primary quantitative household- and village-level dataset collected in 2007/2008 in Yen Chau, a mountainous district of the Northern Upland region, as well as qualitative information gathered in the field through focus group discussions and numerous informal discussions with local stakeholder.

The thesis is structured into seven chapters. After an introductory chapter (chapter 1) that states the problem background, presents the conceptual framework and introduces the main research questions and hypotheses addressed in the thesis, chapter 2 introduces the study area and presents the data. Chapters 3 thru 6 contain research on micro-economic impacts of land property rights (chapter 3 and 4), credit institutions (chapter 5), and social capital (chapter 6). Chapter 7 summarizes research findings, discusses them and concludes.

The third chapter examines the land reform voted in 1993, which after forty years of collectivization, was aimed at privatizing and securing land access through the issuance of long term use right certificates. The objective of this large titling program is to boost agricultural production, enhance the conservation of natural resources and reduce poverty. After analyzing the history and content of the land law, the article describes the implementation of the reform in Yen Chau. It then investigates to which extent the reform is influencing the adoption of soil conservation technologies by farmers through descriptive statistics and econometric models of agroforestry adoption that account for selection bias due to incomplete exposure. Results first reveal that the implementation of the reform has been a long and costly process, particularly in mountainous regions where the overlap of the law with customary land institutions has been a source of conflicts. The necessity to enforce the law, but also to keep control over land use, and to ensure the equity in land distribution, led the local government to reallocate lands that had already been distributed to farmers. A question explored in the article is therefore whether these reallocations affect farmers' trust in land institutions, and thereby influence their incentives to adopt long term conservation technologies such as agroforestry. Results show that the possession of a formal land title positively influences adoption, but that the threats of land re-allocations in villages discourage conservation practices by creating uncertainty and tenure insecurity. Further analyses reveal that these two effects interact, and thus that the land policy and the way it is implemented affect farmers' conservation practices. One contribution of the article to the literature is therefore to show that the credibility of the state matters as it affects farmers' anticipations and response to policies. Another important finding is

that farmers have a fairly good knowledge about soil conservation technologies, but that under the current institutional framework, the technologies currently available in the area remain economically unattractive. Farmers are unlikely to bear the costs for conservation alone. The public good character of soil conservation calls for a greater involvement of research and government agencies to identify land use options that are both economically attractive and environmentally sustainable, and enhance institutional mechanism to foster their adoption, for instance through payments for environmental services.

This article is followed by a complementary chapter, chapter 4, that investigates whether the land reform has led to the establishment of a land market in Yen Chau. Well-functioning land markets are expected to generate important equity and efficiency gains in the agricultural sector, by enabling the transfer of land from the less productive to the more productive, and by raising farmers' asset value. Studies showed that this has been the case at the national level, and that the sale and lease transactions taking place in the land market lead to a greater efficiency in land use and a more equitable distribution. Our data shows that the situation in Yen Chau is otherwise. There, land sale transactions are very rare, and the lease market is very thin. Most of the land transactions observed occur through intra-familial free transfers. Results show that these transactions induce a more equal distribution than the initial land allocation. Administrative red tape, tenure insecurity due to land reallocations and uncertainty regarding the extension or reallocation of use rights at the end of their term are seen as the main factors hindering land sale and lease transactions. The credit constraint does not seem to play a major role here.

The fifth chapter of the thesis examines the credit market, and investigates the role and impact of state interventions in inducing a more equitable and efficient allocation. The functioning of credit markets plays a crucial role in the critical triangle of sustainable development by enabling farmers to make intertemporal decisions and better cope with risks. Yet, in rural areas the presence of transaction costs and covariate risks often cause credit markets to fail in providing credit to all at market interest rate, and the poor bear the highest costs of these imperfections. Vietnam's intervention in the rural credit market is embodied by a state-owned 'commercial' bank, the Vietnam Bank for Agriculture and Rural Development (VBARD), and a 'policy' bank, the Vietnam Bank for Social Policies (VBSP), lending microloans to poor households at highly subsidized interest rate. Using a rich dataset on farmers' credit transactions and access between 2002 and 2007, we describe the credit market, compare contract terms offered by formal, semi-formal and informal lenders, examine participation by wealth terciles and estimate a Tobit model predicting interest rates offered by non formal lenders. Data shows that despite offering competitive contract terms, the formal sector remains a secondary source of credit in Yen Chau, particularly for the poor who also face higher interest rates than other borrowers in the informal sector. We then investigate determinants of demand and access to each formal credit programs using two-stage Probit models with partial observability. In the VBARD model, results indicate a selection of borrowers that results both from a self-selection of borrowers and a selection by the bank. Estimates show no discrimination of the poor in this program. On the contrary, in the VBSP model, we find the poor are more often denied credit access by VBSP even though its program is targeted to them. 'Community imperfections' and the fact that credit's agents incentives are too much drawn on the repayment performance of clients are seen as two main factors explaining mistargeting. We then explore econometrically whether demands for formal and informal credits interact so as to assess the substitutability potential between both sectors. In the literature, the question regarding substitutability between informal and formal credit market segments in developing countries has been rarely investigated with micro-economic data. However, most authors hypothesize weak substitutability, and our findings confirm this hypothesis. Finally, using the propensity score matching approach, we assess quantitatively the impact of the government's micro-credit program on households' livelihoods. Results do not show a significant impact. Overall, analyses thus reveal a number of inefficiencies in the credit policy in terms of financial sustainability, poverty outreach and welfare impact that need to be addressed. We derive policy recommendations that may help to address these inefficiencies. Nevertheless, results show that the credit market is relatively liquid, since all farmers can access credit, finance agricultural input and consumption goods through this market. This liquidity is attributed to good levels of trust which result from the important social interactions between individuals in the area.

Finally, in chapter 6, we investigate whether the high degree of ethnic diversity observed in the study area undermines social capital. Social capital has appeared as a powerful concept that captures the community features, such as norms and network, that enable members of society to act collectively and/or overcome market failure. The literature points at ethnic heterogeneity as a factor inhibiting social interactions, and thus hindering collective action. Dissected landscapes in mountainous areas have caused complex settlement patterns overtime resulting in a high cultural and linguistic diversity. In Yen Chau, heterogeneity within villages was further induced by resettlement policies conducted by the government after the independence from France as a way to integrate ethnic minorities in the nation's political project. This particular setting offers a unique occasion to test the exogenous effect of ethnic heterogeneity on social capital outcomes. We develop two econometric models, the first one predicting individual participation in local organizations, and the second analyzing households' investment in social network capital. Results show an ambiguous effect of ethnic heterogeneity on participation. First, the extent and direction of this effect appear to depend on the type of organization considered, namely its political nature, the entry rule, and the type of good that is managed, whether public or club goods. Second, we do not find evidence of a direct effect of heterogeneity on households' level of social network capital measured by its borrowing capacity from friends and relatives. However, we find heterogeneity to have an indirect impact through its interaction with variables capturing households' identity and the participation of their members in local organizations. While the place of birth appears as a significant determinant in homogeneous settings, this effect vanishes as heterogeneity increases. On the contrary, participation of household members has a positive effect on households' level of social network capital, an effect that becomes significant in heterogeneous communities and increases along with the degree of heterogeneity. Overall, these results do not confirm theoretical predictions of a negative relationship but show instead that heterogeneity can induce dynamism in social relations by favoring the establishment of bridging connections which in turn can foster innovation and cross-cultural learning, enhance social mobility, and eventually encourage sustainable development.

The contributions of this thesis are twofold. First, it identifies sources of success and failure in the current institutional framework to promote sustainable development in Vietnam's mountainous areas from which we derive important policy recommendations. Evidence in this thesis highlights limitations of the top-down approach that dominates public intervention in mountainous areas of northern Vietnam. These interventions are costly and often not successful in enhancing equity, efficiency and the environmental sustainability of resource use. This stresses the need for the Vietnamese government to further enhance the functioning of incentive-based mechanisms in the economy. In this perspective, the clarification of the land reform objectives, the development of a land market, the promotion of independent and financially sustainable financial institutions, the reinforcement of the legal system, and the support of the emergence of an independent civil society are all measure that may encourage sustainable development in Vietnam's mountainous regions.

Beyond these policy-oriented findings, this thesis also contributes to a growing body of the literature studying micro-economic impacts of institutions, and delivers in this perspective several general findings. As any economic agents, farmers have anticipations and interpret signals. Therefore, transparency and credibility of the state in implementing a policy are two important features to ensure its success. Second, social capital, thanks to positive externalities notably on financial markets or in the management of natural resource, has strong implications on the economic performance of a society. This should encourage governments to design policies aimed at promoting social interactions particularly among people of diverse cultural and social backgrounds.

# Zusammenfassung

Vietnams wirtschaftliche Entwicklung ist eine der beeindruckensten Erfolgsgeschichten der letzten zwei Jahrzehnte. Das im Jahr 1986 beschlossene Reformprgramm "Doi Moi"bewirkte den allmählichen übergang von einer zentralen Planwirtschaft zu einer marktorientierten Wirtschaft. Die Reform zielte darauf ab, die landwirtschaftliche Produktion zu steigern und die Armut zu bekämpfen, so dass die Bauern selbst wieder im Mittelpunkt der Entscheidungsfindung stehen. Durch eine Neudefinition der Rollen von Staat, Markt und Gemeinden bei der Zuweisung von Ressourcen führten die Reformen zu einem tiefgreifenden Wandel dieser Institutionen. Agrarmärkte wurden schrittweise liberalisiert, für den Großteil der landwirtschaftlichen Flächen wurden die Nutzungsrechte an Kleinbauern übertragen und Programme zur Armutsbekämpfung umgesetzt. Auf nationaler Ebene hat das hohe Wirtschaftswachstum in allen Wirtschaftssektoren eine drastische Reduzierung der Armut ermöglicht. Die Erfolge waren jedoch nicht im ganzen Land zu verzeichnen. Die Bergregionen blieben in diesem Prozess benachteiligt. Im Jahr 2008 waren die Armutsindikatoren im nördlichen Hochland doppelt so hoch wie im Rest des Landes. Darüber hinaus hat das rasante Bevölkerungswachstum, kombiniert mit einer Intensivierung und Ausweitung der landwirtschaftlichen Systeme, die in empfindliche ökosysteme eingreifen, den Druck auf die natürlichen Ressourcen erheblich erhöht. Diese Tatsachen zeigen, dass für ressourcenbasiertes Wirtschaften ein hohes Risiko besteht, in einen Teufelskreis zu geraten, bei dem sich Umweltzerstörung und Armut gegenseitig verstärken und damit die wirtschaftliche Entwicklung dauerhaft aufhalten. Die komplexen Beziehungen zwischen Armut und Umweltzerstörung innerhalb empfindlicher ökosysteme lassen darauf schließen, dass Verteilungsgerechtigkeit, wirtschaftliches Wachstum und ökologische Nachhaltigkeit nicht als separate Ziele in Angriff genommen werden können, sondern gemeinsam angegangen werden müssen um eine nachhaltige Entwicklung zu gewährleisten.

Gestützt auf ein konzeptionelles Rahmenmodell, welches die entscheidende Funktion von Institutionen im Armut-Umwelt-Nexus hervorhebt, untersucht diese Doktorarbeit, in welchem Umfang der gegenwärtige institutionelle Rahmen die Zielvereinbarungen in den Bereichen Verteilungsgerechtigkeit, wirtschaftliches Wachstum und ökologische Nachhaltigkeit angeht.

Die Arbeit konzentriert sich auf drei Dimensionen, die eine kritische Rolle bei der Betrachtung von Armut und Umwelt spielen und im Kontext der ländlichen Entwicklung in den Bergregionen im Norden Vietnams besonders relevant sind: Land-Institutionen, Finanzmärkte und Sozialkapital. Die Arbeit befasst sich im Speziellen mit den folgenden Fragestellungen: (i) Haben die Individualisierung von Zugang zu Land und Landbesitzprogramme die Eigentumssicherheit und damit die Anwendung von Bodenschutzmaßnahmen gefördert? (ii) Hat sich ein Markt für Grund und Boden herausgebildet? (iii) Ist der Markt für Kredite gerecht und effizient? Ist der staatlich geführte formelle Sektor wettbewerbsfähig? Führt eine Intervention des Staates zu einer gerechteren und effizienteren Allokation als andere Branchen? (iv) Untergräbt ethnische Vielfalt kollektives Handeln und die Bildung von sozialen Netzwerken? Die empirischen Belege in dieser Arbeit bauen auf einem umfangreichen und quantitativen Primärdatensatz auf Haushalts- und Dorfebene auf, der in den Jahren 2007 und 2008 in Yen Chau, einer Bergregion des nördlichen Vietnams, erhoben wurde. Außerdem stützt sich die Arbeit auf qualitative Informationen aus der Feldforschung, die durch Diskussionen mit Fokusgruppen und durch zahlreiche informelle Gespräche mit lokalen Interessensvertretern gesammelt wurden.

Die Dissertation ist in sieben Kapitel unterteilt. Nach einem einführenden Kapitel eins, das den Hintergrund der Problemstellung erläutert und die wichtigsten Forschungsfragen und Hypothesen der Arbeit vorstellt, gibt das zweite Kapitel eine Einführung in das Untersuchungsgebiet und das Datenmaterial. Die Kapitel drei bis sechs beinhalten Untersuchungen zu mikroökonomischen Auswirkungen von Landbesitzrechten (Kapitel drei und vier), von Kreditinstituten (Kapitel funf) und zur Bildung von Sozialkapital (Kapitel sechs). Kapitel sieben fasst die Forschungsergebnisse zusammen, diskutiert diese und zieht Schlussfolgerungen.

Das dritte Kapitel untersucht die im Jahr 1993 beschlossene Landreform, die nach vierzig Jahren der Kollektivierung auf eine Privatisierung und die Sicherung des Zugangs zu Land durch die Vergabe von Zertifikaten eines langfristigen Nutzungsrechts abzielte. Ziel dieses großen Besitzrechtprogramms ist die Steigerung der landwirtschaftlichen Produktion, die Förderung des Schutz von natürlichen Ressourcen sowie eine Verringerung der Armut. Nach einer geschichtlichen und inhaltlichen Analyse des Bodenrechts beschreibt der Artikel die Umsetzung der Reform in Yen Chau.

Anhand von deskriptiven Statistiken und ökonometrischen Modellen zur Agroforstwirtschaft, die Selektionsverzerrungen aufgrund unvollständiger Exposition berücksichtigen, wird anschließend untersucht, inwieweit die Reform die Aneignung von Bodenschutztechnologien durch Landwirte beeinflusst. Zuallererst zeigen die Ergebnisse, dass die Umsetzung der Reform insbesondere in Bergregionen, in denen sich das Gesetz mit den althergebrachten Land-Institutionen überschnitt und damit eine Quelle für Konflikte darstellte, ein langes und kostspieliges Verfahren war. Die Notwendigkeit, einerseits das Gesetz durchzusetzen und andererseits dabei die Kontrolle über die Bodennutzung zu erhalten und eine gerechte Landverteilung zu gewährleisten, führte die lokale Regierung dazu, Land neu umzuverteilen, welches bereits an Landwirte verteilt worden war. Der Artikel bezieht sich daher auf die Frage, ob diese Umschichtungen das Vertrauen der Landwirte in Land-Institutionen beeinflussen und somit Einfluss auf ihre Anreize zur langfristigen übernahme von Methoden zum Umweltschutz wie Agroforstwirtschaft haben. Die Ergebnisse zeigen, dass der Besitz eines formalen Landrechts sich positiv auf die Aneignung auswirkt, dass jedoch die Angst vor erneuten Umverteilungen in den Dörfern die Anwendung von Erhaltungsmaßnahmen bremst, da Ungewissheit und Unsicherheit bezüglich der Besitzrechte entstehen.

Weitere Analysen zeigen, dass diese beiden Effekte interagieren und somit die Bodenpolitik und die Art der Umsetzung die Erhaltungspraktiken der Landwirte beeinflussen. Daher leistet der Artikel einen Beitrag zur bereits bestehenden Literatur, indem er zeigt, dass die Glaubwürdigkeit des Staates von Bedeutung ist, da diese die Erwartungen und Reaktionen der Bauern an bzw. auf die Politik betrifft. Ein weiteres wichtiges Ergebnis ist, dass die Landwirte zwar relativ gute Kenntnisse über Bodenschutzmaßnahmen haben; die momentan in der Region verfügbaren Technologien aber unter den derzeitigen institutionellen Rahmenbedingungen wirtschaftlich unattraktiv bleiben. Es ist unwahrscheinlich, dass die Landwirte die Kosten für die Bodenerhaltung alleine tragen. Der "öffentliche Gut"-Charakter des Bodenschutzes fordert eine stärkere Beteiligung der Forschungs- und Regierungsbehörden bei der Identifikation von Landnutzungsoptionen, die sowohl wirtschaftlich attraktiv als auch ökologisch nachhaltig sind, sowie bei der Verbesserung von institutionellen Mechanismen und der Förderung von deren Umsetzung, etwa durch Zahlungen für ökologische Leistungen.

Dem vorangegangenen Artikel folgt ein ergänzendes Kapitel drei, das untersucht, ob die Bodenreform zur Etablierung eines Bodenmarktes in Yen Chau geführt hat. Von gut funktionierenden Bodenmärkten wird erwartet, dass sie wichtige Steigerungen der Verteilungsgerechtigkeit und der Effizienz in der Landwirtschaft generieren, indem sie die übertragung von Grundstücken von weniger produktiven zu produktiveren Landwirten ermöglichen, und indem sie den Wert der landwirtschaftlichen Vermögenswerte erhöhen. Studien haben gezeigt, dass dies auf nationaler Ebene der Fall ist, und die auf Bodenmärkten stattfindenden Verkaufs- und Pachttransaktionen zu einer größeren Effizienz bei der Bodennutzung und zu einer gerechteren Verteilung führen. Unsere Daten zeigen, dass die Situation in Yen Chau anders ist. Dort sind Grundstücksverkäufe sehr selten und der Pachtmarkt sehr schwach. Die meisten der beobachteten Landtransaktionen entstehen durch interfamiliäre, kostenlose Transfers. Die Ergebnisse zeigen, dass diese Transaktionen zu einer gleichmäßigeren Verteilung führen als die ursprüngliche Landverteilung. Bürokratie, Eigentumsunsicherheit aufgrund von Landumverteilung und die Ungewissheit bezüglich der Verlängerung oder Umschichtung von Nutzungsrechten nach Ablauf der Laufzeit werden als die wichtigsten Ursachen gesehen, die Landverkauf und Pachtverträge behindern. Die Einschränkungen bei Krediten scheinen keine wichtige Rolle zu spielen.

Das fünfte Kapitel dieser Arbeit beleuchtet den Kreditmarkt und untersucht sowohl die Rolle als auch die Auswirkungen staatlicher Eingriffe bei der Herbeiführung einer gerechteren und effizienteren Landallokation. Funktionierende Kreditmärkte spielen eine entscheidende Rolle im kritischen Dreieck der nachhaltigen Entwicklung, weil sie es Landwirten ermöglichen, intertemporale Entscheidungen zu treffen und besser mit Risiken zurechtzukommen. In ländlichen Regionen führt das Bestehen von Transaktionskosten und kovariaten Risiken jedoch oft dazu, dass Kreditmärkte darin versagen, jeder Person einen Kredit zu Marktzinsraten zu gewähren. Die höchsten Kosten dieser Fehlerhaftigkeit tragen die Armen. Vietnams Intervention in den ländlichen Kreditmarkt wird verkörpert durch eine staatlich geführte "kommerzielle"Bank, die "Vietnam Bank for Agricultural and Rural Development"(VBARD) und eine "politische"Bank, die "Vietnam Bank for Sovial Policies"(VBSP), die Mikrokredite mit stark subventioniertem Zinssatz an arme Haushalte vergibt. Anhand eines umfangreichen Datensatzes zu Umfang und Zugang zu Kreditgeschäften von Landwirten zwischen 2002 und 2007 beschreiben wir den Kreditmarkt, vergleichen die Vertragsbedingungen die von formellen, semi-formellen und informellen Kreditgebern angeboten werden, untersuchen die Beteiligung je Wohlstandsterzil und berechnen ein Tobit-Modell, welches die von nicht-formellen Kreditgebern angebotenen Zinssätze schätzt. Für Yen Chau zeigen die Daten, dass trotz wettbewerbsfähiger Vertragsbedingungen der formelle Sektor vor allem für die Armen, die auch im informellen Sektor höheren Zinsen begegnen als andere Kreditnehmer, eine sekundäre Kreditquelle bleibt. Mit einem zweistufigen Probit-Modell mit partieller Beobachtbarkeit werden dann die Determinanten der Nachfrage und des Zugangs zu jedem formellen Kredit-Programm untersucht. Im VBARD-Modell zeigen die Ergebnisse eine Auswahl der Kreditnehmer, die aus einer Selbstselektion und einer Selektion durch die Bank resultieren. In diesem Modell zeigen die Schätzungen keine Diskriminierung der Armen. Im Gegenteil: im VBSP-Modell findet man eine häufigere Ausgrenzung der Armen zu Krediten durch die VBSP, obwohl ihr Programm auf diese Gruppe abzielt. "Gemeinschaftliche Unvollkommenheiten" und die Tatsache, dass Anreize für Kredit-Agenten zu sehr auf die Rückzahlungsleistung der Kunden bauen, werden als zwei Hauptgründe angesehen, die das fehlerhafte Targeting erklären. Darauf aufbauend wurde ökonometrisch untersucht, ob die Nachfrage nach formellen und nach informellen Krediten interagieren, um so das Substitutierbarkeitspotential zwischen den beiden Sektoren zu bewerten. In der bestehenden Literatur wurde die Frage nach der Austauschbarkeit

zwischen formellen und informellen Kreditmarktsegmenten in Entwicklungsländern bisher anhand mikroökonomischer Daten nur wenig untersucht. Allerdings vermuten die meisten Autoren eine schwache Substituierbarkeit. Diese Hypothese wird durch die Ergebnisse bestätigt. Schlussendlich wird quantitativ, durch den Propensity Score Matching-Ansatz, die Auswirkung des Mikrokredit-Programms der Regierung auf die Existenzgrundlagen der Haushalte bewertet. Die Ergebnisse zeigen keinen signifikanten Einfluss. Insgesamt weisen die Analysen somit auf eine Reihe von Ineffizienzen in der Kreditpolitik bezüglich der finanziellen Nachhaltigkeit, der Reichweite der Programme zur Armutsbekämpfung und den Auswirkungen auf die Wohlfahrt hin, die angegangen werden müssen. Wir leiten politische Handlungsempfehlungen ab, die dabei helfen könnten, diese Ineffizienzen anzugehen. Dennoch zeigen die Ergebnisse, dass der Kreditmarkt relativ liquide ist, da alle Landwirte Zugang zu Krediten haben und landwirtschaftliche Produktionsmittel und Konsumgüter finanzieren können. Diese Liquidität wird einem relativ großen Maß an Vertrauen und an sozialen Interaktionen zwischen Individuen zugeschrieben.

Schließlich wird im Kapitel sechs untersucht, ob der in der Forschungsregion beobachtete hohe Grad an ethnischer Vielfalt das soziale Kapital beinträchtigt. Soziales Kapital tritt als ein leistungsfähiges Konzept auf, das die gesellschaftlichen Charakteristika (z. B. Normen und Netzwerke) erfasst, die es Mitgliedern der Gesellschaft ermöglichen, gemeinsam zu handeln und Marktversagen zu überwinden. Die Literatur deutet auf ethnische Heterogenität als hemmenden Faktor hin, der soziale Interaktionen und somit kollektives Handeln behindert. Verstreute Landschaften in Bergregionen haben über die Zeit zu komplexen Siedlungsstrukturen geführt, die in einer hohen kulturellen und sprachlichen Vielfalt resultieren. Nach der Unabhängigkeit von Frankreich wurde in Yen Chau die Heterogenität innerhalb der Dörfer durch die Umsiedlungspolitik der Regierung weiter verschärft. Letztere galt eigentlich als eine Möglichkeit, die ethnischen Minderheiten in das nationale politische Projekt zu integrieren. Diese besonderen Voraussetzungen bieten eine einzigartige Gelegenheit, den exogenen Einfluss der ethnischen Heterogenität auf das resultierende soziale Kapital zu testen. Es wurden zwei ökonometrische Modelle entwickelt, bei dem das erste die individuelle Beteiligung in lokalen Organisationen vorausberechnet und das zweite die Investitionen von Haushalten in soziales Netzwerkkapital analysiert. Die Ergebnisse zeigen eine zweideutige Auswirkung der ethnischen Heterogenität auf die Beteiligung. Zum einen scheinen das Ausmaß und die Richtung des Effekts von der Art der Organisation abhängig zu sein, d.h. von ihrer politischen Ausrichtung, der Beitrittsregelung und der Art des verwalteten Gutes, ob öffentliches oder intern-privates Gut. Zum anderen finden wir keine Beweise für eine direkte Wirkung von Heterogenität auf das Niveau des sozialen Netzwerkkapitals eines Haushalts gemessen an dessen Kreditfähigkeit bei Freunden und Verwandten. Allerdings zeigen die Ergebnisse, dass indirekte Auswirkungen von Heterogenität bestehen, die durch Wechselwirkung mit Variablen entstehen, welche die Identität von Haushalten und die Beteiligung derer Haushaltsmitglieder in lokalen Organisationen erfassen. Während der Geburtsort als eine signifikante Determinante in einem homogenen Umfeld erscheint, verschwindet dieser Effekt mit zunehmender Heterogenität. Die Mitgliedschaft von Haushaltsmitgliedern hat sogar eine positive Auswirkung auf das Niveau des sozialen Netzwerkkapitals eines Haushalts. In heterogenen Gesellschaften wird der Effekt signifikant und steigt mit dem Grad an Heterogenität. Insgesamt bestätigen die Ergebnisse die theoretischen Vorhersagen einer negativen Beziehung nicht, sondern zeigen vielmehr, dass Heterogenität die Dynamik sozialer Beziehungen induzieren kann, indem sie dazu beiträgt, Verbindungen zu schaffen, welche dann wiederum Innovation und interkulturelles Lernen fördern, soziale Mobilität steigern und schließlich eine nachhaltige Entwicklung bestärken können.

Die Dissertation leistet einen Beitrag in zweierlei Hinsicht. Zunächst identifiziert sie Ursachen von Erfolg und Misserfolg in der aktuellen institutionellen Rahmenstruktur für eine nachhaltige Entwicklung in Bergregionen Vietnams, aus denen wichtige politische Empfehlungen abgeleitet werden können. Belege in dieser Arbeit betonen Grenzen des Top-down-Ansatzes, der die öffentliche Intervention in den Bergregionen im Norden von Vietnam dominiert. Diese Interventionen sind teuer und oft nicht erfolgreich bei der Verbesserung von Verteilungsgerechtigkeit, Effizienz, und ökologischer Nachhaltigkeit der Ressourcennutzung. Dadurch wird die Notwendigkeit zur Förderung der Funktionsweise bei Anreiz-Mechanismen in der Wirtschaft durch die vietnamesische Regierung betont. Aus dieser Perspektive sind die Klärung der Ziele der Bodenreform, die Entwicklung eines Bodenmarktes, die Förderung von unabhängigen und finanziell nachhaltigen Finanzinstitutionen, die Stärkung des Rechtssystems und die Unterstützung der Entstehung einer unabhängigen Zivilgesellschaft Maßnahmen, die eine nachhaltige Entwicklung in den Bergregionen Vietnams fördern könnten.

über diese politisch orientierten Ergebnisse hinaus leistet die Arbeit auch einen Beitrag zum wachsenden Bestand der Literatur in diesem Bereich der sich mit den mikroökonomischen Auswirkungen von Institutionen befasst und liefert in dieser Hinsicht einige allgemeine Erkenntnisse. Zunächst haben Landwirte, wie jeder Wirtschaftsteilnehmer, Erwartungen und interpretieren Signale. Daher sind Transparenz und Glaubwürdigkeit des Staates bei der Umsetzung einer politischen Linie zwei wichtige Merkmale um ihren Erfolg sicherzustellen. Zweitens hat soziales Kapital, dank der positiven externen Effekte, insbesondere bei Finanzmärkten oder beim Management von natürlichen Ressourcen, starke Auswirkungen auf die wirtschaftliche Leistungsfähigkeit einer Gesellschaft. Dies sollte Regierungen darin bestärken, Strategien zur Förderung sozialer Interaktionen, vor allem bei Menschen unterschiedlicher kultureller und sozialer Herkunft, zu entwickeln.

# List of Abbreviations

ADB	Asian Development Bank
ATE	Average Treatment Effect
ATT	Average Treatment Effect on the Treated
CEM	Committee for Ethnic Minorities
CEMMA	Committee for Ethnic Minorities and Mountainous Areas
CIA	Conditional Independence Assumption
DFG	Deutsche Forschungsgemeinschaft
DV	Dependent Variable
GDP	Gross Domestic Product
GSO	General Statistical Office
FAO	Food and Agriculture Organization of the United Nations
ha	hectare
ha/cap	hectare per capita
HEPR	Hunger Eradication and Poverty Reduction
HH	Household
IV	Instrumental Variable
m.a.s.l.	meter above the sea level
LURC	Long term Use Rights Certificates (also referred to as Red Book)
MFI	Microfinance Institutions
MO	Mass Organization
MOLISA	Ministry of Labor, Invalids and Social Affairs
NGO	Non Governmental Organization
NIE	New Institutional Economics
NMR	Northern Mountainous Region
NVN	Northern Vietnam
OLS	Ordinary Least Square
p.a.	per annum
PCA	Principal Component Analysis

PEN	Poverty-Environment Nexus
PES	Payment for Environmental Services
PPP	Purchasing Power Parity
PPS	Probability Proportional to Size
$\mathbf{PSM}$	Propensity Score Matching
PRA	Participatory Rural Appraisal
SCT	Soil Conservation Technologies
UNDP	United Nation Development Program
VBARD	Vietnam Bank for Agriculture and Rural Development
VBP	Vietnam Bank for the Poor
VBSP	Vietnam Bank for Social Policies
VHLSS	Vietnam Household Living Standard Survey
VND	Vietnamese Dong
WTO	World Trade Organization

The currency in Vietnam is the Vietnamese Dong (VND). The exchange rate in 2007 was of 16 000 VND for 1 US\$.

# Contents

Ac	cknov	wledge	ments	i
Ех	cecut	ive Su	mmary	iii
Zυ	isam	menfas	ssung	viii
Li	st of	Abbre	eviations	xiv
Co	onter	$\mathbf{ts}$		xvi
Li	st of	Tables	5	xix
Li	st of	Figure	es	xxi
1	Intr	oducti	on	1
	1.1	Genera	al introduction	1
	1.2	Conce	ptual framework: institutions, poverty and the environment	4
		1.2.1	Linkages between poverty and the environment in agriculture .	4
		1.2.2	The role of institutions	6
		1.2.3	The role of land institutions, financial markets and communities	7
	1.3	Backg	round information	11
		1.3.1	The land reform	11
		1.3.2	The rural credit policy	11
	1.4	Specifi	c objectives and research hypotheses	12
	1.5	Outlin	e of the thesis	14
2	Pre	sentati	on of the study area and data collection	15
3	Lan	d titliı	ng policy and soil conservation practices in the northern	
	$\mathbf{Upl}$	ands o	f Vietnam	<b>20</b>
	3.1	Introd	$uction \ldots \ldots$	21

	3.2	2 Land reform and implementation in the NMR		
3.3 The research area		The research area 24		
	3.4	Sampling and data collection		
	3.5	Estimation strategy 26		
		3.5.1 The household-level model $\ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots 26$		
		3.5.2 The plot-level model $\ldots \ldots 29$		
	3.6	Results and discussion		
		3.6.1 Land allocation in Yen Chau district		
		3.6.2 Knowledge and adoption of soil conservation technologies $\ldots$ 33		
		3.6.3 Determinants of knowledge and adoption of soil conservation –		
		the household-level model $\ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots 36$		
		3.6.4 Determinants of adoption of soil conservation – the plot-level		
		model $\ldots \ldots 37$		
	3.7	Conclusion		
3.8 Appendix		Appendix		
1	Has	the reform permitted the emergence of a land market?		
-	11as	Introduction: efficiency and equity effects of land markets		
	4.2	Land titling and the land market in Vietnam		
	т.2 Л З	Land transactions in Ven Chau		
	4.0 4.4	Distributional effect of the land market		
	4.5	Conclusion 55		
	1.0			
5 Rural Credit Policy in the		al Credit Policy in the Mountains of Northern Vietnam: Sus-		
	tain	ability, Outreach and Impact 57		
5.1 Introduction $\ldots$ $\ldots$ $\ldots$ $\ldots$		Introduction		
	5.2	The data		
	5.3	The credit market in Yen Chau		
		5.3.1 Contract terms $\ldots \ldots \ldots$		
		5.3.2 Wealth and participation in the credit market		
	5.4	Formal lending in Yen Chau		
		5.4.1 Lending procedure $\ldots$ 72		
		5.4.2 Demand and participation in the formal sector		
		5.4.3 Is there an interaction between the formal and informal sectors? 81		
	5.5	Impact of the government micro-credit program on welfare 86		
		5.5.1 The propensity score matching approach		
		5.5.2 Estimation of the propensity score and matching algorithms		
		5.5.3 Impact estimation		
	5.6	Discussion and policy recommendations		
	5.7	Conclusion		

	5.8	Apper	ndix	97	
6	Are ethnically diverse communities "bad" communities? An emipri-				
	cal	study	on social capital formation in Northern Vietnam	100	
	6.1	Introd	luction	100	
6.2 Ethnic heterogeneity and social capital, a review $\ldots$ .		c heterogeneity and social capital, a review	103		
		6.2.1	Defining social capital	103	
		6.2.2	Ethnic heterogeneity and public goods	104	
		6.2.3	Identity and social network formation	105	
	6.3	The d	ata	107	
		6.3.1	The settings	107	
		6.3.2	The survey	108	
		6.3.3	Descriptive statistics	109	
	6.4	Empii	rical strategy	113	
		6.4.1	The participation model	113	
		6.4.2	The social network capital model	115	
	6.5 Results		ts	117	
		6.5.1	The determinants of participation	117	
		6.5.2	The determinants of households' social network capital	121	
	6.6	.6 Conclusion		126	
	6.7	Apper	ndix	128	
7	Discussion and conclusions			131	
	7.1	Summ	hary of major findings	132	
	7.2	Discus	ssion of research findings and policy implications	135	
	7.3	Orient	tation for further research	139	
Bi	bliog	graphy	,	142	
$\mathbf{A}_{\mathbf{j}}$	ppen	dices		159	

# List of Tables

2.1	Description of sample villages	18
3.1	Description and summary statistics of household-level variables	30
3.2	Tenurial arrangement and year of land acquisition	31
3.3	Description and summary statistics of Plot-level variables	31
3.4	Knowledge about and adoption of SCT	35
3.5	Household-level model of adoption of agroforestry, probit with sample se-	
	lection estimates.	38
3.6	Household-level model of adoption of agroforestry, probit with sample se-	
	lection estimates – Interaction tests.	39
3.7	Plot-level model of adoption of agroforestry, probit estimates and interac-	
	tion tests	40
3.8	Instrumental equation and endogeneity test of the land title variable, plot-	
	level probit estimates	47
4.1	Acquisition modes and contracts of Paddy, Fishpond and Upland plots in	
	Yen Chau	51
5.1	Loan characteristics by lender type and participation by wealth tercile (2007).	65
5.2	Participation in the credit market by wealth tercile (2007). $\ldots$ $\ldots$	68
5.3	To bit estimates of loan interest rates in the non formal sector (2007). 	71
5.4	Determinants of demand and participation in VBARD credit program	
	(2005-2007). Probit with selection. $\ldots$	77
5.5	Determinants of demand and participation in VBSP credit program (2005-	
	2007). Probit with selection	79
5.6	Poverty outreach of VBSP (2002-2007)	80
5.7	Joint determinants of participation in the formal and non-formal sector,	
	2007. Bivariate probit estimates and marginal effects	84
5.8	Impact of VBSP credit program, results from propensity score matching	
	estimates	90

5.9	Principal component factors of the wealth index, descriptive statistics	97
5.10	Description of household and village level explanatory variables (alphabet-	
	ical order)	98
5.11	Estimation of the propensity score matching – Probit estimates	99
6.1	Village and household-level characteristics by village ethnic heterogeneity	110
6.2	Descriptive statistics on household credit limit, per expenditure tercile	113
6.3	Probit and IVProbit estimates of the determinants of participation in local	
	organizations	120
6.4	OLS estimates of household social network capital	123
6.5	Description and summary statistics of explanatory variables	129
6.6	First stage instrumental equation of the participation model	130

# List of Figures

1.1	Poverty rate in Vietnam and Northern Uplands (1998-2008)	3
1.2	The poverty-environment nexus and structure of the thesis	10
2.1	Yen Chau district and sample villages	16
3.1	Land reforms and SCT adoption rates (plot level)	36
4.1	Land allocation and land transactions in Yen Chau	53
4.2	Average land holding by tenure contract and year of establishment in	
	hectare per capita	54
6.1	Estimated marginal effects of variables Native, Inherited social distance	
	and Participation on social network capital, for different values of ethnic	
	fragmentation.	125

## Chapter 1

# Introduction

## 1.1 General introduction

Vietnam's economic achievement over the past twenty years constitutes one of the most successful development stories of the last century (Glewwe et al., 2004). Classified among the world's poorest countries at the end of the 1980s, Vietnam is now expecting to join the list of industrialized countries by 2020 (ADB, 2006). After a decade of remarkable success in the 1990s<sup>1</sup>, Vietnam has continued to progress in 2000-2010, and is ranked among the fastest growing economies of this decade (with an average annual growth rate of the Gross Domestic Product (GDP) of 7.3% between 2000 and 2012 (World Bank, 2011))<sup>2</sup>. Moreover, economic growth has been pro-poor. The latest estimates from the Vietnam Household Living Standard Survey (VHLSS) indicate a nation-wide poverty incidence in 2008 of 13.1% (share of population living with less than 1.25 US\$ in Purchasing Power Parity), a dramatic reduction from 49.7% in 1998 and 63.7% in 1993 (GSO, 2011).

The transformation of institutions has been at the heart of Vietnam's transition strategy, and according to many observers, is a major key to the country's success (Macours and Swinnen, 2002; Cornia and Popov, 2001; Montes, 2001; Rozelle and Swinnen, 2004; Ravallion and van de Walle, 2008b). The *Doi Moi*<sup>3</sup> reform program was enacted in 1986 at the VI<sup>th</sup> congress of the the communist party to guide the transition from a centrally planned economy to a market-oriented system. Most of the reforms were initially undertaken in the agricultural sector, where in 1981 about 70% of the

<sup>&</sup>lt;sup>1</sup>The edited book by Glewwe et al. (2004) provides a good overview and detailed analyses of the results achieved during this decade

<sup>&</sup>lt;sup>2</sup>The Vietnam Development Reports published each year by the World Bank also documents extensively the achieved progress and remaining challenges in Vietnam. The reports of years 2003 and 2006 have focused on poverty reduction and social protection, and those of years 2004 and 2009 have examined institutional advancements.

<sup>&</sup>lt;sup>3</sup>Doi Moi is translated in English as renovation.

population was employed. After 28 years of collectivization (1960-1988) the objective of the government was to transform the incentive structure and return small farmers to the center of decision-making. With this perspective, land rights were transferred for most agricultural land to farmers (since 1988), markets were gradually liberalized, a state-owned agriculture and rural development bank (the VBARD) was created in 1990, and a variety of anti-poverty programs targeted at poor rural households were implemented through the Hunger Eradication and Poverty Reduction program (HEPR, nowadays referred to as National Target Program for Poverty Reduction). The transformations undertaken thus entailed a deep redefinition of the roles of the state, the market and communities in rural areas in regulating resource allocation and organizing rural life.

Achievements in the agricultural sector have been spectacular (Macours and Swinnen, 2002; Rozelle and Swinnen, 2004; Kirk and Tuan, 2009). As a striking example, from a situation of extreme poverty and hunger at the start of the reform, within a few years Vietnam became a net rice exporter (since 1988), and now ranks among the world's top food exporters (second exporter of rice and coffee in the world (FAO, 2011)).

Yet, this success was not experienced on an equal scale accross the country. Nationlevel figures hide important disparities between urban and rural populations, upland and delta regions or between ethnic minorities and the Kinh majority. The Northern Uplands region in which this thesis takes place was the poorest region of the country in 2008. Poverty incidence was still twice as large there as in the rest of the country in 2008, and the pace of poverty reduction has also been slower in the past years compared with the rest of the country, as shown in Figure 1.1<sup>4</sup>.

Mountain people in Vietnam and elsewhere in South East Asia regions are among their countries' poorest populations (Blyth et al., 2002; Zeller et al., 2010; Akramov et al., 2010). The reasons for this development gap lie principally in disadvantageous geographic and political conditions. Greater remoteness, lower endowments in arable land, and ecological fragility cause mountain people limited access to markets, infrastructure and technologies, and subject them to more economic. Those living in the mountains are not only put at a geographic disadvandage, but are a political one. In these regions, the dissected landscape has caused complex settlement patterns overtime, resulting in a rich cultural and linguistic diversity (Blyth et al., 2002, p.20). Cultural barriers coupled with geographical remoteness cause mountain ethnic minorities to be less politically organized than their urban and lowland counterparts. They are less likely than other groups to influence public choice. As a consequence, policies designed in faraway urban centers do not often address adequately their economic, cultural and ecological concerns (Jamieson et al., 1998; Akramov et al., 2010). As

 $<sup>^{4}</sup>$ This figure shows expenditure poverty rates using the World bank and GSO poverty line (280 Thousand VND/month/capita in 2008)

stated by Platteau (2000, p.xxii), "The fact that tribal communities of Asia and Latin America are typically embedded in national entities ruled and dominated by societies with opposite background characteristics is bound to affect their economic and other performances (in terms of wealth, education, etc.) in a different way from what would obtain more homogeneous tribal societies.".

Yet, as this introduction will show, public intervention is needed to address the complex linkages between environmental, economic and social conditions characterizing mountainous areas in South East Asia (Zeller et al., 2010). Achieving sustainable development in the Upland regions is important, not only from a human and economic perspective, but also because mountain ecosystems provide invaluable services to the rest of the country, which include clean water, food, energy, biodiversity, recreation and protection from environmental disasters (such as floods or landslides) (Blyth et al., 2002; Ahlheim et al., 2009)

The rapid population growth in the uplands of Vietnam over the last 15 years, combined with the intensification and expansion of agricultural systems into fragile areas, has contributed to accentuating the pressure on natural resources. In the north-west region, the population increased by 34% between 1995 and 2010, while it grew only by 20.3% in the rest of the country (18.6% if we exclude the Central Highlands) (GSO, 2011). The scarcity of natural resources has increased the risk that the economy get trapped in a vicious circle whereby poverty and environmental degradation mutually reinforce each other and durably undermine economic development. The existence of strong linkages between livelihoods and environmental protection in the presence of resource scarcity implies that in fragile areas poverty reduction, economic





Source: GSO (2011)

growth, and environmental conservation are complementary goals that must be jointly addressed (Reardon and Vosti, 1995; Duraiappah, 1998; Holden and Binswanger, 1998; Dasgupta et al., 2005). Economic organizations<sup>5</sup>, such as the state, markets and local communities and the resulting institutional framework play an essential role in addressing these objectives (Dasgupta and Mäler, 1995; Duraiappah, 1998; Holden and Binswanger, 1998).

This thesis investigates to what extent the institutional framework currently in place in mountainous areas addresses the poverty-environment nexus (PEN), that is, the set of complex linkages between poverty and the environment. Drawing on a conceptual framework that underlines the role of institutions and resulting incentive structure in addressing the nexus, the thesis examines the functioning and impact of three institutional dimensions – land institutions, financial markets, and social capital – that play a critical role in and are particularly relevant to the current context of Vietnam's uplands.

The rest of the introduction is structured as follows: Section 1.2 describes the conceptual framework used in this thesis, and is followed by Section 1.3 which provides background information on Vietnam's land reform and the rural finance policy. Section 1.4 details the specific objectives and reveals the research hypotheses tested research. The outline of the thesis is detailed in Section 1.5.

## 1.2 Conceptual framework: institutions, poverty and the environment

This section provides the conceptual framework that has guided the elaboration of research questions and the research hypotheses explored in this thesis. The following subsections describe linkages between poverty (equity) and the environment in the agricultural sector (in 1.2.1); define institutions, demonstrate their predominant role in the PEN, and explain why they often fail to address it (in 1.2.2). Finally, the last subsection 1.2.3 details the role of land institutions, financial markets and social capital play in this framework shows how the state, market and communities interplay in their definition.

#### **1.2.1** Linkages between poverty and the environment in agriculture

Small farmers in developing countries derive most of their livelihoods from the exploitation natural resources such as soils, water and vegetation. While most of these

<sup>&</sup>lt;sup>5</sup>The distinction between organizations and institutions is often confusing in the literature. According to Hayami (2001, p.221), an organization is defined as a "functional body organized by a set of rules" while institutions are the "set of rules to organize people into the functional body".

resources are regenerative or renewable, an inappropriate use (or overuse) leads to their degradation and depletion until their exhaustion.

The causal link between environmental degradation and poverty is evident. In a context of growing population and increasing scarcity of natural resource, and when technologies are not available, the depletion of one of farmers' main livelihood resources has a direct negative impact on their wealth. In fragile ecosystems, natural resource degradation often causes and exacerbates the occurrence of natural disasters: soil erosion and deforestation for instance increase the likelihood and accentuate negative consequences of floods and landslides on livelihoods. Added to climatic and market-related risks, these natural disaster reinforce risks and uncertainty in fragile areas. When insurance mechanisms or credit markets are imperfect or missing, these risks and uncertainties threaten livelihoods of vulnerable farmers and undermine their decision making capacity. The potentially negative consequences of water pollution on health constitutes a further threat on livelihoods, not only for local populations but also at a larger scale. Finally, as the availability of essential natural resources shrinks, competition for resources will increase raising risks of conflicts.

Poverty is also pointed as a source of environmental degradation. Farmers make decisions intertemporarilly regarding resource use, depending on the resources available today and those that will be left tomorrow given the impact of today's behavior. Therefore an important element of resource-related decision making is the discount rate, defined as the intertemporal marginal rate of substitution between the farmer's present and future utility (Pender, 1996). Poor farmers lacking financial and physical capital, typically face high discount rates (Pender, 1996; Holden et al., 1998). Their utility of future consumption is only weakly weighted compared to utility of today's consumption needs, inducing them to (over)exploit resources today without considering the impact on tomorrow's resource availability. Small farmers lacking access to capital also lack investment capacities to diversify their activity away from farming, and are doomed to rely heavily on the exploitation of low access-cost primary resources such as natural resources. Many conservation technologies, require initial investments or incur high opportunity costs in the short term. Farmers lacking investment capacities are unlikely to undertake such investment (Holden and Binswanger, 1998).

However, as pointed by Reardon and Vosti (1995); Duraiappah (1998) and Scherr (2000) focusing on poverty as a main cause of environmental degradation is misleading. Empirical evidence indeed shows that environmental degradation linked to agriculture occurs as well in wealthy environment. The inverted U-shaped environmental Kuznets curve, empirically documented in the 1992 World Bank development report (World Bank, 1991), even predicts environmental degradation to increase along with the level of economic development but to decrease beyond a certain certain level. Scherr (2000)

cites case studies showing how small farmers have been able to adapt environmental degradation through cheap and ingenious technologies (for instance, the contour stone bunding in Burkina Faso (Dutilly-Diané et al., 2003)). To others, the extent to which poverty induces environmental degradation appear to depend much on the type of poverty considered – where "type" refers to the asset categories in which households are poor, to the distribution of poverty across households in a society, and to the type of environment problem that takes place (Reardon and Vosti, 1995). In the same line, other authors have distinguish between exogenous and endogenous and by such, argue that extent to which environment and poverty interplay depends in fact on other factors, such as market and other institutional failure. Poverty that results from market and institutional failure affects the environmental sustainability (Duraiappah, 1998). These controversies imply that wealth-enhancing policies while necessary will not be sufficient to address the nexus. Successful interventions will thus address the sources of poverty rather than its consequences, address institutional aspects reinforcing the linkages between poverty and the environment and will often be context-specific.

The important synergies between households' livelihood and environment resources imply that poverty reduction, economic growth and environmental sustainability can no longer be treated as separate objectives but must be jointly addressed in rural development strategies. These three objectives constitute the critical triangle of sustainable development described by Vosti and Reardon (1997).

#### **1.2.2** The role of institutions

Institutions are defined by North (1990, p.3) as "the rules of the game or more formally, the humanly devised constraints that shape human interaction", and refer thus to the formal (such as laws) and informal rules (such as customs) that regulate human relationships in an economy.

Authors of the New Institutional Economics (NIE) perspective argue that the economic importance of institutions and of organizations lie on the presence of important transaction costs in the economy (Williamson, 1979; Bardhan, 1989). Imperfect information has focused much attention. The occurrence of opportunistic behaviors and bounded rationality in the economy, information asymmetries are source of important transaction costs which impede the functioning of markets (Akerlof, 1970). Transaction costs arise from the need to screen and to monitor transaction partners and from costs needed to enforce property rights. This framework has been used to explain the emergence and persistence of important institutional failure in rural areas of developing countries, such as credit rationing (Stiglitz and Weiss, 1981) or sharecropping (Stiglitz, 1989), and in general to explain why many markets fail<sup>6</sup> or are even missing

<sup>&</sup>lt;sup>6</sup>Markets are said to fail when they induce an allocation of resources which that is suboptimal in

in these areas.

Market and institutional failures incur important costs for the economy. When property rights are incompletely specified or imperfectly enforced, markets for environmental resources do not emerge. As a consequence, the negative externalities related to the misuse of natural resources are not accounted for creating no incentives for their user to protect them (Dasgupta and Mäler, 1995). de Janvry et al. (1991) show moreover how market failure undermine production efficiency, but also the reactivity of farmers to economic policies – such as subsidization – and thus contribute to increase the inefficiency of public intervention in the agricultural sector.

#### 1.2.3 The role of land institutions, financial markets and communities

Institutional and market failures are the source of important inefficiencies in the economy and tend to reinforce the PEN in the agricultural sector. In this thesis we focus on three institutional dimensions: land institutions, rural finance institutions, and social capital. The following paragraphs explain below why these institutions are critical, why they often fail in rural contexts, and how these failures can be addressed.

#### Land institutions

It is widely acknowledged that well-defined land property rights encourage the natural resource management, yield positive efficiency effects and have the potential to reduce poverty (Meinzen-Dick and Knox, 2001; Deininger and Feder, 2001).

First, well-defined and enforceable land rights, by ensuring the right-holder to reap the future benefits of today's investments, and letting him bear the consequences of his mismanagements, create incentives for investment and natural resource management. Second, well-defined property rights allow land markets to develop and enable the transfer of land from the less productive to the more productive farmers, generating important efficiency gains in the rural economy. Finally, land constitutes with labor the main resource small farmers can use to ensure their livelihoods. Well-defined and secure land rights also enhance farmers' livelihood, by securing small farmers' access of small farmers to land resources, enabling them to sell this resource at market price, or to use it as a collateral in credit transactions.

As the competition for resources increases, defining and enforcing property rights becomes more costly. As explained by Platteau (2000, chapter 3 and 4), these costs can be so prohibitive that they have prevented the natural emergence of efficient land institutions in many developing countries. Public intervention is needed to assume these important costs. Land registration and titling policies have appeared in this perspective as the most efficient intervention and have been promoted likewise in many

the sense of Pareto, that is when the welfare of some could be improved without deteriorating the welfare of others (Hayami, 2001, p.224).

developing countries. The issuance of titles offer land users an incontestable mean to claim and enforce their use rights on a defined land area, and thereby increase tenure security, and enable land transactions. Land titles enable small farmers to use land as a collateral in formal banks (Feder and Akihiko, 1999; Deininger and Feder, 2001; Deininger, 2003)<sup>7</sup>.

#### **Rural financial markets**

Many decisions in farming activities require intertemporal decision making, i.e. decisions that are made in the present and entail future outcomes. In ecologically fragile and populated areas, the availability of future resources strongly depends on today's actions. Moreover risk and uncertainties are predominant features of economic lives. The functioning of financial markets (which encompass markets for saving, insurance and credit services) – sometimes referred to as 'intertemporal markets' – enabling farmers to make intertemporal decisions has strong implications for the PEN.

The access to financial services enable farmers to bear risks and to smooth consumptions over seasons and, as such, has direct positive effects on welfare (Zeller and Sharma, 2000). Second, a better access to financial services, credit in particular, reduces opportunity costs of capital, and thereby encourage technical progress and the use of labor-saving technologies (Diagne et al., 2000). Finally, well-functioning markets are likely to encourage environmentally sustainable practices, by enabling farmers to make intertemporal investments and reducing their discount rates<sup>8</sup>.

In rural areas of developing countries, information asymmetries, the covariance of income and saving behaviors, and the high level of uncertainty cause financial markets to fail. The risks of loan default, which arise with moral hazard and adverse selection, incur for the lender important screening, monitoring and enforcement costs. These costs induce informal lenders to raise interest rates up to prohibitive levels, or to ration poor borrowers based on their perceived creditworthiness (Stiglitz and Weiss, 1981). Formal banks, as a way to screen borrowers and reduce default risks, require the deposit of collateral as guarantee causing small farmers lacking adequate collateral to be excluded.

The negative consequences caused by failures on financial markets, in terms of equity, efficiency and environmental sustainability require external intervention. Models of interventions have varied through time and across countries. Repressive interventions (e.g. through interest rates ceilings) and subsidization which dominated interventions up to the 1980s have been mostly unsuccessful in addressing market

<sup>&</sup>lt;sup>7</sup>There are nowadays important discussions in the development sphere about land titling policies, which are on the one hand very costly, and on the other hand not always successful in creating tenure security, particularly in Africa areas where traditional land tenure systems are very complex. On this question, see Atwood (1990), Bromley (2009) and Meinzen-Dick and Mwangi (2009).

 $<sup>^{8}</sup>$ The relation between poverty, credit access and discount rates has been studied and put in evidence by Pender (1996) in India, and by (Holden et al., 1998) in Ethiopia and Zambia.

failure and rural poverty (Conning and Udry, 2005). This lead to the emergence of a new paradigm advocating for institutional innovations enabling lenders to overcome information asymmetry and enforcement problems (Zeller, 2003). The success of the microfinance 'revolution' demonstrated that through institutional innovations, the access of poor households to financial services can be enhanced, while ensuring financial sustainability of institutions. The role of government in this paradigm is subject to different interpretations. Some advocate who see the financial sector mostly as a private sector recommend minimal implication of the governments, while other highlight the public good character of financial innovations and the necessity for the state to support emerging institutions (Lapenu, 2000).

#### The role of communities and social capital

As seen above, imperfect information, and the lack of enforcement mechanisms are two major factors causing institutional and market failures in developing countries. Public intervention is then required, for instance to define formal rules that will reduce transaction costs and enhance the functioning of markets, or, in the case of public goods to substitute the market. Yet, the government may not always succeed to address market failure, in particular when imperfect information and enforcement problems are the main factors causing markets to fail. In other words, remote public agents may not do better than the local traders (or lenders) in accessing information or enforcing a rule.

Communities, in comparison, have a comparative advantage both in information access and in their capacity to enforce rule through social sanctions. For these reasons, they provide according to Hayami (2001, p.286), "a principle of organization critically needed to correct the failures of the market and the state, and, thereby, to support modern economic development.". This observation have led many development organizations and government to allocate an increasing role to communities in the design and implementation of development projects – particularly in the field of natural resource management projects – through the so-called community-driven development projects.

Yet, considering that communities are all uniform in their ability to enforce rules and to share information is misleading. Social capital, defined by Putnam (1995, p.664) "features of social life – networks, norms and trust – that enable participants to act together more effectively to pursue shared objectives" has appeared in this perspective as a powerful concept to capture the features that enable community members to exchange information, enforce rules and to act collectively.

Theoretical work and empirical evidence suggest that the level of social capital in a given community is – at least partly – endogenously determined. Individuals decide whether to join a group, to cooperate, based on the economic, social or institutional conditions they face (Woolcock and Narayan, 2000). Community feature, such as income inequality, ethnic diversity, geography, the pre-existence of clear cooperation rules are all potentially important factors to explain why people cooperate better in some areas, or form social networks faster. Empirical research on the formation of social capital remains, up to date, very scarce. Theoretical evidence however suggests ethnicity and identity to play an important role on social capital formation. In particular, ethnic heterogeneity is seen as a factor inhibiting social interactions due to linguistic and cultural barrier, social sanction effects, and preference mechanisms<sup>9</sup>.



Figure 1.2: The poverty-environment nexus and structure of the thesis

Source: Own figure

To sum up, this section showed that institutions define the incentive structure in the economy and, as such, play a critical role in the poverty-environment nexus in mountainous areas, by inducing small farmers to choose (or not) sustainable livelihood strategies. Drawing on the sustainable livelihood conceptual framework (Scoones, 1998), and based on theories detailed above, Figure 1.2 summarizes the conceptual framework of this thesis and presents its outline.

 $<sup>^{9}</sup>$ A review of the literature on this issue is provided in chapter 6, section 6.2.

### 1.3 Background information

This section briefly describes the land reform and rural credit policy of Vietnam's government. Both policies are described in more details within the chapters of this thesis, in sections 3.2 for the land reform, and 5.1 for the credit policy.

#### 1.3.1 The land reform

Vietnam's land reform has induced a quasi-privatization of land access. In this system, the land officially belongs to the Vietnamese people and is managed by the state on its behalf, land users are transferred income and control rights for a delimited time period. The reform began officially in 1988, year at which the resolution 10 enacted the end of collective farming, and transferred use and control rights to individual farm households. The 1993 land law granted users with five rights: the right to exchange, transfer, mortgage, inherit, and lease out the land. Land users received land use right certificates (LURC, sometimes referred to as Red Book), which entitle them to claim and use these rights for a period varying between 20 years for annual crop land to 50 years for perennial crop land, and to an unlimited time period for residential land. In the law, the state, through local authorities, maintained heavy control over transactions, rental contracts, and more importantly over general land use plans. A new law was voted in 2003 to complement the previous one, and was aimed at facilitating land transactions, extending the rights of both household spouses (by registering titles under both spouses names), and including the right to sublease land to the previous bundle.

This policy represents one of the largest land titling programs ever implemented throughout the developing world with around 11 million titles issued in 2000 (Do and Iyer, 2008) and was assessed by observers and researchers as egalitarian (Ravallion and van de Walle, 2004, 2008a). In mountainous regions, the enforcement of the land law has been contested by some ethnic groups who returned instead to traditional land management systems when collective farming ended (Corlin, 2004; Sikor, 2004). Uncertainty persists on whether these rights will be reallocated at the end of the use right term (which will occur already in 2013 in most areas).

#### 1.3.2 The rural credit policy

Vietnam's rural credit policy is embodied by two state-owned banks (World Bank, 2008). The Vietnamese Bank for Agriculture and Rural Development (VBARD) was created in 1990 and acts as a profit-oriented commercial bank supporting the development of rural areas by providing loans to agricultural and non-agricultural enterprises. VBARD's interest rates remain however partly controlled by the state (Duong and Izumida, 2002; Dufhues, 2007).

The other bank is the Vietnamese Bank for Social Policies (VBSP), former Vietnam Bank for the Poor (VBP). Its mandate is to offer microcredits at preferential interest rates to a targeted population, mainly the poor. The bank transfers its lending activities to village-based mass organizations (MO), and is a hybrid institutions between village fund and a microfinance institution (MFI). The bank does not collect savings and its program remains heavily subsidized by the government.

As highlighted by Dufhues (2007), both banks constitute in most provinces the sole formal credit supply available to farmers. Unfair competition conditions due to high levels subsidies in the VBSP, and political constraints have prevented other organizations to establish. As a consequence, rural areas have not yet seen the development of a competitive microfinance sector that is independent from state intervention.

### 1.4 Specific objectives and research hypotheses

The economic transition in Vietnam has entailed, in rural areas, a deep redefinition of the role of the state, the market and the communities in allocating resources and organizing rural life. As seen above, upland areas in Vietnam are characterized by dissected landscapes, low infrastructure development, high poverty rates and ethnic diversity, features that have altered both the implementation of the reforms as well as their outcomes.

Based on the conceptual framework detailed above, this thesis examines the performance of the current institutional framework in Vietnam's mountainous region in addressing the poverty-environment nexus. Its overall objective is to identify sources of successes and failures, so as to derive policy recommendations likely to support sustainable development in the region.

While the political and institutional economy of sustainable development in Vietnam's mountain is a broad and complex questions due to the complex linkages, this thesis concentrates on selected research issues that have appeared to the author, during field work and in view of the literature particularly relevant. As such this thesis offers a partial but substantial insight into this question.

This research, as already mentioned is organized around three research areas investigating the impact of Vietnam's land reform, the functioning of the credit market and the impact of the state policy, and the formation of social capital within communities. The specific questions addressed in each the four chapters following this introductions are listed below:

**Research question 1** – Impact of the land titling policy.

- a. Has the land titling policy induced more tenure security?
- b. Does the reform encourage the adoption of soil conservation practices?

- c. Has the reform lead to the emergence of a land market?
- d. What is the distributional outcome of the reform and, if any, of the land market?

**Research hypothesis 1** – Following the conceptual framework in section 1.2.3, the issuance of land titles, by offering land users an incontestable mean to claim and enforce their use rights on a defined land area is expected to increase tenure security, and thereby to create incentives for conservation investments. Moreover, by granting land users with transfer rights, it is expected that the policy creates necessary conditions for a land market to establish. Following the literature on Vietnam's land policy, it is hypothesized that the policy has been implemented in an egalitarian way. However, the distributional impact of the land market is ambiguous as it is conditioned by other factors, such as credit access.

**Research question 2** – Functioning of the credit market and impact of the state policy.

- a. How well does the credit market functions? who participates? and what are the market shares of the different sectors?
- b. Does the State intervention induce a more equitable and efficient credit allocation than other sectors?
- c. Can the state-governed formal sector substitute the informal sector?
- d. Is the government micro-credit program positive impacts on household welfare?

**Research hypothesis 2** – Following the conceptual framework in section 1.2.3, it is hypothesized that the dissected landscape, in addition to the ethno-linguistic diversity, and the covariant risks are the source of important transaction costs and information asymmetries, and cause credit market to fail. Thus the intervention of the government through a commercial and a policy bank, by expanding formal credit supply, and by providing micro-loans at low interest rates to poor farmers is expected to yield positive impacts on farmers' welfare.

**Research question 3** – The formation of Social capital.

- a. Does ethnic heterogeneity undermine social interactions and the participation in local organizations?
- b. Does ethnic heterogeneity have an impact on the formation of social networks?
**Research hypothesis 3** – In view of the theoretical literature on the role of identity and ethnic heterogeneity on the formation of social capital, it is hypothesized that the high level of ethno-linguistic diversity in Vietnam's mountainous areas inhibit social interactions and the formation of social networks.

Beyond the primary policy-oriented objective, a second and not less important objective is to contribute to the growing body of literature studying micro-economic impacts of rural institutions. There is now a large consensus in the economic literature that institutions greatly matter for development. Yet, according to Pande and Udry (2006), the recent empirical literature establishing a link between well-defined institutions and economic performance has mostly focused on demonstrating a positive effect on economic growth through cross-country data analyses. The microeconomic literature establishing causal links between institutions and economic behavior on the other hand remains mostly theoretical. As stated by these authors, there is a need to expand our knowledge and understanding of how institutions work at the microeconomic level, and to assess mechanisms at place. This evidence will help to identify the policy options and institutional arrangements likely to enhance the functioning of the economy in an equitable and efficient manner. The institutional transformation that have taken place in Vietnam during the transition and its implication in the PEN offers in this perspective an interesting case study.

#### 1.5 Outline of the thesis

This thesis is organized around seven chapters. After this introduction, chapter 2 presents the study area, and the quantitative and qualitative data collection. Chapter 3 presents an article addressing questions 1a and 1b, e. g. on the impact of the land reform. This chapter is completed by chapter 4 which investigates empirically research questions 1c and 1d, relative to the establishment of a land market, and the distributional impact of the reform. The research question 2, relative to the functioning of the land market is addressed in chapter 5, while the last research area relative to the formation of social capital is investigated in chapter 6. Finally, in chapter 7, we discuss the results and derive policy recommendations that are potentially relevant to enhance sustainable development in Vietnam's mountainous regions.

### Chapter 2

# Presentation of the study area and data collection

The research conducted in this thesis takes place in Yen Chau, a rural district located in the North Western region, Son La province. The area is situated 300 km west of Hanoi, along the National 6 road linking Hanoi with the West of the country (see map in figure 2.1). The district shares typical agroecological and socio-economic characteristics with other mountainous areas in South East Asia and for this reason it has been chosen as a focus research area by the *Uplands Program*, SFB 564 the collaborative research program on sustainable land use systems in South East Asia under which this research was conducted. The population grew by 2.4% annually between 1988 and 2006 according to the district' statistical department. This is twice as high as recorded in the rest of the country.

A household survey was conducted between 2007 and 2008 in Yen Chau, within the subproject F2.3 of the Uplands Program. In addition to the author, two PhD students were part of the project in addition to the project leaders. The sampling procedure used to select households is described extensively different sections of the thesis (section 3.4, 5.2 and 6.3.2)<sup>1</sup>, therefore it is not being detailed here. The sample is composed of three hundred households, equally spread in twenty villages (fifteen households randomly selected in each village), randomly selected among all farm households inhabiting the district<sup>2</sup>. A map of Yen Chau and location of the sample villages are shown in figure 2.1. Five ethnic groups are represented in our sample, the Thai (75%), the H'Mong (15%), and the Kinh (9%). Other groups (the Sinh Mun an Kho Mu) represent only a small fraction of the population (<1%). Table 2.1 describes

<sup>&</sup>lt;sup>1</sup>The three papers presented in this thesis use data collected during the same survey.

 $<sup>^{2}</sup>$ Except for villages and households located in the four communes bordering Laos for which research permits were difficult to obtain.



Figure 2.1: Yen Chau district and sample villages

the twenty sample villages, their size, ethnicity, elevation and economic classification.

Household- and village-level questionnaires were used to gather data on a wide range of issue, including among other detailed modules on household food and non food expenditure, credit access and transactions, land access and agricultural practices, social capital, etc. <sup>3</sup>. Questionnaires from round 1 and 3 are presented in the appendix. The questionnaires were developed together with other members of the research team in the section Rural Development Theory and Policy of the Institute of Agricultural Economics and Social Sciences in the Tropics and Subtropics of the University of Hohenheim. Both questionnaires contain most of the data that have been used for this research.

The questionnaires were administered within four rounds: round 1 and 2 were collected in March-May 2007, round 3 in July-August 2008 and round 4 in December 2007-January 2008. A team of interviewers composed mostly of local citizens (native or living in the district) and of students from Hanoi University of Agriculture was hired for this purpose. Most of the local interviewers were familiar with the local language spoken in the area (Thai) and a large share of interviews could be conducted in this language. In remote H'mong villages, the resort to local translators was sometimes needed. Most interviewers had experience working as agricultural extension officers prior to work for the project, and helped to adjust the questionnaire to local conditions. Careful pre-tests were also conducted. Enumerators were trained extensively prior to the start of the survey to ensure that misinterpretation or misunderstanding would not affect the quality of data collected. Cross-check questions were included in the different questionnaires to verify accuracy of information provided by respondents. Once filled, questionnaires were checked on site by a team leader (usually one of three PhD researchers involved in that project), and rechecked by a data entry operator. All questionnaires were entered twice (using SPSS Data entry double entry mode) to avoid errors. Finally, the data were carefully cleaned by the PhD students. This way, researchers ensured a good quality of the database.

Questionnaires from round 1 and 3 are presented in the appendix. Both questionnaires contain most of the data that have been used for this research.

The method of inference in this thesis is mostly quantitative. Research hypotheses are tested by means of econometric models, that are designed and estimated for this purpose. The objective is to provide quantitative evidence on research questions enumerated in section 1.4, and by such, to identify causal, systematic and quantifiable relationships.

The advantage of quantitative approaches is that they enable a large-scale analysis and generate results that are representative in a given area. Limitations are nevertheless important. Beyond the risk of measurement errors – which may still remain

 $<sup>^3\</sup>mathrm{This}$  survey covered three PhD topics including this one which explain the variety of topics discussed.

Commune	Map	Village	Pop. <sup>a</sup>	Main Ethnicity <sup>b</sup>	Elevation (m.a.s.l.)	$\operatorname{Zone}^{c}$	$Class.^d$
Yen Son	$\frac{1}{2}$	Cho Long Ban Dan	676 657	Thai Thai (70%), Kinh (30%)	943 682	II II	A A
	3	Chieng Hung	542	Kinh	673	II	А
Sap Vat	4	Ban Dong	260	Thai	311	Ι	А
Vieng Lan	5 6	Na Va Kho Vang	$\begin{array}{c} 246 \\ 424 \end{array}$	Thai Thai	295 286	I I	A R
Tu Nang	7 8 9	Na Ten Na Khoang Ta Lang Thap	$343 \\ 395 \\ 631$	Thai Thai Thai	$470 \\ 440 \\ 303$	II II II	A P R
Muong Lum	10 11	Ban Dao Khau Khoang	$\begin{array}{c} 247\\ 315\end{array}$	H'mong H'mong	964 821	III III	P P
ar a	12	Mai Ngap	568	Thai (53%), Kinh (47%)	367	II	R
Chieng Sang	$\begin{array}{c} 13\\14\end{array}$	Ban Dan Chieng Sang	$\begin{array}{c} 1030\\ 892 \end{array}$	Thai Thai	$\begin{array}{c} 349\\ 369\end{array}$	II II	R A
Chieng Pan	$\begin{array}{c} 15\\ 16 \end{array}$	Na Xanh To Pang	$228 \\ 470$	Thai Thai	$\begin{array}{c} 315\\ 355\end{array}$	II II	R A
Chieng Dong	17 18 19	Luong Me Then Luong Dong Tau	860 505 930	Thai Thai Thai	410 448 404	I I I	A R A
	20	Keo Bo C	142	H'mong	995	1	Р

Table 2.1: Description of sample villages

<sup>a</sup>Number inhabitants in 2006/2007.

<sup>b</sup>Here we indicate the main ethnicity, and do not indicate other ethnic group when those constitutes only a small fraction (<30%) of the village population. As explained in chapter 6 however, many villages are in fact mixed.

 $^{c}$ Communes are officially classified in three economic zones according to infrastructure development and poverty rates. I indicates the richest zone, and III the poorest. The poor communes are targeted in some infrastructure and poverty reduction program such as program 135.

 $^d \mathrm{Subjective}$  classification by village heads of their village within their commune. P=Poorer, A=Average and R=Richer

despite careful checks – many information and relationships are difficult to capture quantitatively and through structured interviews conducted by a third person. This problem is particularly acute in studies that cover social and institutional dimensions. To analyze the impact of institutional arrangements, a sound understanding their definition and functioning is required. While information on formal rules such as law texts may be easy to access (because kept in a written form), informal rules exist mostly in unspoken and unwritten form.

Moreover, institutions in place (or the *de facto* rules) are often a combination of informal and formal rules. It is indeed common that the *de jure* formal rules are interpreted locally and adjusted to local norms, and eventually differ from the observed *de facto* institutions. The sole investigation of the legal literature provides only partial and incomplete information, and a sound exploration on-site is needed to complement these sources. Likewise, a strong divergence between *de jure* and *de facto* rules was observed in Yen Chau, particularly in land institutions.

Hence, in addition to quantitative data, focus group discussions were conducted within each sample villages, with a group of elderly and/or knowledgeable members to trace back the land allocation and settlement history in each village. In addition, informal interviews were conducted with key informants. Land officers at the district and commune level were interviewed several times, the local branches of the VBARD and VBSP were visited, and their directors interviewed. Discussions with the district, commune and village leaders of the women, farmer and other mass organizations were conducted. This was complemented by household-level informal interviews conducted in single households that were identified either as special or representative cases, regarding credit access or land use. In some cases, semi-structured questionnaire was complemented with the use of participatory rural appraisal (PRA) tools. Likewise, visual timelines were drawn during the focus group discussions, and also during some household interviews to collect chronological data.

Although qualitative data analysis is not performed in this research, the qualitative information collected has influenced much of its outcomes. First, this information helped in the formulation of research questions and in designing the questionnaire, particularly on land issues. It was also used to triangulate research findings, and as complement the quantitative analyses in each chapters of this thesis.

### Chapter 3

# Land titling policy and soil conservation practices in the northern Uplands of Vietnam

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#### Abstract

In Vietnam, a quasi-private property regime has been established in 1993 with the issuance of exchangeable and mortgageable long-term land use right certificates. Using primary qualitative and quantitative data collected in a mountainous district of Northern Vietnam, this paper investigates the role of the land policy in the adoption of soil conservation technologies by farmers. This issue is of crucial importance in the region where population growth and growing market demands have induced farmers to intensify agricultural production. While poverty has been reduced, environmental problems such as soil erosion, landslides, and declining soil fertility have become more severe over the past years. Our findings suggest that despite farmers' awareness of erosion, soil conservation technologies

 $<sup>^1\</sup>mathrm{The}$  Appendix section is not part of the published article

are perceived as being economically unattractive; therefore, most upland farmers continue to practice the prevailing erosion-prone cultivation system. Focusing on agroforestry as one major soil conservation option, we estimate household and plot level econometric models to empirically assess the determinants of adoption. We find that the possession of a formal land title positively influences adoption, but that the threat of land re-allocations in villages discourages adoption by creating uncertainty and tenure insecurity. The analyses reveal that these two effects interact with each other but are of small magnitude. We conclude that the issuance of land titles is a necessary but not sufficient prerequisite to encouraging the adoption of soil conservation practices. However, current practices remain economically unattractive to farmers. This deficiency needs to be addressed by interdisciplinary research and complemented by strong efforts by local authorities to promote sustainable land use.

#### 3.1 Introduction

Beginning with the Doi Moi policies in 1986, Vietnam has engaged in important institutional reforms in order to lead its economy from a centrally planned to a market oriented system. In rural areas, reforms were designed to strengthen farmer's decisionmaking capacity as a way to boost production and encourage the protection of natural resources. In this perspective, the land allocation policy and the issuance of long-term land use right certificates to households have been among the most important measures taken by the state.

Our research focused focuses on the Northern Mountain Region (NMR), an area inhabited predominantly by ethnic minorities<sup>2</sup>. Rapid population growth over the past 20 years has led to an increasing scarcity of arable land driving agricultural production up onto the steep slopes. Moreover, the increasing demand for food and feed from urban areas has induced farmers to further intensify the production of maize, an erosion-prone crop, on the hillsides. Soil erosion and landslides have become important issues as they have lead to reduced soil fertility in the uplands, sedimentation of lowland water reservoirs, irrigation channels and paddy fields as well as severely damaged road infrastructure. Unchecked, these practices could affect the greater population as they threaten the sustainability of agricultural production in the mountainous areas as well as local infrastructure and, at a larger scale, the quality of drinking water in the lowlands. Soil conservation technologies (SCT) are thus a major tool for sustaining livelihoods and agricultural production at the individual farm level and ensuring food security for coming generations.

 $<sup>^{2}</sup>$ The Vietnamese ethnic, the Kinh, represent about 82% of the country's population. The rest of the population is composed of 53 other ethnic groups located for most of them in mountainous regions.

The determinants of soil degradation and the adoption of conservation practices have been widely investigated in the literature. While techniques to limit erosion on cropped fields are numerous and diverse, most of them share two common features: first, they incur opportunity costs in terms of land and labour that are not available for cropping activities any longer; these costs may be rather high, especially if SCT compete with profitable cash crops. And, second, SCT enhance soil fertility in the medium to long run only (Lutz et al., 1994). Hence, the adoption decision of SCT involves intra- and intertemporal utility tradeoffs (McConnell, 1983; Grepperud, 1997). Poor farmers living in an environment of incomplete credit markets, insecure land tenure, and short planning horizons are unlikely to invest in such technologies, notably because of potential risks for present or future consumption (Pender, 1996; Shively, 2001).

Thus, state interventions that secure land tenure, provide safety nets to rural households, and relax constraints on liquidity via credits to farmers are expected to reduce poverty and encourage natural resource conservation and protection (Lutz et al., 1994). In particular, it is expected that by securing land tenure, improving access to formal credit, and increasing land transactions, land titling policies increase investment incentives and foster rural development (Deininger and Feder, 2001). The formalization of property rights is, according de de Soto (2000), a major step towards development and poverty alleviation as it enables poor households to transform their assets into productive capital. Notwithstanding this consensus, empirical studies conducted in different countries do not find that property rights have large and positive effects as investment incentives including formal land titles in particular (see Bromley, 2009 for a review). Rather, it seems that the issuance of formal land titles has not necessarily led to increased tenure security and to higher investments on land. Legal pluralism and the co-existence of formal and informal land institutions have been identified as one cause of inefficiency of land institutions, causing in addition high enforcement costs (Platteau, 1996; Meinzen-Dick and Pradhan, 2003). Absent or imperfect labour or credit markets may as well limit investment capacities and the efficient allocation of land among farmers, making land institutions inefficient. Recent empirical studies have found that land titles may favor certain types of households more than others, for example the richest households in Paraguay (Carter and Olinto, 2003) or the powerful ones in Ghana (Goldstein and Udry, 2008).

Regarding soil conservation practices, Soule et al. (2000) find that land owners in the United States have a higher propensity to adopt such technologies than cash or share-renters. Shively (2001) also concludes that land tenure is a significant determinant of SCT adoption in the Philippines. Lutz et al. (1994) and Holden et al. (1998) both conclude that policies aimed at securing land tenure are necessary but not sufficient prerequisites to encouraging the adoption of soil conservation practices. In Vietnam, using national living standard survey data, Do and Iyer (2008) find that the 1993 land law has significantly increased the allocation of land to perennial crops, although the effect is only of small magnitude. In contrast to most of the existing literature on Vietnam's land titling policy, this paper presents a small-scale and detailed study which allows to control for local factors potentially relevant for explaining the impact of land titles on investment incentives.

The objectives of the paper are (1) to describe how the land titling policy has been implemented in the NMR, (2) to assess upland farmers' knowledge and adoption of soil conservation technologies, and (3) to identify the influencing factors of the adoption of such measures by household and plot level econometric models and controlling for knowledge. We focus in particular on the role of the land titling policy on fostering such investments.

After outlining the land reform and its implementation in Vietnam in Section 3.2, we describe the research area in Section 3.3 and present our data and sampling procedure in Section 3.4. The estimation strategy for our regression models is described in Section 3.5, results are presented in Section 3.6. In Section 3.7 we discuss the results and draw conclusions.

#### 3.2 Land reform and implementation in the NMR

Prior to 1981, agricultural land, means of production, and production output were fully managed by the collectives, namely the village cooperatives. The first reform of tenurial contracts was implemented by Directive 100 in 1981, which allowed farmers to keep the surplus produced in excess of the contracted output for home consumption. The series of directives that followed were designed to increase the flexibility of the land management and taxation systems in order to raise investment incentives, increase production levels, and overcome food insecurity (Que, 2005). The collective farming system officially ended with the 1988 land law (Resolution 10) and the allocation of collective land to private households according to family size. The land is still owned by the Vietnamese people (and managed by the state); farmers initially received land use rights for a period of fifteen years.

Pursuing the decollectivization effort further, the 1993 land law granted five rights to land users: the right to exchange, transfer, mortgage, inherit, and lease out the land. Land use certificates (known as Red Books) were issued to users for a period of 20 years for annual crops and of 50 years for perennial crops. The law confirms that the land is publicly owned, it is therefore a quasi-private land management system. Through local authorities the state maintains control over transactions, rental contracts, and more importantly over general land use plans.

This policy represents one of the largest land titling programs ever implemented

throughout the developing world with around 11 million titles issued in 2000 (Do and Iver, 2008) and was assessed by observers and researchers as egalitarian (Ravallion and van de Walle, 2004, 2008a). Its implementation however has been a costly process, and has not been evenly achieved in the regions. In 1998 less than half of the total area in NMR had been allocated with a certificate (Do and Iyer, 2003). The considerable administrative costs involved for measuring land, issuing and registering the certificates and the lack of qualified personnel were the main reasons for this slowness (Haque and Montesi, 1996). Secondly, in mountainous regions, the enforcement of the land law has been contested by some ethnic groups who returned instead to traditional land management systems when collective farming ended (see Corlin (2004) on H'mong villages; Mellac (2006) and Sikor (2004) on Thai communities). Sikor (2004) reports cases of conflicts in Thai communities in Yen Chau district where village heads refused at first to allocate paddy fields as directed by the Red Book, preferring instead the traditional allocation system in which the village head regularly reallocates paddy fields to villagers. Corlin (2004) reports the same types of conflicts over rights allocation and the conflict with ancestral rights in H'mong communities. In some regions, as in Yen Chau, these conflicts have been solved by reallocations accompanied by strict enforcement through the provincial government (cf. Section 3.6.1). Uncertainty persists on whether these rights will be reallocated at the end of the use right term (20 years). Despite repeated interventions of the ministry of agriculture stipulating that no reallocation will occur, an important share of farmers still expects the contrary and is reluctant to engage in land transactions<sup>3</sup>.

#### 3.3 The research area

The study region is Yen Chau district, a mountainous area inhabited primarily by ethnic minorities (85%). The largest ethnic groups are the Thai (Black Thai) with about 55% of the district's population, followed by the H'mong who account for 20%, and the Kinh, "ethnic Vietnamese" who represent 13% of the district's population. The Thai and the Kinh were the first settlers in the area and occupied the lowlands, while later arrivals, such as the H'mong, settled mainly in the highlands (Neef et al., 2002). Lowland villages along the highway benefit from greater access to infrastructure (i.e. markets, paved roads, and irrigation systems) and are relatively better off than villages located in higher altitudes. Between 1988 and 2006 the districts' population rose by 50% at a growth rate of 2.4% annually.

Farmers nowadays cultivate two main crops: rice as a subsistence crop grown in irrigated paddy fields of the lowlands and maize as a cash crop in the uplands. The

<sup>&</sup>lt;sup>3</sup>cf. Interview of Mr. Dang Hung Vo, Vice Minister of Natural Resources and Environment (28/08/2007) [ONLINE (in Vietnamese)]:

http://www.agro.gov.vn/news/newsDetail.asp?targetID=2128, [last accessed, 27/11/2008].

rapid development of the livestock sector accompanied by rising maize prices and the shortage of rainfall have pushed farmers to intensify maize production and abandon rice cultivation in the uplands. Thus, the area allocated to maize cultivation has more than tripled over the last twenty years while the area allocated to upland rice has decreased by 27%, according to the district statistical office. In 2007, on average 86% of farmers' upland area was cropped with maize from April to September and left uncovered the rest of the year, exposed to wind and rainfall. As a consequence, the area is susceptible to erosion leading to an increasing incidence of sedimentation and landslides during the rainy seasons over the past years.

#### 3.4 Sampling and data collection

A household survey was conducted in 2007/2008 in Yen Chau district. In selecting the households, a cluster sampling procedure was followed where a village-level sampling frame was constructed encompassing all villages of the district<sup>4</sup>, including information on the number of resident households. First, 20 villages were randomly selected using the Probability Proportionate to Size (PPS) method (Carletto and Morris, 1999). Next, 15 households were randomly selected in each of these villages using updated village-level household lists. Since the PPS method accounts for differences in the number of resident households between villages in the first stage, this sampling procedure results in a self-weighing sample (Carletto and Morris, 1999). In total the database consists of 300 households and 2279 agricultural plots, of which 2059 are operated by farmers and 1190 are upland plots, i.e., rain-fed plots dedicated to crop production other than paddy rice. Both the household and plot samples are representative at the district and village levels. The survey covered a wide range of topics, including questions on quantitative and qualitative features and on the effect and perceptions of soil conservation technologies.

In addition, we conducted focus group discussions using semi-structured interview guidelines to collect information on village history and composition and to reconstruct the chronology of the land allocation process. A visual timeline was elaborated with respondents in order to facilitate these recall questions, and a standardized questionnaire gathered the necessary background data. The respondents were part of the current and former village boards.

 $<sup>^{4}\</sup>mathrm{Except}$  for villages in four communes bordering Laos, for which research permits were difficult to obtain.

#### 3.5 Estimation strategy

#### 3.5.1 The household-level model

We estimate the determinants of farmers' decision to invest in agroforesty<sup>5</sup>, and in particular the effect of the land titling policy on adoption incentives. Since aggregating different technologies that imply different costs and benefits over time may be misleading, we focus on agroforestry which is one of the most widely known measures against soil erosion in the study area and is also perceived to be one of the most effective (cf. Section 3.6.2).

The investigation of adoption determinants in a population where the diffusion of innovation is incomplete may lead to biased estimates (Diagne and Demont, 2007). Selection bias arises when exposed and unexposed farmers differ in their propensity to adopt the technology<sup>6</sup>. This may be the case for at least two reasons. First, knowledge acquisition is part of the farmers' adoption decision and therefore endogenous and, second, for efficiency reasons agricultural extension may especially target farmers or communities with a high innovative capacity. In Section 3.6.2 we show that knowledge diffusion for agroforestry is incomplete in the study area suggesting the use of a selection bias correction model. Our problem can be written as follows:

$$y_{1i} = \begin{cases} 1 \left[ \beta X_{1i} + u_i > 0 \right] & \text{if } y_{2i} = 1 \\ 0 & \text{otherwise} \end{cases}$$
(3.1)

$$y_{2i} = 1 \Big[ \gamma X_{2i} + v_i > 0 \Big] \qquad \forall i \in [1, N]$$
 (3.2)

where N is the total population;  $y_{1i}$  and  $y_{2i}$  are binary dependent variables indicating the adoption and knowledge status of the  $i^{th}$  household respectively;  $X_{1i}$  and  $X_{2i}$  are vectors of regressors;  $u_i$  and  $v_i$  are the error terms, we assume that they are jointly bivariate normally distributed. The covariance matrix is:

$$\operatorname{cov}(u_i, v_i) = \left( \begin{array}{cc} \sigma_u^2 & \rho \\ \rho & \sigma_v^2 \end{array} \right)$$

We use a Heckman full maximum likelihood procedure to jointly estimate the probability of knowing and adopting the technology and control for selection bias (Heckman, 1979). The model predicts household's probability to adopt and maintain

<sup>&</sup>lt;sup>5</sup>"Agroforestry is a collective name for land-use systems in which woody perennials are deliberately grown on the same piece of land as agricultural crops and/or animals"(Lundgren, 1982). By agroforestry, we refer to a cultivation technique consisting in planting trees and/or shrubs on a cultivated land as a way to limit soil erosion and improve soil fertility. The plants mostly used in the study area are wild tamarind (*leucaena leucocephola*), teak trees and pine trees.

 $<sup>^{6}</sup>$ In this context selection bias is also termed exposure bias in the literature, e.g. by Diagne and Demont (2007)

agroforestry on at least one of its plots conditional on variables  $X_{1i}$  and on knowing agroforestry<sup>7</sup> (Table 3.1).

Table 3.1 summarizes the explanatory variables (contained in  $X_{1i}$  and  $X_{2i}$ ). Following literature on knowledge acquisition and learning (Feder and Slade, 1984; Foster and Rosenzweig, 1995; Conley and Udry, 2001), we expect that information access is closely linked to education, social capital, the possession of communication assets, access to the agricultural extension service, and income. The social capital variable measures how well the household is connected with mass organizations<sup>8</sup> in its village by assessing how easily help is obtained if necessary, which is referred to as vertical connections in the following. In addition, we include a variable on households' participation in the farmer union as a measure of horizontal social capital. The daily per-capita expenditure variable is used as a proxy for wealth<sup>9</sup>. Other variables control for access to agricultural extension, human capital, and possession of communication assets.

Among the regressors of adoption, control variables account for major household characteristics (the number of active members, education, age of the household head, and wealth level), soil, and farm characteristics, as well as geographic location. In addition, we include a regressor indicating whether material support was received by the household to implement agroforestry. Material support includes labour, in-kind inputs (seeds, seedlings or fertilizer, for instance) or cash support. Such support has been provided either by governmental or non-governmental organizations to encourage certain farmers to adopt agroforestry. Hereby, several goals may have been pursued, and different types of households targeted: firstly, the focus may have been on farmers with a low investment capacity; secondly, extension organizations may have targeted influential or exemplary farmers as a way to disseminate a technology (using a demonstration plot); finally, it may also have been intended to enforce adoption in areas of strategic importance, such as easily visible locations close to the main road<sup>10</sup>. However, statistical tests show no systematic differences between supported and unsupported households regarding potential influencing factors of adoption (human, social, and financial capital). We therefore conclude that the attribution of support was random regarding characteristics that also influence adoption and that, consequently, we do not face an endogeneity problem.

<sup>&</sup>lt;sup>7</sup>The probability  $P(y_{1i} = 1 | y_{2i} = 1, X_{1i})$  is derived in Wooldridge (2002a, pp.477-78 and 570-71).

<sup>&</sup>lt;sup>8</sup>In Vietnam, the mass organizations play a crucial role and are present at all administrative levels (from the village to the state). They are composed of six unions representing women, farmers, veteran, elderly, youth and the fatherland front union. In addition to participating in major village decisions, these organizations carry out multiple tasks: from extension agents to rural bank staffs.

<sup>&</sup>lt;sup>9</sup>The survey contained an extensive module on households' food and non-food expenditures, asset values, and remittances received, from which this variable is calculated.

<sup>&</sup>lt;sup>10</sup>It was mentioned that some farmers having their plot located close to the National road had been strongly encouraged to implement hedgerows on their field so as to create positive impressions on officials and visitors passing by the area.

We hypothesize that improved access to credit is conducive to the adoption of agroforestry based SCT because it relaxes liquidity and/or consumption constraints, and reduces farmers discount rates. This will lead to a higher value being attached to benefits from reduced soil erosion that accrue in the future Pender (1996); Holden et al. (1998). We use a binary variable indicating whether a household is credit constrained on the formal credit market. Following Zeller (1994) we consider farmers to be credit constrained if they did not apply for credit for fear of rejection or if they applied for a loan but were partially or fully rejected by the lenders<sup>11</sup>.

The effect of the land titling policy on adoption incentives is captured by five variables. A first variable measures households' share of upland area operated under a land title. A positive and significant coefficient would indicate that land title is perceived as a guarantee of tenure security thus encouraging farmers to engage in soil conservation. Apart from being registered and operated under a title, the land can be (i) leased from private households for a defined period of time and/or a fixed payment; (*ii*) lent or given by private households with no payment and for an undefined time period; (iii) leased or borrowed from the village fund land; or (iv) cultivated without agreement or informally purchased (Table 3.2). With this variable on land title, we test our main hypothesis - that tenure is perceived to be more secure when land is operated under a title than under any of the other tenurial arrangements. Several empirical studies have found evidence that tenure security may be endogenous to investment, as farmers may undertake certain investments to secure tenure and obtain land titles (Besley, 1995; Place and Swallow, 2000; Brasselle et al., 2002). In our case, the fact that land titles have been distributed to all households at a certain point in time (cf. Section 3.6.1 and Table 3.2) excludes this risk of endogeneity, but the correlation of the land title variable with unobserved factors of adoption is might be a source of endogeneity. We conduct some test, presented in the Appendix of this paper<sup>12</sup>.

As outlined in Section 3.6.1, the implementation of the land policy in the study area has resulted in successive reallocations, and a majority of farmers expect further reallocations to take place before the end of the use right term. While the issuance of a land title was supposed to empower farmers as decision makers over the use of their land, the successive reallocations may have sent the contradictory signal that the state remains the primary decision maker over land issues. We include four variables to capture these effects: (i) a dummy variable indicating whether the household has experienced a reallocation on its upland plots, (ii) the share of households in the village (excluding the respondent household) that have experienced upland reallocations, (iii) a dummy variable indicating whether the household believes that a reallocation

<sup>&</sup>lt;sup>11</sup>The literature on credit and technology adoption suggests that this variable is endogenous (i.e. correlated with unobserved factors of adoption such as entrepreneurial capacity). The test of endogeneity conducted on this variable does not reject exogeneity, with various specifications and various measures of credit access. We therefore treat this variable as exogenous in the model.

 $<sup>^{12}\</sup>mathrm{The}$  Appendix Section is not part of the published articles, because of space constraints.

is likely to occur before the end of the use right term, and (iv) the share of villagers (excluding the respondent household) expecting such a reallocation. These variables are only very weakly correlated<sup>13</sup> giving no cause for concern regarding multicollinearity. We include both household and village variables since decisions regarding land use are partly made at the village level. As a post-socialist country, Vietnam has a long tradition of collective decision making. This is particularly true in the rural areas, especially regarding land use. Villages in the study area are mostly homogenous in ethnicity and even often constituted by households from the same clan. Consequently, the ties among villagers are usually strong, and the social life within a village is very intense, providing good information circulation within a village. Historically and nowadays, the 'Vietnamese village' is considered a strong entity in itself. Both the colonial administration and the communist party have later tried to instrumentalize the villages in order to impose political projects (see Bergeret (2003, p.30-33) for a detailed historical review of the "Vietnamese village myth"). After the decollectivisation these structures have remained or even been reinforced. Sikor (2004) and Wirth et al. (2004) show for Yen Chau how the organisation of villages has challenged the implementation of the land law. At a larger scale, Kerkvliet (1995, 2005) shows how 'everyday politics' within Vietnamese villages have contributed to transform the national policy at the time of the decollectivisation. Based on this evidence, we believe that it is plausible that villagers' experiences and opinions significantly matter in a household's decision regarding the adoption of agroforestry.

#### 3.5.2 The plot-level model

Apart from investigating which factors influence a household's decision to adopt agroforestry, we are also interested to know where within a farm agroforestry is adopted. Indeed, as shown in Table 3.2, a significant share of households in our sample operates both titled and untitled land (households cultivate on average four upland plots). A household-level model is unable to capture the effects of tenure, soil characteristics, and other plot-specific variables on adoption. Hence, we also estimate a plot-level model for the adoption decision. This approach has been widely applied in the literature to estimate the impact of land tenure on adoption incentives (Besley, 1995; Hayes et al., 1997; Pender and Fafchamps, 2001; Hagos and Holden, 2006).

In the plot-level model we are not able to correct for exposure bias, as the selection regarding knowledge occurs at the household level. However, the test of independence of equations (Wald test) applied to the household-level model does not indicate any selection bias (cf. Section 3.6.3). Therefore, we run the plot-level model based on

 $<sup>^{13}</sup>$ The highest correlation among these four variables (0.2) is found between the household and village-level variables regarding experiences of reallocations.

Variable	Description	Mean	S.D.
Knows agroforestry+	HH knows agroforestry as SCT	0.42	0.5
$Age^*$	Age of the household head	43.16	12.66
Education*+	Highest educated member has high school cer- tificate	0.05	0.23
Actives*	Number of actives (non disable, aged between 18 - 60)	2.54	1.26
Vertical connections	Number of problems for which it is easy to get help from $Union^b$	2.01	2
Radio+	HH possesses a radio	0.18	0.38
Extension service	Subjective score on access to extension service $(1 = \text{lowest}, 5 = \text{highest})$	3.1	1.06
Farmer union+	HH participates in the farmer union	0.79	0.41
$Expenditure^*$	Daily expenditure per capita in Thousand $\mathrm{VND}^c$	15.4	6.48
Elevation*	Elevation of the house in meter above the sea level (m.a.s.l.)	520.33	241.87
Adoption+	HH has adopted and uses agroforestry on at least one plot	0.12	0.32
Poor soil	Share of area with poor soil $(\%)$	30.89	33.61
Medium soil	Share of area with medium soil $(\%)$	56.11	36.57
Relative upland size+	Area operated per capita $>$ village average	0.61	0.49
Support+	HH received support to implement agro- forestry	0.07	0.26
Credit constraint+	HH is credit constrained in the formal sector	0.27	0.45
Titled land	Share of titled area on total area operated $(\%)$	70.64	39.07
HH exp. real.+	HH experienced at least one reallocation	0.09	0.28
Villagers exp. real.	Share of villagers who experienced reallocation $(\%)$	8.32	10.51
HH expects real.+	HH believes reallocation is likely to occur	0.79	0.4
Villagers expecting real.	Share of household in village expecting reallocation <sup><math>d</math></sup> (%)	79.01	13.54
			292 Obs.

Table 3.1: Description and summary statistics of household-level variables

\*these variables are present both in the main and the selection equations.

+indicate dummy variables.

 $^{a}\operatorname{Respondents}$  were asked to assess the easiness in receiving help from village mass organization and village head to (i) borrow money for education; (ii) borrow money for health expenses; (iii) borrow money for any positive event; (iv) borrow money for any negative event; (v) borrow a water buffaloe; (vi) ask for labour.  $^b \mathrm{Variable}$  logged in the regression.

 $^c\mathrm{Excludes}$  the household himself.

	% <b>Plots</b> <sup><i>a</i></sup>	% Household <sup>b</sup>	Year acquired (mean)
Operated under title	74.9	81.5	1989
Operated without title	25.1	50.5	2002
Leased in from private household	6.8	19.5	2006
Borrowed to private household	10.1	19.9	2002
Village land fund	4.8	13	2000
No agreement	2.3	8.2	1997
Non registered purchase	1	2.1	2002

rabie 0.2. renarial arrangement and year of land acquisition	Table $3.2$ :	Tenurial	arrangement	and year	of land	acquisition
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<sup>a</sup>Upland plots operated in 2007 (T=1190).

<sup>b</sup>Households using at least one plot under such arrangement (N=292).

the households knowing the technology only. The plot-level model can be written as follows:

$$y_{3ij} = 1 \Big[ \alpha X_{3ij} + \beta X_1 i + \varepsilon_i j > 0 \Big], \qquad \forall j \in [1, T_i], \quad j \in [1, N^k], \quad N^k < N \quad (3.3)$$

where  $y_{3ij}$  indicates the adoption status of agroforestry by farmer *i* on plot *j*, *T* is the number of upland plots operated by household i and the sub-sample of households knowing agroforestry as a SCT. We cluster the standard error at the household level in order to account for heteroskedasticity and for non-independence of observations within a household (Wooldridge, 2006). The plot-specific variables  $X_{3ij}$  included in the model are described in Table 3.3.

 Table 3.3: Description and summary statistics of Plot-level variables

		Fı sampl	Full sample (N)		ricted e $(N^k)$
Variable	Description	Mean	S.D.	Mean	S.D.
Adopt+	Agroforestry is adopted	0.04	0.19	0.08	0.27
Poor soil+	Soil is of poor quality	0.3	0.46	0.3	0.46
Medium soil+	Soil is of medium quality	0.55	0.5	0.54	0.5
Area share	Area divided by HH farm size	0.23	0.2	0.21	0.19
Steepness+	The slope is very steep <sup><math>a</math></sup>	0.37	0.48	0.38	0.48
Land title+	Operated under land title	0.75	0.43	0.8	0.4
		119	0 Obs.	56	67 Obs.

+indicates dummy variables (yes=1, no=0)

.

<sup>a</sup>The slope was assessed by respondents on a scale from one (=level) to five, using a graph for illustration.

#### 3.6 Results and discussion

#### 3.6.1 Land allocation in Yen Chau district

Due to the region's formerly low population density and ethnic diversity, land management in the NMR has proceeded differently from the rest of the country. During the period of cooperative farming informal permission was given to individuals to cultivate the uplands bordering the common land as long as collective goals were met. With the passing of the first land law in 1988 farmers were encouraged to clear forest and upland areas as only the common land was distributed following official criteria. The application of the 1993 law and the issuance of land use right certificates (LURC) followed a long process: some of the households received a title in 1991 while others, few kilometers away and usually on higher altitudes, received a first title only in 1999. We summarize the issuance of process in the study area in three phases:

- From 1991 to 1996 : a first allocation was achieved in part of the lowland villages. The allocation was carried out by commune and village officials, with some supervision by provincial-level staff. Respondents reported that despite the official criteria established (family size, soil quality), land was generally allocated to the actual users, without being properly measured. In some Thai villages only upland areas were registered on the certificate and the allocation of paddy land remained under the authority of the village heads.
- After 1998, the provincial administration implemented a second wave of land allocation. Upland villages, where allocation had not yet taken place, were issued the first certificates. In other villages land was reallocated and land titles reissued. During this second wave, provincial officials were actively involved to enforce the law. Agricultural and residential plots, including paddy fields, were allocated following the official criteria, formally measured, and the lands were titled and recorded in cadastral maps. A share of non-allocated land (paddy and upland) was kept as a village fund and controlled by the village board for allocation to newly established households.
- Since 2003 a third allocation wave has been taking place. In villages where reallocation occurred (five out of our twenty sample villages), land titles had yet to be reissued in 2007. The official rationale for this reallocation was firstly to provide land to newly established and landless households and secondly to combine scattered small plots as a way to increase farm productivity, following the land use plan established by the Province<sup>14</sup>.

<sup>&</sup>lt;sup>14</sup>However, in light with the current situation, it appears that this reallocation is linked to a larger scale plan to introduce rubber plantations in the district.

Despite the existence of long-term use right certificates originally issued for twenty to fifty years, some households have seen their land reallocated two times at five year intervals. Whereas only a minority of farmers have been directly affected by reallocations of either paddy fields or upland plots (35% of our sample), 65% live in villages in which a reallocation has occurred. As a consequence, 80% of the sample farmers believe that a reallocation will take place in their village before the end of their 20-year use right, indicating the low level of trust households currently have in land institutions.

#### 3.6.2 Knowledge and adoption of soil conservation technologies

We report in Table 4 descriptive qualitative and quantitative results on farmers' knowledge on soil conservation technologies and adoption behaviour. Farmers were first asked to enumerate the methods they know to limit erosion. Most farmers - three quarters - know at least one SCT and are therefore aware of problems related to erosion. When looking separately at different technologies, the diffusion rates<sup>15</sup> vary widely. Knowledge on terraces, contour ploughing, or ditch<sup>16</sup> techniques has been spread mostly through social networks, whereas other technologies have been diffused by more formal communication channels such as media and external organizations. With the exception of the hedgerow technique, the governmental agricultural extension service and non-governmental organizations (NGOs) appear as secondary sources of information on SCT.

Table 3.4 reports adoption rates, defined as the share of household knowing a technology and currently using the technology on at least one of their plot. An effectiveness score based on adopters' perception is also reported. It appears clearly that the methods requiring a relatively high input of labor or take up a considerable portion of land (terraces, vegetative contour strips, agroforestry and cover crops) are adopted the least although they are found to be effective. Short-term and low extra-input technologies (contour ploughing or ditches) are more attractive to farmers but are deemed to be less effective. Among adoption constraints (i.e. the main reason given by respondents for not adopting a known technique), the lack of land is frequently cited in the case of vegetative strips, cover crop, or agroforestry. Lack of labour was identified by farmers as an important constraint for building terraces and planting cover crops. Respondents emphasized lacking access to seedlings as a major reason for not adopting agroforestry and, with regard to ditches, their ineffectiveness against erosion. The differentiated answers given by respondents show that farmers'

<sup>&</sup>lt;sup>15</sup>The term diffusion refers to knowledge in this paper.

<sup>&</sup>lt;sup>16</sup>The ditch technique consists of channels oriented diagonally to the slope of the land so that rain water is captured and channeled off the field. This technique is used for soil conservation rather than water conservation as the channels are rarely connected to the paddy fields.

perception of costs and benefits over time differ significantly between SCT, so does their adoption decision.

The dynamics of the adoption of selected SCT over time (at the plot level) are shown in Figure 3.1. In 1990, agroforestry was practiced on 1.8% of all the plots operated at that period and ditches were used on 2%. Note that the graph does not account for a cohort effect due to the under-representation of older generations. Nonetheless, one can observe that changes in adoption rates follow institutional changes. The adoption of ditches has clearly accelerated following the first land law in 1988 (decollectivization), while agroforestry has slowed down. The issuance of Red Books in the study area has been clearly followed by a considerable acceleration of adoption of the two technologies, although the increase in the case of agroforestry is less pronounced.

	3.6.
_	Results and
	discussion

	Knowing SCT $(N^k)$	$\begin{array}{l} {\rm Knowledge} \\ {\rm source}^{b} \end{array}$	Currently using SCT	$\begin{array}{l} \text{Perceived} \\ \text{effectiveness}^c \end{array}$	$\begin{array}{c} \text{Adoption} \\ \text{constraints}^d \end{array}$
	$(\% \text{ of N})^a$		$(\% \text{ of } N^k)$		
Ditches or channel	56.2	Relative/Neighbor – Own initiative	61	5.7	No effective – Labour
Agroforestry	42.5	Extension-Relative/Neighbor-Media	27.4	6.7	Seedlings - Land
Terrace	20.9	Relative/Neighbor – Other area – Media	9.8	7	Labour – Too expensive
Contour ploughing	20.2	Relative/Neighbor – Own initiative	88.1	6.1	No erosion – Equipment
Cover crop	12.7	Media – Extension	10.8	7.3	Land – Labour
Vegetative strips	5.8	Media – Own initiative	11.8	6	Land – Labour
Mulching	3.4	Media – Relative/Neighbor	20	5.7	Labour
Other SCT	5.1	$Own\ initiative\ -\ Relative/Neighbor\ -\ NGO$	66.7	5.8	
TOTAL (at least one)	74.7		$53.4^{e}$		

Table 3.4: Knowledge about and adoption of SCT

 $^a\mathrm{N}{=}292:$  non farmers and farmers growing paddy rice only are excluded

 $^b\mathrm{Ranked}$  by frequency of answers.

 $^{c}$ Users only – Subjective score, from 0 (no effect) to 10 (very effective).

<sup>d</sup>Sample of farmers knowing but not using only. Ranked by frequency of answers.

 $^{e}$ Share of total households using at least one SCT.



Figure 3.1: Land reforms and SCT adoption rates (plot level)

## 3.6.3 Determinants of knowledge and adoption of soil conservation – the household-level model

Table 3.5 presents results of the household-level probit model with sample selection. In the last column we report the marginal effects on the probability to adopt agroforestry. The model has a good predictive quality with 82% of adopters correctly predicted. The upper part of Table 3.5 shows that vertical connections, the possession of a radio, access to the extension service, participation in the farmer union, and the wealth level are positive and statistically significant determinants of farmers' knowledge of agroforestry.

We find that the decision to adopt agroforestry is positively influenced by education and income levels. The farms' soil characteristics, and the size of farmers' upland area relative to the village average are also significant factors. The model predicts that, ceteris paribus, material support received increases the probability of practicing agroforestry by 67 percentage points, while access to formal credit is insignificant. In combination, these two findings indicate a low initial motivation of farmers to undertake such an investment on their own<sup>17</sup>, but this interpretation must be nuanced

<sup>&</sup>lt;sup>17</sup>An illustrative example is given by a qualitative case study conducted in one of the H'mong sample villages by social scientists: there, farmers were given seeds and a lump sum of 300,000 VND (around 20 US\$) to test hedgerows on their upland fields. In spite of this initial support, only a small fraction of these farmers still maintain these hedgerows nowadays; and if they do so this mostly happens out of fear to be punished otherwise by the administrative office which supported them. Farmers mentioned the lack of profitability of this technique and the competition with their primary cash crop, maize, for land, sunlight, and nutrients as major disadvantages. The findings of this case study are however not fully representative of the situation in the whole of Yen Chau district

by the fact that the income level is found to be a significant factor.

The share of titled land positively influences households' adoption decision. An increase of this share by one percentage point increases the probability of adopting agroforestry by 0.2 percentage points. Whether the farmer or his neighbour experienced a reallocation of upland plots does not appear to influence adoption, neither does the household's own expectation regarding such a reallocation. The villagers expectation, however, is found to negatively affect farmers' propensity to adopt. An increase by one percentage point of the share of villagers believing that a reallocation is likely to occur reduces the adoption probability by 0.6 percentage points. This is an indication that, because of the tight social organisation of the villages, the general opinion prevails over individual expectations regarding this decision. More importantly, it shows that the reallocation threats, as perceived by the villagers, may discourage the adoption of agroforestry.

In order to further investigate how this perceived reallocation threat may interfere with the titling policy, we include in a second step the same variable interacted with the variable on titled land<sup>18</sup>. Results are shown in model (2) in Table 3.6. The interacted term is insignificant. The coefficient of the land title variable becomes insignificant, but the coefficient on the villagers' expectation remains negative and significant and more than doubles in magnitude. In accordance with Ai and Norton (2003) we interpret these two coefficient as the effect of the variable when the other variable is equal to zero. On the one hand, this indicates that in absence of a reallocation threat the land title does not influence the adoption decision. But, on the other hand, the impact of a perceived reallocation threat is stronger when the household does not hold a land title. The impact is ambiguous when both variables are different from zero.

In model (3) in the last column of Table 3.6 we introduce the household expectation variable interacted with the land title variable. None of the three coefficients is significant, but the coefficient of the village-level variable remains unchanged.

#### 3.6.4 Determinants of adoption of soil conservation – the plot-level model

Results from the probit estimates of the plot-level model are shown in Table 3.7. The predictive power of the model is rather limited, which can be explained both by the presence of numerous household-level regressors and the low plot-level adoption rate. However, apart from two coefficients (on wealth level and relative upland size), the results are very similar to the ones produced by the household-level model, which indicates that the results are robust.

as indicated by statistical tests: a Hausman specification test concludes that the full sample and the restricted sample (excluding this village) estimates differ systematically. A likelihood ratio test concludes that the restricted sample model fits the data better.

 $<sup>^{18}\</sup>mathrm{We}$  thank an anonymous reviewer for this suggestion.

	Coefficient estimates		Mar	ginal effects	
	P(y)	$y_{2i} = 1$ ) and	P	$P(y_{1i} = 1)$	
	$P(y_1$	$y_{i} = 1   y_{2i} = 1)$			
				(1)	
			dy/dx		
	Coeff.	z-stat <sup>a</sup>	(x100)	z-stat <sup>a</sup>	
$y_{2i}$ : Household knows agrofore	estry as a S	CT (yes=1)			
Age household head	-0.007	(1.22)		-	
Education+	0.550	(1.61)		-	
Actives	-0.041	(0.67)		-	
Vertical connections	$0.083^{**}$	(2.18)		-	
Radio+	$0.641^{***}$	(3.18)		-	
Extension service	$0.160^{**}$	(2.22)		-	
Farmer union+	0.540***	(2.64)		-	
Expenditure per capita (log)	0.346***	(1.97)		-	
Elevation	-0.0004	(1.23)		-	
Constant	$-1.695^{***}$	(2.57)		-	
$y_{1i}$ : Household uses agroforestry on at least one plot (ves=1)					
Age household head	-0.010	(0.81)	-0.320	(0.85)	
Education+	$1.306^{**}$	(2.39)	48.420***	(2.73)	
Actives	-0.106	(0.77)	-3.355	(0.77)	
Expenditure per capita (log)	$0.740^{*}$	(1.74)	23.430**	(2.33)	
Poor soil (share)	0.030**	(2.48)	$0.945^{***}$	(3.26)	
Medium soil (share)	0.027**	(2.46)	0.852***	(3.15)	
Relative upland size+	$0.562^{**}$	(2.01)	$16.939^{*}$	(1.91)	
Support+	1.956***	(3.95)	66.619***	(5.05)	
Credit constraint+	0.411	(1.42)	13.727	(1.46)	
Titled land (share)	0.008*	(1.86)	$0.261^{**}$	(2.10)	
HH experienced reall.+	-0.349	(0.97)	-9.887	(1.10)	
Villagers experienced reall.	0.026	(1.55)	0.836	(1.54)	
HH expects reall.+	-0.212	(0.60)	-6.711	(0.59)	
Villagers expecting reall.	-0.019*	(1.85)	-0.610**	(2.04)	
Elevation	-0.001	(1.42)	-0.038	(1.45)	
Constant	$-3.490^*$ õỉí	(1.74)		-	
Observation				292	
Censored				168	
Log likelihood	-224.3				
Estimated $\rho$ (P-value of Wald-test independence equation( $\rho=0$ )) 2.					
Correctly predicted (%, cut-off 0.5)				77.3	
Adopters correctly predicted (%, cu	$t-off \ 0.5)$			82.3	
Adopters correctly predicted (%, cu	$t-off \ 0.25)$			94.1	

Table 3.5: Household-level model of adoption of agroforestry, probit with sample selection estimates.

<sup>*a*</sup>Robust z-statistics in parentheses: \*,(\*\*),[\*\*\*] significant at 10%, (5%) and [1%] level of error probability. + indicate dummy variables.

Table 3.6: Household-level model of adoption of agroforestry, probit with sample selection estimates – Interaction tests.

	Interacti	on 1	Interacti	on 2	
	(2)	)		(3)	
	dy/dx		dy/dx		
	x100	z-stat <sup>a</sup>	x100	z-stat <sup>a</sup>	
$y_{3ij}$ : Household uses agroforestry on a	at least one	plot (ye	s=1)		
Age household head	-0.285	(0.77)	-0.32	(0.85)	
Education+	45.355***	(2.51)	47.364***	(2.66)	
Actives	-2.954	(0.68)	-3.194	(0.73)	
Expenditure per capita (log)	23.934**	(2.46)	23.53**	(2.39)	
Poor soil (share)	$0.967^{***}$	(3.38)	$0.953^{***}$	(3.32)	
Medium soil (share)	$0.879^{***}$	(3.30)	$0.857^{***}$	(3.18)	
Relative upland size+	$17.256^{*}$	(1.94)	$16.705^{*}$	(1.90)	
Support+	67.599***	(5.06)	67.387***	(5.04)	
Credit constraint+	14.195	(1.51)	13.909	(1.48)	
Titled land (share)	-48.408	(0.74)	14.901	(0.68)	
HH experienced reallocation+	-9.712	(1.08)	-9.969	(1.13)	
Villagers experienced realloc. (share)	0.830	(1.53)	0.811	(1.48)	
HH expects reallocation+	-5.006	(0.44)	-19.418	(0.89)	
Villagers expecting reallocation (share)	$-1.417^{*}$	(1.94)	-0.581*	(1.87)	
Elevation	-0.039	(1.48)	-0.040	(1.51)	
Villagers expecting realloc. x Titled land	0.009	(1.10)		-	
HH expects realloc. x Titled land	-		0.148	(0.55)	
Observation		292			292
Censored		168			168
Log likelihood		-224.0ởỉí			-224.3
Estimated $\rho$ (P-value of Wald-test)	2.	54(0.11)			2.45(0.12)
Correctly predicted (%, cut-off 0.5)		76.7			77
Adopters correctly predicted (%, cut-off $0.5$ )		82.3			79.4
Adopters correctly predicted ( $\%$ , cut-off 0.25)		94.1			94.1

<sup>*a*</sup>Robust z-statistics in parentheses: \*,(\*\*),[\*\*\*] significant at 10%, (5%) and [1%] level of error probability. + indicates dummy variables.

	Marginal effects		Marginal effects Interaction 1 (2)		Marginal	l effects
					(3)	
	dF/dx		dF/dx		dF/dx	
	$(x \ 100)$	$z\text{-stat}^a$	$(x \ 100)$	z-stat <sup>a</sup>	$(x \ 100)$	z-stat <sup>a</sup>
Age household head	-0.677	(1.30)	-0.064	(1.33)	-0.068	(1.38)
Education (dummy)	$7.847^{*}$	(1.87)	$7.101^{*}$	(1.78)	$7.619^{*}$	(1.86)
Actives	0.424	(0.71)	0.405	(0.70)	0.416	(0.72)
Expenditure per capita (log)	0.791	(0.63)	0.735	(0.62)	0.747	(0.62)
Poor soil+	18.808***	(4.30)	18.796***	(4.28)	19.272***	(4.29)
Medium soil+	8.339***	(3.57)	7.835***	(3.54)	8.000***	(3.55)
Area share	8.91***	(4.06)	8.521***	(4.04)	8.636***	(4.08)
Steepness+	1.503	(1.47)	1.461	(1.49)	1.486	(1.52)
Relative upland size+	1.601	(1.38)	1.537	(1.39)	1.598	(1.45)
Support+	14.812***	(4.91)	14.432***	(4.93)	14.614***	(4.93)
Credit constraint+	0.714	(0.52)	0.708	(0.53)	0.792	(0.59)
Land title+	2.621***	(2.62)	-1.093	(0.14)	1.029	(0.46)
HH expects realloc.+	-2.043	(1.18)	-1.857	(1.11)	-10.277	(1.56)
Villagers expecting realloc.	-0.136***	(3.03)	-0.189**	(2.16)	-0.128***	(2.95)
Elevation	-0.004	(1.42)	-0.004	(1.43)	-0.004	(1.46)
Vill. exp. real. x Title	-	. ,	6.489	(0.73)	-	. ,
HH exp. real. x Title	-		-	. ,	2.691	(1.08)
Observations		567		567		567
Log likelihood		-105.2		-105.0		-104.8
Pseudo R-squared		0.33		0.33		0.33
Correctly predicted (%, cut-off (	).5)	92.9		92.6		92.7
Adopters correctly predicted (%	, cut-off $0.5$ )	24.4		22.2		22.2
Adopters correctly predicted (%	, cut-off 0.25)	49.0		55.6		55.6

Table 3.7: Plot-level model of adoption of agroforestry, probit estimates and interaction tests

 $^{a}$ z-statistics in parentheses are based on robust standard errors clustered by household.

(\*,(\*\*),[\*\*\*] significant at 10%, (5%) and [1%] level of error probability.

+ indicates dummy variables.

As in the household-level model, we find soil characteristics to be very important determinants of farmers' decision. Agroforestry is used on poor and medium soils rather than on fertile ones. Farmers' propensity to establish agroforestry on a plot of poor soil fertility is 19 percentage points higher than on a fertile plot. In conformance with the qualitative results, the relative size of the plots also influences the adoption decision at the plot level. We find that 62% of adopters chose the first or the second largest of their plots to implement the technology. Regarding agroforestry, space is a constraining factor as both trees and hedgerows occupy part of the plot, lead to shading of the crop, and compete for nutrients.

As already observed in the household-level model, support is found to be an important determinant of the adoption decision (although the measured effect is of smaller magnitude) while access to credit is insignificant. According to the plot-level model, receiving outside support increases the probability of establishing agroforestry by 5 to 24 percentage points (95% confidence interval).

Finally, variables capturing land policy have a significant effect. In this model we omit the variables regarding experiences of land reallocations as their coefficients were found to be insignificant, and their inclusion reduced the predictive quality of the model<sup>19</sup>. We find that plots operated under a land title are more likely to be covered by agroforestry than other plots. The marginal effect, significantly different from zero at the 1% level, ranges from 0.7 to 4.6 percentage points (95% confidence interval). Similarly to the household-level model, we find that the household's personal expectation does not influence adoption at the plot level, but that the same variable measured at the village level does have a significant negative impact (P < 0.01), the marginal effect amounting to a 0.13 percentage-point decrease in the adoption probability for a one percentage-point increase in the share of villagers expecting a reallocation.

In models (2) and (3) we include again the two variables on expected reallocation interacted with the land title dummy variables. The results are in line with the conclusions drawn from the household model. Note further that in model (3) the variable on household's expectation becomes significant with a negative coefficient at the 12% level.

#### 3.7 Conclusion

The reforms of land institutions by the state in the 1990s were intended to increase tenure security, establish a land market, thereby increase investment incentives and boost agricultural production while fostering natural resource conservation. Empirical evidence shows that overall the reform has been a success in this respect. However,

<sup>&</sup>lt;sup>19</sup>Results of the models including these variables are available upon request.

the implementation of the reforms has been a long and complicated process due to the intention of the authorities to satisfy both equity and efficiency objectives. In the mountainous regions, the enforcement of the law has been partly opposed by ethnic minority communities. Moreover, we find that in Yen Chau the state maintains substantial control over land resources by periodically carrying out land reallocations, thus sending contradictory signals to farmers and contributing to a perception of tenure insecurity despite the existence of land use right certificates.

We developed household and plot-level econometric models to investigate the role of the land policy in farmers' decision to invest in soil conservation technologies, in particular agroforestry. Confirming previous empirical findings we find that tenure security does influence farmers' decisions regarding such investments. Firstly, the presence of a land title positively influences adoption both at the household and plot level. Secondly, the reallocation threat perceived at the village level is a discouraging factor for the adoption of soil conservation practices. This effect is even stronger when land is operated without a title. However, the positive land title effect disappears when no reallocation threat is perceived, indicating that the latter factor is a substantial one in explaining farmers' behaviour. These effects remain small in magnitude, however. Land tenure policy therefore appears as a necessary but limited tool to foster environmental protection. In our study area, a better clarification of the land use objectives may help to secure land tenure and to promote a more sustainable land use than the environmentally damaging practices that currently prevail.

Using qualitative and quantitative data, this paper investigated also other determinants of investments in soil conservation practices. Although the majority of farmers are aware of soil erosion and know methods to mitigate the problem, adoption rates of these methods remain low. Farmers perceive these techniques to be economically unattractive as they compete with the main cropping activities for scarce land and labour resources. In the case of agroforestry, we find that adoption is influenced by education and the wealth level of the households, but more strongly by attributes of farmers' land, such as plot size and soil characteristics. While credit access is found not to affect adoption, material support by external agents strongly influences farmers' decision, which may indicate a low initial motivation by land users to undertake such investments on their own.

Soil conservation is a public good as long as its benefits extend not only to the farmers but to the society as a whole, and land degradation needs to be addressed as a societal issue. Therefore, improving the economic attractiveness of recommended SCT needs to be addressed by interdisciplinary research to combine land use options with SCT that are competitive with the prevailing cropping activities. Our results reveal that farmers face important knowledge, institutional, and economic constraints to the adoption of soil conservation practices. This may encourage decision-makers and development organizations in fragile areas not only to promote these new technologies, but also to actively support their adoption by farmers in order to address societal issues of water safety, food security, and sustainable rural development.

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# 3.8 Appendix: Endogeneity of the land title variable: a test based on Instrumental Variable method<sup>20</sup>

In the paper presented in this chapter, we studied the impact of land titling on adoption incentives for agroforestry, with household- and plot-level econometric models of adoption (cf. Section 3.5.1 and Section 3.5.2). We found in both models a positive effect of the land title variable on the probability of agroforestry adoption. We treated the land title variable as exogenous in both models. This choice was motivated by endogeneity tests, not shown in the paper but presented in this section.

There are indeed many reasons to suspect endogeneity of land tenure security in investment models (Place and Swallow, 2000). (i) The first reason is that farmers may undertake investments as a way to secure their property. Farmers may plant fences, trees or undertake other investment on their land as a way to enforce their rights in the eves of officials or neighbors and limit risks of land grabbing. (ii) A second argument hinges on the fact that land registered may differ in characteristics with the non-registered land which may also explain higher investment rates. The presence of unobserved differences in attributes between land of different tenure regime, if correlated with the investment decision will produce biased estimates in the adoption model. Take for instance areas where a lease market has been established; endogeneity bias would occur if landlords were to lease out in priority land on which some type of investment is unsuitable. As a second example, take the case of regions in which arable land was not fully exploited at the time of land registration. Land cleared after the registration process will not be formally registered. Access may not be less secured but land quality will differ, and will lead to divergent investment strategies which are not directly linked to the tenure property. The identification of the land tenure effect is blurred by the presence of unobserved differences, which may bias and overestimate our results.

Studies such as Besley (1995) in Ghana or Brasselle et al. (2002) in Burkina Faso find evidence of endogenous property rights in land investment models. In addition, both studies find that once this bias is controlled, the estimated effect of property right on investment incentives vanishes to become insignificant, or weakly significant, a result in line with findings from those of Chapter 3.

Are there reasons to suspect endogeneity of the title variable in the householdand plot-level models of adoption of agroforestry? As explained in Section 3.6.1, all households present in the area at the time of the second registration wave received a land title partly. Most agricultural land was allocated to farmers with land titles, the rest was kept under community management as a village fund. The land allocation policy, during this second allocation wave was strongly enforced by provincial offi-

<sup>&</sup>lt;sup>20</sup>This section was not part of the published article

cials. Qualitative interviews with farmers, community leaders and other local officials revealed that neither farmers nor communities had much say in this process. There is therefore little reason to suspect that farmers may have undertaken certain types of investments to increase their probability to receive a title, or that those who received a title differed from those who did not in characteristics that may as well affect adoption. The reverse causality effect, i.e. argument (i) enunciated above therefore is unlikely to hold here. This phenomenon was observed mostly in African contexts, characterized by low population density. However, the second source of bias (ii) arising from unobserved differences in land attributes between titled land and other land, however, cannot be disregarded here. It motivates the following analysis.

We test for endogeneity using the Instrumental Variable (IV) method suggested by (Wooldridge, 2002a, p.477-478). IV method is commonly used in econometrics as a solution to the endogeneity problem (Wooldridge (2002b, Chapter 15); Wooldridge (2002a, Chapter 5)). In presence of endogeneity, bias arises due to the correlation of one or several regressors with the error term of the structural equation, and can be assimilated to an omitted variable problem. The IV method extracts the exogenous component of the endogenous variable so as to obtain unbiased estimates in the structural model:

$$y_1 = \alpha_0 + \alpha_1 x_1 + \alpha_2 x_2 + \varepsilon \tag{3.4}$$

$$x_2 = \beta_0 + \beta_1 x_1 + \beta_2 z + u \tag{3.5}$$

where equation 3.4 is the structural equation,  $y_1$  is the dependent variable and  $x_2$  is an endogenous regressor,  $x_1$  are exogenous explanatory variables, and z is the instrument. A good instrument (i.e. which successfully corrects estimates) is a variable that is correlated with the endogenous variable, but is not correlated with the error term of the structural equation,  $\varepsilon$ . The correlation between  $\varepsilon$  and u is noted  $\rho$ .

As explained by (Wooldridge, 2002a, p.477-478) the estimation of an IV model for a binary response model in which the endogenous variable is also binary is nontrivial. The two-step estimates are not efficient in this case, and a full-maximum likelihood estimation procedure must be followed. The author also suggests a simpler test of endogeneity based on the work of Rivers and Vuong (1988). We apply the test by estimating the instrumental Equation 3.5 in a first stage, where the dependent variable is the variable *title* and the exogenous regressors are  $X_{3ij}$ ,  $X_{1i}$  and z, the dummy variable indicating whether the household was established in 1998. The derive  $\hat{u}$ , the estimated residual, and estimate the structural probit model  $y_{3ij}$  on  $X_{3ij}$ ,  $X_{1i}$ , *title* and  $\hat{u}$ . The coefficient on  $\hat{u}$  provides a test of endogeneity for the *title* variable. In Section 3.6.4 we estimated a plot-level model of adoption of agroforestry, expressed by Equation 3.6:

$$y_{3ij} = 1 \Big[ \alpha_1 X_{3ij} + \alpha_2 title + \beta X_1 i + \varepsilon_i j > 0 \Big], \qquad \forall j \in [1, T_i], \quad j \in [1, N^k], \quad N^k < N$$

$$(3.6)$$

where  $y_{3ij}$  indicates the adoption status of agroforestry by farmer *i* on plot *j*, *T* is the number of upland plots operated by household *i* and the sub-sample of households knowing agroforestry as a SCT. We suspect the variable *title*, a dummy variable to be endogenous in this model.

The instrument selected to test for the presence of endogeneity is a dummy variable indicating if the household was already established in 1998, the year during which the land registration process was carried out in Yen Chau. Households established before this date have thus a much greater probability to have received a title than households established after this date. The variable is arguably not related to adoption incentives, especially once we control for farming experience, captured here by the variable 'age of household head'.

The estimates of the instrumental equation and structural equation with the endogeneity test are presented in Table 3.8:

In the instrumental equation, the selected instrument is strongly significant, indicating that the instrument is valid. The residuals from the instrumental equation is insignificant in the structural equation of agroforestry adoption. As explained above, this leads us not to reject exogeneity of the land title variable in the adoption model, and confirms in turn the validity of estimates in Chapter 3. The same method and instrument were used to test endogeneity of the land title variable in the household-level model and also leads to the same conclusion.

	(1)			2)
	Land	title	Adopted a	groforestry
	Coef.	z-stat	Coef.	z-stat
Age household head	-0.011	(1.51)	-0.014	(1.31)
Education+	0.075	(0.30)	$0.778^{*}$	(1.78)
Actives	0.086	(1.14)	0.105	(0.81)
Expenditure per capita $(\log)$	$0.464^{**}$	(2.06)	0.238	(0.88)
Poor soil+	$0.845^{***}$	(4.04)	$1.816^{***}$	(4.08)
Medium soil+	$0.665^{***}$	(3.76)	$1.550^{***}$	(3.46)
Area share	-0.009	(0.02)	$1.843^{***}$	(4.06)
Steepness+	0.097	(0.70)	0.295	(1.51)
Relative upland size+	-0.165	(0.93)	0.345	(1.30)
Support+	-0.055	(0.31)	$1.304^{***}$	(4.77)
Credit constraint+	0.106	(0.53)	0.249	(0.94)
HH expects reallocation+	0.299	(0.97)	-0.266	(0.97)
Share villagers expecting reallocation	-0.382	(0.72)	-2.849***	(3.01)
Elevation	$0.001^{*}$	(1.88)	-0.001	(1.24)
Established 1998+	$1.172^{***}$	(3.95)		
Land title+			0.410	(0.44)
$\hat{u}$			0.187	(0.53)
Observations		567		567
Pseudo $R^2$		0.132		0.334
Log likelihood		-245.8		-104.6
$\chi^2$		41.4***		$95.6^{***}$

Table 3.8: Instrumental equation and endogeneity test of the land title variable, plot-level probit estimates

z-statistics in parentheses are based on robust standard errors clustered at the household level. \*p  $<0.10, ^{**}p < 0.05, ^{***}p < 0.01.$ 

### Chapter 4

# Has the reform permitted the emergence of a land market? complementary analyses on the distributional impact of the reform

### 4.1 Introduction: efficiency and equity effects of land markets

One expected benefit of land registration and titling policies is that it enables the emergence of a land market Deininger and Feder (2001). A land market is said to have been established when in a given area land is exchanged on a rental or purchase basis, a a market price that equates demand and supply. Both equity and efficiency gains in agricultural production are expected to arise from land markets when those are functioning well (Otsuka, 2007). Land transactions are expected to lead to efficiency gains in the agricultural sector by enabling the transfer of land from less productive to more productive farmers. It also strengthens the labor market by freeing labor force. The emergence of land market as well favors the establishment of an off-farm sector, by allowing farmers to sell land and join profitable activities in this sector. The land market may as well have a positive equity effect by 'correcting' initial inequalities and allowing the transfer of land from those that were allocated 'too much' land to those that received little land. Finally, a functioning land market may strongly contribute to reduce poverty reduction. Land and labor are indeed the two main assets owned by rural poor households; enabling them to value these resources on a market will have a positive impact on their wealth, raising the value of their assets, and increasing their

credit worthiness and risk bearing capacity (de Soto, 2000; Deininger, 2003).

The allocative efficiency and equity outcomes of the land sale and lease markets is nevertheless strongly discussed in the literature, and empirical evidence are very mixed across countries (Otsuka, 2007). The extent and size of such positive effects are in fact strongly dependent on the functioning of other markets, and the credit market in particular as well as on the initial land distribution. In the presence of credit market failure, the liberalization of a land market may as well lead to increased inequality due to distress land sales from the poor to the rich for instance (Ray, 1998, Chapter 12). According to Otsuka (2007) finally land markets are unlikely to rectify inequity of land allocations when distribution is initially unequal.

#### 4.2 Land titling and the land market in Vietnam

The question whether a land market has arisen, and the study of transactions that have taken place in the area after the land reform is thus an important question which we explore in this section.

The 1993 land law, as explained in Section 3.2, granted land users with the right to exchange, transfer, lease, or mortgage or inherit the land, and land users were issued land titles. One primary motive of the land law was to establish a land market, as a way to induce a more efficient resource allocation, reduce poverty and boost agricultural production (Que, 2005; Ravallion and van de Walle, 2008b, p.20-34). Several institutional arrangements impeded the establishment of a free land market however: the limitation of lease contract to a three year period, the obligation to register all transactions to local officials, and the resulting administrative red tape. These restrictions were partly motivated by the fear of a rise in rural landlessness (Ravallion and van de Walle, 2008b, Chapter 2, Chapter 6). In the Northern Uplands in particular, the first land allocation gave rise to some tension between ethnic minority communities and officials, and to local interpretation of the law which also prevented the establishment of a land market (Sikor, 2004). The 2003 land law, in response, sought to "[encourage] civil transactions on land use rights [...] limiting unnecessary administrative interventions during the implementation of exchanging, transferring, leasing subleasing donating land use rights and real property" (Socialist Republic of Vietnam, 2004, p.6). It also "recognizes that land needs to be evaluated by market economic forces" (Socialist Republic of Vietnam, 2004, p.6).

National-level studies show that a land market slowly emerged after the 1993 land law. Deininger and Jin (2008) shows that the land sales and rentals that took place after the implementation of the law led to both efficiency and equity gains in the agricultural sector, and that land was transferred from the less productive to the more productive farmers. Ravallion and van de Walle (2008b) find evidence that the
establishment of a land market after the law gave rise to land transactions, which led to reduced inefficiencies induced by the initial land distribution. In other words, they find evidence that the land poor benefited from the land market.

## 4.3 Land transactions in Yen Chau

In Yen Chau however, the situation observed contrasts with the above mentioned national level findings. In 2007, farmers and local officials still complained about administrative red tape in land transactions, which still had to be registered and approved by local officials (at the village, commune and district level). More strikingly, most households and village heads interviewed in 2007 still believed that land sales were forbidden. Our data show that the land sale market remains thin. We recorded only 16 cases of land sales by households. Interestingly however, the number of plots acquired through purchases recorded in the database was much higher (70 cases out of 2410 plots). This imbalance between land sales and purchase is most likely due to an under-reporting of land sales in the data. The small number of plots purchased, nevertheless, confirms that this practice remains anecdotal in the district. Table 4.1 reports summary statistics on the mode of acquisition of plots recorded in the database. The first part of the table displays acquisition mode of titled plot, and the acquisition mode of plots cultivated without title. A further distinction is made between paddy fields, fishponds, and upland plots as both customary rights and allocation mode differ between the three plot types. Paddy fields are more ancient than upland fields, most of these fields are indeed cleared during the collectivization (1960-1988) while terrace paddy fields were already cultivated prior to this period. That societies, for instance, used to allocate paddy fields in a rotational mode, each field being reallocated after a period of about five years following some hierarchical societal structure (Sikor, 2004; Mellac, 2006). Second, while upland fields are reserved for cash cropping activities (maize), paddy fields and fishponds are used mostly to produce rice and grow fish, mostly used as a subsistence food crop (while 86.3% of sample household produce rice, only 11.6% of those derive cash income from this activity). For all these reasons, the mode of acquisition and property rights are likely to differ between those three plot types, justifying the following distinction.

The first part of the table shows that most of paddy fields were allocated by the state at the time of decollectivization in 1988, and that a large share of these plots were kept by tenants at the time of land registration (in 1993 and 1998). Only a small share of paddy fields was in fact reallocated by the state during land registration, and this also true for upland fields. The registration process of land did not result in a complete redistribution of land. Upland fields and fishponds were mostly acquired by farmers by converting wild land into agricultural plots. According to interviewees,

	Paddy	Fishpond	Upland
Operated with title (Number of plots)	558	214	1,158
Allocated without land title (%)	44.62	5.61	14.34
Allocated with land title $(\%)$	9.86	1.87	8.38
Inherited (%)	19.35	33.18	23.58
Legal purchase $(\%)$	2.15	5.61	1.9
Converted wild land into agricultural land $(\%)$	17.74	43.46	45.42
Given by parents $(\%)$	5.91	9.81	6.39
Exchanged $(\%)$	0.36	0.47	0
Operated without title (Number of plots)	121	26	333
Leased in private (%)	2.48	0	21.92
Borrowed private (%)	39.67	50	40.24
Given $(\%)$	9.09	0	5.71
Leased/borrowed from village fund $(\%)$	38.02	11.54	20.12
Unregistered purchase $(\%)$	0	26.92	3.9
Started cultivation without permission $(\%)$	10.74	11.54	8.11

Table 4.1: Acquisition modes and contracts of Paddy, Fishpond and Upland plots in Yen Chau

 $^a\mathrm{Land}$  has been allocated by the government to the household prior to the registration process, at the time of decollectivization in 1988, the land titled was delivered afterwards.

the decollectivization in 1988 was followed by a land rush in the uplands, leading to massive deforestation. This trend is well observed here, with 45.5% of upland land which was acquired through conversion. The same holds true for fishponds. This share amounts to 18% for paddy fields, confirming that these plots are more ancient than the other two types.

As said above, land purchases are rare in Yen Chau. Fishponds are more frequently bought than the other two land types. This is supposedly due to stronger tenure rights on these land and lower reallocation probabilities. Fishponds are often attached to residential plots, or located very close to households' homestead. These plots are also not part of government's land use plan (data on fish production are rarely collected by commune and district offices since harvest is used essentially for home consumption) and the risk of reallocation is presumably lower than for paddy and upland fields.

The second panel of Table 4.1 reports descriptive statistics on contracts under which untitled plots were operated at the time of interview. We classify contract arrangements as follows: land is considered to be leased from a private household if the use right belonged to a different household than the operating household, if the tenant was paying a rent and/or if a duration of lease was stipulated. In case the land was without the duration of contract being fixed, or rent being paid, the land is recorded as "borrowed" from private. The distinction between "borrowed" and "given" categories is rather thin, but for the sake of clarity here, we differentiate between these two contracts, although in the following graph the two categories are merged into "given". A fourth category separates the plots that are part of the village land fund (that is the land which that was kept under village control after the reallocation in order to newly established household), which are lent or leased to the household. This land can be rented out or simply lent to the households. Practices differ across villages, and across households: those having no land title are usually not required to pay rents, while farmers renting this land to increase their production capacity are often required to pay). The last category finally indicates land that is cultivated "illegally"<sup>1</sup>, i.e. operated without land title and without agreement of the landlord, or land that is cultivated but not registered as agricultural land (forest land). We see that a substantial share of land is still cultivated in this way.

### 4.4 Distributional effect of the land market

Figure 4.1 displays the reallocation of land that resulted from land transaction in Yen Chau district. The choice of this method was inspired by a paper from Boucher et al. (2005), analyzing distributional impact of land reforms in Honduras and Nicaragua. The x-axis in Figure 4.1 indicates initial land distribution, i.e. the distribution of land under title in 1999. Frequencies are reported on the left y-axis while the right y-axis indicates the area land operated by the household at the time of survey in 2007. All figures are displayed in hectare per capita. The gray histogram displays initial frequency distribution of initial land allocation, i.e. distribution under land title. The thick black line is the 45ă line, and represents the hypothetical farm size (operated land) if no transactions had taken place in Yen Chau. The thick red line displays the observed farm size. The gap between the black and the red line indicates that land transaction has taken place, i.e. that land was either given away (i.e. leased out or lent away) or that land was accumulated (i.e. leased in or received). In regions where the red line is above the black one, farmers received more land than they gave away (net land "buyer"), and in regions where the red line is located below, farmers gave more land away than they received (net land "seller"). The intermediary blue lines show under which contracts were these lands were transacted, whether leased in or out (i.e. with fixed rent or duration), given away or received (i.e. no duration and no rent stipulated). As in Boucher et al. (2005), the lines display non-parametric locally-weighted regression estimates (lowess) with a bandwidth set at 0.8 enabling a descriptive and visual assessment (see Cameron and Trivedi (2005, p.307-311) for a methodological description).

<sup>&</sup>lt;sup>1</sup>The appellation "illegal" is our, and derived from our interpretation of the data. The term was not used as such during interviews



Figure 4.1: Land allocation and land transactions in Yen Chau

Locally weighted regression estimates, figures are in hectar per capita

Figure 4.1 shows several findings. First, regarding the initial land distribution in the area. The average size of land allocated is equal to 0.297 hectare per capita. The estimated Gini coefficient of initial land distribution in Yen Chau is equal to  $0.445^2$ , thus indicating a rather unequal distribution. A substantial share of households, 16.9%, did not receive land under title. Most of these households were established after 1999, the second wave of land registration in Yen Chau. Referring now to the area of land actually operated by the household at the time of interview, figures are somewhat different. The average farm size is equal to 0.345 hectare per capita, and the Gini coefficient is equal to 0.339, slightly lower therefore than the estimated coefficient of initial distribution. Therefore, since 1999 and 2007, land transactions have led to a more equal distribution of land among households. This can clearly be seen in Figure 4.1; households initially less endowed in land resource (left side) are net land "buyer" indicating that they have received more land than initially received. As we move towards the right, and as the initial land endowment increases, we see that the relation is inverted, and well endowed households are net land "sellers" (they gave land away more than they received). Land exchange and transactions have thus permitted the rectification of the inequity of land distribution towards a more equal distribution.

 $<sup>^{2}</sup>$ Considering only household established before 1999, thus eligible to the land titling program, the estimated Gini coefficient is 0.380, and 0.344 if we consider only households holding a title.

Note also that in 2007, our data base contained only six landless households.

The intermediary blue lines indicate under which arrangement these land exchanges were made. Figure 4.1 and the thin dashed blue line indicate that most of these exchanges occurred through 'free' contracts, corresponding to land that was lent or given away without a fixed rent or a duration being specified between the two parties. These transfers correspond for a large majority to intra-family transfers. The thin plain blue line indicates that land leasing has been taking place, but that the lease market remains very thin in comparison. Finally, readjustment of land size through the village fund land is anecdotal. We see in addition that these village lands are not specifically allocated to initially land poor households, but to all categories of households. The overall impact on land distribution is anecdotal.

The distributional impact of the reform is further investigated in Figure 4.2, that display the average land holdings of households established before and after the reform implementation in Yen Chau (1999) and details tenure contracts.

Figure 4.2: Average land holding by tenure contract and year of establishment in hectare per capita



As Figure 4.2 shows, household established after 1999 have smaller farm size than those established earlier, their average farm size was 0.31 ha/capita against 0.35 for the other group. This difference, however, is not significant (Wilcoxon-ranksum test yields a p-value of 0.266). Looking, however, at the different contract terms, we observe many differences, the younger group holds 0.14 ha per capita of land under land title, against 0.33 for the other group (difference significant at 0.1% of error probability, Wilcoxon-ranksum test). Almost half of land holdings in the younger group comes from free transfers (denoted as given, 0.11 ha/capita on average), and a small share of this land is leased in (0.03 ha/capita, the difference from the first group is however not significant). Land from village funds account for a minor share of households' land holding 0.014 ha/capita in the younger group, against 0.013 for the elder group. The difference between both groups is not significant, showing that village fund land is not allocated to preferentially the households established after 1999. Hence, Figure 4.2 shows that younger households are able to access land mostly through intra-familial transfers, but hold this land under weaker tenure rights than older households.

## 4.5 Conclusion

One objective of the land reforms in Vietnam was to establish a land market as a way to boost agricultural production and reduce poverty. While at the national level a land market has emerged and yielded positive distributional and production effects, our data show a contrasting situation in Yen Chau. There, land sale transactions remain anecdotal, and the lease market is very thin. Reasons for this situation are multiple. First, the little knowledge that many farm households have on the law and granted rights hampers land sale transactions. Second, insecurity raised by reallocations described in Section 3.6.1 may also limit farmers' willingness to engage in sale transactions. The uncertainty regarding the extension of land use rights at the end of farmers' use right terms also add to this effect. As we shall see in Chapter 5, the credit market in Yen Chau is functioning relatively well, although it serves non-poor households better than the poor. Credit market failure is unlikely to play a determinant role here.

We see nevertheless that land transfers have taken place since the land registration. These land transfers resulted in a more equal land distribution than initially induced during the land registration. This adjustment was permitted mostly through intrafamilial land transfer, and to lesser extent through transactions on the lease market. The redistribution through the village land fund is insignificant. If the current system ensures a relatively good equity of land distribution, the efficiency outcomes and poverty reduction effects of the reform could be greater with the establishment of a land market.

Therefore, one important drawback of the reform is that it deprives the local economy of potentially important efficiency and equity gains. The current system nevertheless enable almost all farmers in the area to access and cultivate land, and limits inequalities in the short run. In the long run however, negative consequences might arise. The newly established households that have not received land and titles through the reform have only a few possibilities to acquire long-term and secure land rights as long as the market does not function well. Young households face higher capital constraints than their older neighbors and in the current system are doomed to wait for intra-familial transfers or for village fund land. As population continues to increase these possibilities will shrink. A number of villages in our sample have already allocated all land of the village fund, making further expansion impossible. Furthermore, as long as farmers will not be able to sell their use rights on the market, voluntary migrations from the crowded areas to other places offering better employment possibilities will remain limited. If nothing changes, the young generation however is doomed to abandon farming and look for other possibilities. Policies are thus needed to accompany the young generation through this transition, to support the development of an off-farm sector, and to help farmers to diversify away from farming.

## Chapter 5

# Rural Credit Policy in the Mountains of Northern Vietnam: Sustainability, Outreach and Impact

CAMILLE SAINT-MACARY, MANFRED ZELLER

#### Abstract

This paper examines the efficiency and equity outcome of Vietnam's rural credit policy in a mountainous district. Using a rich dataset on credit transactions and access from farmers in northern Vietnam, we analyze the credit market, the role played by the two state-owned lenders, and the interaction between the formal and informal sectors. We then assess the impact of the subsidized microcredit program on the welfare of its participants using a propensity score matching approach. Our results reveal a number of inefficiencies that need to be addressed in order to further reduce poverty and support agricultural growth.

## 5.1 Introduction

Since the decollectivization and the vote of *Doi Moi* program in 1986 leading the transition of the economy from a centrally-planned to a market-oriented system, Vietnam has undertaken a series of reforms aimed at transforming the incentive structure in the rural economy and return farmers to the center of decision making. To this aim, agricultural markets were gradually liberalized, user rights were transferred to

smallholder farmers for most of the agricultural land and some of the forest land. As a result, agricultural production and rural economic growth led to a large reduction in poverty throughout the country. These improvements have not been evenly dispersed throughout the country, and mountainous regions, specifically the Central Highland and the Northern Uplands, have lagged behind and experienced lower economic growth and poverty reduction rates in that period. In these mountainous areas, poverty is tightly interlinked with the environmental conditions; the rarefaction and degradation of land resources in particular caused by demographic pressure among other factors remain a major concern and a driver of the poverty trap. Many decisions, in rural areas and ecologically fragile environments in particular, require intertemporal decision making and long horizon planning. Credit access by increasing farmers' risk bearing capacity, and enabling long term investments play a particular role in this perspective (Pender, 1996). Further growth and diversification of the rural economy, the establishment of more valuable pro-poor agrifood value chains and the promotion of environmentally-friendly economic growth in mountainous regions require the development a competitive rural financial sector.

In rural areas, information asymmetries combined with high levels of uncertainty are the sources of failures in financial markets, leading to regressive credit rationing and thereby creating economic inefficiencies as well as increasing income inequality (Petrick, 2005). These failures and resulting inefficiencies constitute the main rationale for government interventions in the credit sector (Besley, 1994).

Models of intervention have varied over time and across countries. Repressive interventions and subsidization which dominated in developing countries from the 1950s to 1980s have been mostly unsuccessful in addressing market failure and rural poverty and have consequently been abandoned in many countries (Conning and Robinson, 2005). The microfinance 'revolution' in the same period demonstrated that institutional innovations in the sector can successfully enable rural finance institutions to address rural poverty while ensuring their financial sustainability. A new paradigm in rural finance development emerged in the 1980s and advocates for institutional innovations enabling lenders to overcome information asymmetry and enforcement problems as a way to achieve greater outreach and impact, notably among the poor. Under this new paradigm, the role of the state is reviewed, i.e. more focused on promoting of emerging institutions that also serve the poor, rather than on repressive interventions (Lapenu, 2000). Financial sustainability, outreach and impact constitute in this paradigm the three overarching objectives of rural finance institutions (Zeller and Meyer, 2002).

Vietnam, against the dominant trend, has maintained a highly interventionist approach whereby the state continues to control most formal credit supply in rural areas (the totality in our study area). There, government intervention is embodied by two state-owned banks. One is the Vietnamese Bank for Agriculture and Rural Development (VBARD), created in 1990 which acts as a profit-oriented commercial bank supporting the development of rural areas by providing loans to agricultural and non-agricultural enterprises. VBARD's interest rates remain however partly controlled by the state (Duong and Izumida, 2002). The other bank is the Vietnamese Bank for Social Policies (VBSP), which in Vietnam is abbreviated as 'policy bank'. Its mandate is to offer microcredits at preferential interest rates to a targeted population, mainly the poor. The bank transfers its lending activities to party-controlled village-based mass organizations (MO), enabling it to maintain interest rates set below the inflation rate<sup>1</sup>. From an institutional point of view, VBSP's lending system is quite innovative. It makes it a hybrid institution between usual rural micro-banks and village credit funds institutions such as those operating in Thailand (Menkhoff and Rungruxsirivorn, 2011). Yet, the bank does not collect savings and is not financially sustainable; its program remains heavily subsidized by the government. Many rural areas have not yet seen the development of a competitive microfinance sector that is independent from state intervention albeit the socio-economic conditions for the establishment of a vibrant microfinance sector are quite good in comparison.

The objective of the present article is to evaluate Vietnam's rural finance policy performance, by exploring its outreach and impact, and analyzing its role in the existing market. Indeed, one stated rationale of interventions is to offer an attractive formal credit supply as a way to compensate for the inefficiencies of the (private) informal credit market considered unstable, insecure, and unreasonably expensive. This task has proven difficult in many countries including Vietnam. The informal sector remains there a primary credit source for many farmers (Tra Pham and Lensink, 2007; Dufhues and Buchenrieder, 2005; Barslund and Tarp, 2008), an observation that is commonly made in developing countries (Siamwalla et al., 1990; Bell et al., 1997; Kochar, 1997; Mohieldin and Wright, 2000; Guirkinger, 2008; Giné, 2011).

The coexistence of formal and informal lenders in areas where competitive formal contracts are available has raised much interest in the literature in the last decades. Understanding the reasons which underly this phenomenon is essential to identifying sources of policy failure, or preference mechanisms which call for different policy responses. Various explanations have been proposed. First, the persistence of informal lenders is due to an excess demand and credit rationing in the formal sector creating a spillover demand in the informal sector (Bell et al., 1997). This view, however, is chal-

<sup>&</sup>lt;sup>1</sup>The rankings of 1,158 microfinance institutions (MFIs) worldwide in the MIX database (www. mixmarket.org) highlights the peculiarity of the VBSP lending system in the microfinance sector. First, with 7.5 million households in 2009 (about a third of Vietnam's population) VBSP was the largest MFI that year in terms of outreach. Second, the bank operates with low lending costs, US\$35.5 per borrower against US\$132 on average for other MFIs. These low operating costs are permitted by the reliance on local organizations. Finally, unlike most MFIs, VBSP's real interest rate is negative, so the bank exhibits negative profit margins.

lenged by studies such as Kochar (1997) in India showing that conditional on demand, credit rationing in the formal sector is less than usually assumed. In her view, some borrowers face high transaction costs in the formal sector which exceeds borrowing costs in the informal sector, and rationally turn to the second sector. Boucher and Guirkinger (2007) propose a third explanation based on the risk aversion of poor borrowers. Formal lenders compensate for low information access by requiring borrowers to mortgage collateral, usually their land titles while informal lenders, facing lower information costs are able to substitute collateral through information intensive arrangements. In rural areas, land together with labor constitute the main assets owned by poor farmers, and the risk of losing such crucial assets may convince farmers to turn to more expensive informal lenders<sup>2</sup>. In our view, a fourth explanation lies in the imperfect substitutability between loans of both sectors. Diagne and Zeller (2001) in Malawi, find for instance that demand for credit in a given sector (formal or informal) is only moderately affected by access in the other sector; Mohieldin and Wright (2000) in Egypt find that demand and participation in one sector is independent from participation in the other. Lenders in both sectors differ in their ability to overcome information asymmetries, but also in the nature of contracts offered. Informal loans for instance are more often given in-kind, many transactions are realized within social networks or through existing relationships, and are attached to social or other types of compensations (as in the case of interlinked transactions). Both features may be of greater convenience to the borrower, and not substitutable by formal cash loans. Finally, farmers may seek to diversify their loan portfolio as a way to minimize default risks as well as dependence on any one lender. While even when risk is considered, diversification may not be cost-efficient., Diversification of contracts (with different maturations for instance) can effectively mitigate farmers' default risks in environments with high uncertainty, i.e. when decision-makers are unable to assign subjective probabilities to future risk events<sup>3</sup>.

Empirical studies on Vietnam's rural credit policy remain relatively scarce. Duong and Izumida (2002) study the determinants of credit rationing by VBARD, and find positive impact of credit access on household production decisions. Cuong (2008) uses national level data to evaluate the outreach and impact of the government's microcredit program. His results, like those of Dufhues and Buchenrieder (2005), point to the low outreach of the program among the poor. Cuong (2008) finds the program has a positive impact on household income levels and poverty rates at the national level.

This article contributes to the literature in two ways. First, it adds to the existing literature on Vietnam's credit policy by describing and analyzing its implementation

<sup>&</sup>lt;sup>2</sup>In an empirical application using panel data from Peru, Guirkinger (2008) finds that transaction costs and risks are factors which prevent farmers from applying for formal loans

<sup>&</sup>lt;sup>3</sup>Farmers may for instance, borrow from one sector to payback a debt in the other sector

and impact in a marginal mountainous area. Unlike many existing studies, this paper analyzes Vietnam's policy by studying the credit market in its entirety and not only the formal state-owned lenders. Using a rich primary data set on credit access and transactions described in section 5.2 and combining them with case-study findings, this paper offers a comprehensive overview of the credit market and the performance of different lenders. Such detailed analysis does also carry out more general lessons. Despite several decades of extensive research on rural financial markets in developing countries, many questions remain unanswered, notably on the mechanisms of financial institutions that enable them to reach their objectives, on the functioning of the informal sector and its interaction with the formal sector, and detailed microeconomic evidence is needed to identify policy options likely to resolve market failure and thereby further reduce poverty (Karlan and Morduch, 2010).

Our empirical approach is threefold. First, in section 5.3, we investigate the credit market and its actors. We examine contract terms, participation of borrowers by wealth category, and estimate the determinants of informal interest rates. In section 5.4 we focus on the formal sector and investigate the outreach of both banks. We also investigate in this section interaction between the formal and the non-formal sectors, by estimating the determinants of participation in one sector conditional on participation in the other sector. Finally, in section 5.5, we estimate the impact of the VBSP credit program on participants' welfare using the propensity score matching approach. We discuss the results in section 5.6 and derive important policy recommendations potentially relevant for increasing the outreach, impact and sustainability of the formal sector. We conclude in section 5.7.

## 5.2 The data

This study takes place in Yen Chau, a mountainous district located in the Northern Uplands region. Despite tremendous economic success in the country over the last thirty years, mountainous areas have lagged behind in the process, and poverty rates among ethnic minorities are significantly higher than in the rest of the country (van de Walle and Gunewardena, 2001; Baulch et al., 2007). Three ethnic groups live in the study area. The Thai were the first settlers and mainly occupy the lowland. They represent 75% of our sample households. The H'mong (14.7%) are late-comers and occupy the uplands. The Kinh (9.3%), the country's main ethnic group (82% of the country's population) settled after the independence from France in 1954. Other ethnic groups account for less than 1% of our sample.

The district is relatively well-off in the province. According to our calculations based on a household expenditure survey using the Living Standard Measurement Method (Grosh and Glewwe, 2000), the poverty rate in 2007 was 16.7% (using the

national poverty line and our estimate of per capita expenditure). The majority of the population lives from land cropping. Off-farm opportunities are limited, and livestock production is not well developed. The two main crops are hybrid maize, a cash crop cultivated on rainfed upland, and paddy rice, a food crop cultivated on usually irrigated lowland. Since the paving of the national road crossing the district in 2003, the population benefits from good connections to markets, and maize cultivation remains by far the most profitable activity in the area (Keil et al., 2008).

Land redistribution and titling took place in the 1990s (Saint-Macary et al., 2010). Farmers do not own land but have long term use rights for twenty to fifty years. These land use rights are accepted as collateral by VBARD. Most households established after 1999 were not granted titles from the government but received land from the village or through intra-familial transfer. Consequently, a substantial share of households, 15%, operates on land without land title. A land market has not really emerged, sales transactions are often considered illegal (although officially authorized by law), and the lease market exists but remains very thin. Off-farm opportunities are limited, and the livestock sector was only a complementary income source at the time of study. Land holdings in the area average 0.3 ha/capita, indicating a high land scarcity in this agrarian economy.

Data were collected between 2007 and 2008. A representative sample of 300 households was selected following a two-stage cluster sampling procedure. A village-level sampling frame was constructed encompassing all villages of the district<sup>4</sup>, including information on the number of resident households. First, 20 villages were randomly selected using the Probability Proportionate to Size (PPS) method. Next, 15 households were randomly selected in each of these villages using updated village-level household lists. Since the PPS method accounts for differences in the number of resident households between villages in the first stage, this sampling procedure results in a self-weighing sample (Carletto and Morris, 1999).

The survey covered a wide range of issues, including land holding, food and nonfood expenditure, income sources and diversification, among others, and a detailed module on households' credit history and access. Data on credit history include information on households' application and complete rejections for large loans in the five years preceding the survey, and the different credit obtained by household members over different recall periods. The use of different recall periods ranging from two months for very small loans to five years for the larger ones enabled us to obtain detailed and accurate information of households borrowing practices. We could record even the very small loans contracted by households to finance daily food consumption in 2007. Farmers were interviewed between May and June, at the end of the lean season, before the first rice harvest and again in December, a few weeks after the

<sup>&</sup>lt;sup>4</sup>The urban center and four communes located along the border with Laos for which research permits were difficult to obtain at the time of interview were excluded from the sampling frame.

maize harvest. The database thus contains detailed information on small and large loans contracted by farmers in 2007, and on larger loans contracted by farmers in the five years preceding the survey. Data was additionally collected on households' credit access, independently from their participation in the market. We use the credit limit approach developed by Diagne et al. (2000). Respondents were asked to estimate the maximum amount the household would be able to borrow from a particular lender, given their own characteristics, current debt level from different lenders. Credit limits were collected separately for each lender type.

## 5.3 The credit market in Yen Chau

Rural credit markets are known for not functioning like other competitive markets. Transaction costs and information asymmetries in particular are important factors hindering the functioning of this market, resulting in an inefficient allocation in the sense of Pareto (Hoff and Stiglitz, 1990; Conning and Robinson, 2005). We focus on a mountainous region where transaction costs are important and where the fragility of the ecosystem renders climatic hazards particularly severe and frequent (soil erosion notably accentuates the incidence of landslides and floods, Ahlheim et al. (2009)). On the other hand, good intra- and inter-community relationships, whether due to communist or cultural legacies, and the resulting high level of trust in the society create favorable conditions for trust-based transactions such as credit. The literature has indeed established a strong link between social capital (i.e. level of trust, social networks), social cohesion and the performance of rural credit institutions (Zeller, 1998; Cassar and Wydick, 2010; Dufhues et al., 2011).

A conspicuous trend in the data is the high heterogeneity of actors in this market, and the large number of transactions contracted by farmers from all wealth categories. We divide lenders into three sectors and five lender types. The formal sector is composed of the two state-owned banks, the VBARD and the VBSP. The Semi-Formal sector is composed of private or state-owned companies or agencies (Mass Organization, agricultural extension office). The last sector, the informal sector, is comprised of all other lenders. We make a distinction between private lenders (shopkeepers, moneylenders, or any lender without a family relationship or friendship with the borrower) and households' friends and relatives.

#### 5.3.1 Contract terms

Table 5.1 describes the five lender types and the main characteristics of contracts offered in 2007 (Panel A). In Panel B, we report the participation of farmers by wealth tercile, and in Panel C, the market share of each sector measured by the share in households' total debt is shown. In Panels A and B we distinguish three loan

types. 'Small' loans are distinguished from the large ones, and the in-kind input loans are separated out. This distinction enables us to directly compare contracts from the formal and informal sectors, the former offering loans of amounts starting at 2 million VND on ( $\simeq 125$  US\$). We are also able to observe the participation of households in each market segment. In Panel B, households are separated into wealth groups defined over a wealth index, obtained from the principal component analysis of variables denoting household's wealth status in 2006. We prefer such an index over a measure of per capita expenditure as it is less volatile and less likely to be affected by households' participation in the credit market in 2007. Descriptive statistics of the variables included in the wealth index and their component loadings are described in the appendix of this paper, Table 5.9.

		VBARD	VBSP	Semi-Formal		Priv	Private lenders			Friends & Relatives		
Loan category		$> 2 \mathrm{M}^a$	$> 2 \mathrm{M}^a$	$< 2 \mathrm{M}^a$	$> 2 \mathrm{M}^a$	Inp. <sup>a</sup>	$< 2 \mathrm{M}^a$	$> 2 \mathrm{M}^a$	Inp. <sup>a</sup>	$< 2 \mathrm{M}^a$	$> 2 \mathrm{M}^a$	Inp. <sup>a</sup>
Nb loans in 2007		31	74	14	3	114	1,114	87	216	207	54	21
Amount (Million VND) <sup><math>b</math></sup>	Mean	37.6	7.8	0.34	2.7	2.7	0.13	9.0	2.3	0.20	6.6	2.8
	S.D.	48.1	3.8	0.48	0.6	2.1	0.26	32.1	2.5	0.26	13.5	2.6
Interest rate (% p.a.)	Mean	16.1	6.63	13.6	12.9	20.1	6.1	23.8	25.9	0.62	11	11.8
	S.D.	1.3	2.57	13.9	7.21	15.3	16.1	14	19.4	3.35	12.6	9.97
Duration (nb months)	Mean	22.9	35	6.3	23.7	7.76	4.6	9.6	6.9	4.48	11.2	7.33
	S.D.	10.4	7.37	3.5	12.5	2.01	1.89	5.9	3.32	2.75	8.6	1.28
% Collateral		90.3	1.4	0	33.3	0.9	0.9	5.8	0.9	1.0	0	0
% In Kind		0	0	28.6	0	100	92.5	48.3	100	39.6	3.7	100
% Same village		0	0	0	0	0	64.1	32.2	43.2	72.3	64.8	81.0
Borrowors in 2007 by	Lower	8	22	4	1	24	68	33	66	19	15	1
woulth torcilo	Middle	11	23	3	0	38	40	21	48	21	17	8
wealth terche	Upper	12	26	1	2	32	35	15	37	19	12	10
Pearson's $\chi^2$ test		n.s.	n.s.	n.s.	n.s.	n.s.	***	***	***	n.s.	n.s.	n.s.
% Total current debt	Mean	16.6	22.3		11.6			39.6			10.0	
	S.D.	29.8	30.5		22.3			38.3			22.0	

Table 5.1: Loan characteristics by lender type and participation by wealth tercile (2007).

 $^{a}$ Loans are classified into three categories: <2M designate small loans below 2 Million VND, >2M designates large loans above 2 Million VND, and Inp. Designates in-kind input loans

<sup>b</sup>In 2007, 1 million VND  $\simeq 62,5$  US\$

The number of loans contracted by farmers in 2007 was very large; only 7% of households did not take out a loan. In particular, we recorded a very large number of small loans, six on average per borrower. These loans are mostly in-kind consumption loans from shopkeepers, or small cash loans from friends and relatives. About twothirds of households obtain these small loans. All wealth terciles are concerned, but on average households from the lowest wealth tercile recourse more on these loans. Interest rates reported by respondents are low (6% on average), and most transactions are done within the village where information availability is apparently good.

For larger loans of more than 2 million VND, the informal sector is again more popular, with 141 loans, while the formal sector only recorded 105 loans. The largest loans are borrowed from VBARD, other lenders do not differ. Interest rates are significantly lower in the formal sector, as compared with those offered by private lenders. VBSP offers the cheapest loans with a yearly interest rate set at 6.6% well below the inflation rate (12.6% in 2007, according to the General Statistical Office of Vietnam). Loan maturation is longer in the formal sector. In the VBSP case, loan duration is fixed between two and three years, and this period is flexible for VBARD loans, while in the informal sector the maturation does not usually exceed one year. Officially, a formal client is not allowed to contract another formal loan during the borrowing period, but in practice the rule is not always applied. VBARD is the only lender requiring collateral on almost all loans. Other lenders including VBSP, use the information intensive selection to substitute collateral.

Large loans are borrowed by households from all wealth categories, but again, we find a larger share of households from the first wealth tercile among borrowers (64% against 49% of households from the richest wealth tercile). Households from the wealthier tercile group get these loans mostly from the formal sector, while those from the first tercile get such loans mostly from private lenders. The amounts of loans also differ by wealth categories, the richer accessing larger loans, and the poorer accessing more but smaller loans.

#### 5.3.2 Wealth and participation in the credit market

Table 5.2 details participation in the market by wealth terciles. Households from the poorest tercile borrow significantly less than those from the wealthiest one, the first and the second groups however do not differ. The source of credit in both terciles is more diversified than in the third. Households from these two groups borrowed from 2.5 different lenders on average, versus 2.2 in the wealthier tercile. Looking at the leverage ratio, defined here as the ratio of household total debt on their total asset value, we find that the poor borrow more than the other two groups relative to their assets, and thus take greater risks.

We also find differences in credit use by wealth tercile. The poor use a smaller

share of credit for financing agricultural activity, and this is also true for agricultural input which constitutes the first borrowing purpose in all groups, they spend however a larger share of credit for financing transportation assets, food and emergency expenses (the absolute value is also significantly larger).

Looking now at how households within each category finance their agricultural input, we find that while the purchase of agricultural input is the first borrowing purpose, only a few households finance these purchases with formal loans. The semiformal and informal sectors are the first financial source, and the poor use the latter more than the semi-formal on average compared with the two other groups. Finally, looking at contract terms obtained by households in each category, i.e. the interest rate paid for an average loan, we find that the poor pay higher interest rates than others. This holds true when taking into account only non-formal loans, agricultural input loans, or consumption loans.

	L	owest	Ν	fiddle	Н	ighest
	Mean	S.D.	Mean	S.D.	Mean	S.D.
Participation						
Share of borrowers	0.96	0.20	0.93	0.26	0.90	0.30
Amount borrowed in $2007^d$	9.03	7.18	11.30	12.20	22.30	54.80
VBARD	0.87	2.93	2.56	8.82	9.4*	33.00
VBSP	1.54	2.98	2.45	5.09	2.20	3.90
Semi-Formal	0.73	1.41	1.37	2.21	$1.3^{*}$	2.18
Private lenders	4.82	5.28	3.48	4.09	6.95	32.10
Friends and Relatives	1.08	2.88	1.41	3.24	2.46	10.90
Number of different credit source	2.56	1.10	2.48	1.25	2.23*	1.11
Value of assets <sup><math>a</math></sup> (Million VND)	25.6	19.00	38.5*	22.70	50.7*	43.90
Leverage ratio (debt/asset)	0.57	0.83	0.32*	0.32	$0.35^{*}$	0.53
Credit use, % amount used on						
Agricultural production	48.7	33.40	$66.0^{*}$	32.50	$62.2^{*}$	38.90
Agricultural input	41.9	32.10	$57.7^{*}$	34.20	$55.0^{*}$	39.70
Non-Farm business	4.5	17.03	3.7	16.75	7.7	24.21
Transportation	8.8	22.29	$3.3^{*}$	14.03	$2.7^{*}$	15.21
Durables or housing	4.4	13.60	2.6	10.60	1.41	7.59
Food, social event or other emergency	25.1	26.50	$11.2^{*}$	20.60	$11.2^{*}$	22.90
Credit source for agricultural in	nput lo	oans (%)				
Formal	9.85	26.50	5.56	19.40	8.53	24.50
Semi-Formal	20.60	37.90	$37.7^{*}$	46.10	$33.4^{*}$	44.60
Informal	69.50	43.90	56.70	46.30	58.00	46.60
Interest rate paid (% p.a.) <sup><math>c</math></sup>						
All loans	20.8	12.92	$16.7^{*}$	10.72	$15.5^{*}$	14.55
Non Formal loans	23.5	12.49	$17.7^{*}$	11.63	$18.0^{*}$	16.38
Agricultural input loans	24.6	18.04	$19.6^{*}$	12.27	$19.4^{*}$	17.39
Consumption $loans^b$	43.5	53.00	25.3	78.20	8.0*	21.46
Credit access						
Credit limit $VBABD^d$	4.6	6 37	11.0*	12.60	<b>22 Q</b> *	33 17
% borrowed	$\frac{4.0}{27.7}$	45.20	38.4	12.03	22.5	18 00
Credit limit VBSP	21.1 A A	401	7 3*	49.00 6.41	7.6*	40.90 6 28
% borrowed	4.4	4.01	7.5 54.0	48 50	7.0 55.9	0.28 40.10
Credit limit Somi Formal	40.0	49.40	04.0 4.7	40.00	00.2 2.0*	49.10
% horrowed	1.5	2.20	4.1	20.39	0.2 24.9	4.10
70 DOLLOWEU Credit limit Private lenders	41.1 0 G	44.00 6.02	აი.∠ 12.0*	40.70 11.95	04.2 10.6*	40.70 28 66
% borrowed	0.0 50.0	0.90 22 10	10.0° 10.0*	30 30	19.0 <sup>7</sup> 91.6*	00.00 08.30
70 DOLLOWEU Credit limit Friends and relatives	92.2 2 9	00.1U 4 01	$29.0^{\circ}$ 10.4*	30.30 15 E9	21.0' 11.0*	20.00 10.87
% borrowed	ാ.∠ ഉടട	4.21 20.70	10.4	10.02 20 E0	11.9	19.01
70 DOTTOWED	20.0	32.70	11.0."	20.50	$10.9^{*}$	23.90

Table 5.2: Participation in the credit market by wealth tercile (2007).

<sup>a</sup>Includes house value, durables possessed and value of livestock

 $^{b}$  includes loans for the purchase durables, housing, food and other emergency expenditure

<sup>c</sup>Weighted mean of interest rates paid on loan. Weight accounts for loan size within each category.

<sup>d</sup>In Million VND. In 2007, 1 Million VND 62.5US\$

\*Indicates a significant difference to 1st tercile at 5% level of error probability

In the last part of the Table we display credit limits reported by respondents from each lender types. The concept of credit limit was introduced by Diagne et al. (2000) and tested empirically by Diagne and Zeller (2001). It approximates the maximum amount a household is able to borrow from a particular lender according to its own characteristics. Households decide how much to borrow depending on their need and their credit limit in different sectors Diagne and Zeller (2001). Note that the credit constrained households are not necessarily those borrowing the totality of this limit. A farmer is constrained if his credit limit is not sufficient to cover his need. Credit constrained households, may thus have a positive unused credit limit. The decision on how much to borrow is also part of farmers' risk coping strategy. Indeed, the amount that is not borrowed today will be available in the future in case a shock occurs. We report the share credit limit that was borrowed at the time of interviews.

We find that for all lender types poorer households have lower borrowing capacities, including VBSP. These amounts are, except for VBSP, between two and three times smaller in the first group than in the last one. Looking now at the share of credit limit borrowed, we find no differences among households in the formal and semi-formal sector. We find however that the poor use a larger share of their credit limit from both private lenders and from friends and relatives. Additionally, data shows that many farmers do not borrow from the formal sector while they have positive access, despite lower interest rates in this sector. In the case of VBSP, as we shall see in the next section, it is unclear to which extent households can decide to borrow (loans are disbursed in a top-down approach, and the ability of farmers to borrow depends on the amount allocated by the bank to their village, and their ability to get votes from their neighbors, see section 5.4.1). In the case of VBARD, such restrictions do not exist, and farmers can freely decide whether to borrow or not, depending conditional on their access.

The market appears to be rather fluid: most households are able to borrow in order to finance consumption or agricultural inputs. We observe a high heterogeneity of lenders and contracts. Informal lenders, compared with both banks are able to provide a variety of contracts to farmers from all wealth categories. The ability of informal lenders to use local information enables them to adapt contracts to household demand better than formal lenders can. Comparatively, VBSP offers very standardized loans. VBARD loans are more flexible, but partly restrained by political restriction (capped interest rate).

Institutional heterogeneity is considered a likable feature of credit markets, raising competition among lenders and increasing credit access (Zeller, 2003). The market however suffers imperfections that seem most detrimental to the poorest. Like in many developing countries<sup>5</sup> rich households borrow more and pay lower interest rates

 $<sup>^{5}</sup>$  (Banerjee (2003) reviews the literature and enumerates six common salient features: 1. impor-

than the poor. This is also true considering only the non-formal market. The poor on the other hand are forced to take higher risks to cover their need for agricultural input and consumption, and face higher interest rates.

We explore this issue further by running a loan-level model estimating the determinants of interest rates in the semi-formal and informal sectors. We use a Tobit model to account for the many zeros contained in the database. We find that interest rates increase with the loan size and decrease above a certain level (6.7 million VND). As expected, loans for which collateral is provided have lower interest rates. In-kind loans are cheaper than cash loans presumably because of lower transaction costs, and the weak probability of moral hazard in in-kind transactions, unless when those concern agricultural input transactions. For the latter, transportation costs of input into villages might explain these higher costs.

The interest rate is set higher when it is the first transaction between a particular lender and a borrower, indicating as predicted by theory (Stiglitz and Weiss, 1981; Hoff and Stiglitz, 1990) that information and trust play an important role. Everything else being unchanged, we find that interest rates decrease the higher a household's wealth level and labor capacity, and the larger the area of paddy per capita held by the household. Indicators of wealth and productive capacity are used by a lender as indicators of households' creditworthiness. Lenders may compensate for the greater default risks in transactions with poorer farmers by charging higher interest rates. Wealthier households may also have greater information access and richer social networks that enable them to borrow at cheaper rate. Finally as expected, we find that *ceteris paribus* friends and relatives charge lower interest rates, but that shopkeepers charge more. Higher level of trust and the possibility to exert social pressure on borrowers enable family members to lend at lower rate.

## 5.4 Formal lending in Yen Chau

In the previous section, we have seen that the formal sector remains a secondary source of credit, despite offering advantageous contracts. A large share of farmers having access to such loans continues to rely on the informal sector where they borrow at higher interest rate. As mentioned in the introduction, this phenomenon has

tant gap between the deposit and lending rate; 2. high variability of interest rates for similar loan transactions; 3. low default rates; 4. production and trade are the first borrowing purposes even when interest rates are very high; 5. richer people borrow more and pay lower interest rates; 6. bigger loans are associated with lower interest rates. Most of these features apply to the credit market of Yen Chau. Formal deposit interest rate in VBARD varies between 0.25 to 0.74% monthly (3-9% yearly), thus a gap of 7-13% with the bank's lending rates. We do not find a negative relationship between loan size and interest rate in the formal sector, but a quadratic relationship as shown in Table 5.3. Finally, the default rates, only three households lost their collateral through loan transaction in the past five years. Overdue debt is more important, we find a rate of overdue loans (from six months overdue) of 6.6% in and 7.7% for VBSP loans. Rates are lower for the informal sector, but also more difficult to estimate.

	Mean	S.D.	Coef.	z-stat
Interest rate (% p.a.)	10.43	17.80		
Loan characteristics				
Amount (log)	-1.98	1.98	$10.427^{***}$	(3.84)
Amount squared	67.94	2275.78	-0.001***	(4.27)
Duration (months)	5.50	3.39	0.469	(0.80)
Collateral+	0.01	0.11	$-21.065^{***}$	(2.80)
Guarantor+	0.04	0.19	-5.943	(1.35)
In-kind input loans+	0.19	0.40	$12.671^{***}$	(2.92)
In-kind food+	0.57	0.50	1.534	(0.25)
Other in-kind+	0.09	0.29	$-24.685^{***}$	(3.47)
In village+	0.58	0.49	3.549	(0.71)
First transaction+	0.15	0.35	$6.357^{*}$	(1.80)
Borrower characteristics				
Wealth index	-0.04	1.00	-4.554*	(1.86)
Number of actives	2.53	1.24	-3.559**	(2.07)
Paddy area 2007	3.56	3.30	-1.819***	(2.74)
Upland area 2007	29.61	19.05	-0.073	(0.67)
Land title+	0.84	0.37	9.44	(1.25)
Lender characteristics				
Semi-formal lender+	0.07	0.26	5.82	(0.85)
Friend & Relative+	0.11	0.32	-24.519***	(4.87)
Shopkeeper+	0.71	0.45	8.057	(1.34)
Moneylender+	0.01	0.08	1.175	(0.18)
Trader+	0.06	0.23	3.415	(0.34)
Constant			6.59	(0.75)
σ				28.900***
Observations				1583
pseudo- $R^2$				0.112

Table 5.3: Tobit estimates of loan interest rates in the non formal sector (2007).

+ indicates dummy variables (yes=1,no=0)

t-statistics are based on robust standard errors clustered at the household level Frequency weights account for the different recall periods by loan types \* p>0.1, \*\* p>0.05, \*\*\* p>0.01

been commonly observed, but the explanations diverge. We analyze in this section the lending policies and outreach of both banks. We estimate econometrically the determinants of demand and access to each program and thus the outreach of both banks. Finally, we explore the interaction between the formal and non-formal sectors by jointly estimating determinants of participation in each sector.

#### 5.4.1 Lending procedure

The Vietnam Bank for Agriculture and Rural Development (VBARD) is one of Vietnam's four commercial banks created in 1988 after the first financial reform. Apart from a few subsidized programs targeted at poor households, most of its activity focuses on commercial banking. Nowadays, it is the largest commercial bank operating in the country, but remains a secondary source in Yen Chau, as seen above. The Bank's interest rates are partly determined by the State Bank of Vietnam (Duong and Izumida, 2002). Local banks adjust interest rates within this defined range. Most VBARD loans require the provision of collateral, which in most cases is a household's land title, and in rare cases some other valuable good. The bank is located in the district's town and all operations are done there, loan application, delivery, repayment, etc. In rare cases the bank's staff may travel to the very remote villages to carry out transactions. Applicants fill an application form where they detail their income, projects and other information. The form has then to be signed by the village head to confirm borrowers' residence and liability.

The Vietnamese Bank for Social Policy (VBSP)'s lending procedure is relatively complex, and follows a top-down approach summarized below (Kim Anh, 2010). In a first stage, the bank decides, in line with policy objectives, to which commune, under which program and which amount to allocate. The commune's poverty reduction board composed of village heads, and the commune leaders of four mass organizations (MO) (Women Union, Farmer Union, the Youth Union and the Veteran Union), receive the bank's instructions and select villages and the MO in charge of arranging the transactions<sup>6</sup>. At the village level, the selected village MO form a group of borrowers. Borrowers are usually selected during a VMO meeting, during which candidate households expose their projects and needs. Borrowers are selected sometimes through votes or directly by the village MO leader. The list of selected borrowers is then submitted for approval to the VBSP. Once approved, the VBSP staff travels to the village and carries out the transaction. The village MO in most cases is the

<sup>&</sup>lt;sup>6</sup>Districts encompass communes which are composed of villages. The mass organizations are associations created by the state during the communist era to engage civil society in the country's political project. Twenty years after the decollectivization, mass organizations continue to play a major role. The six unions are present at all levels of the society, from the national to the village level, and accompany the implementation of state policies

lending group lender, and the village head acts as guarantor by signing a statement that the selected borrower is liable.

The bank lends under various programs all serving different objectives. The 'poor program' is the main one, and captures 87% of bank's resources, according to the local branch. Other programs aim to foster employment opportunities or to encourage education programs. Farmers eligible for the first program are those that have been identified as poor by the commune. The classification of households into wealth classes is done every year, following the method designed by the Ministry of Labor, Invalids and Social Affairs (MOLISA). Data on household income level are collected every two years. Those with a per capita income level below the rural poverty line (200,000 VND,  $\simeq 12.5$ US\$ at the time of interview) and with low asset value, are classified as poor and are thus eligible for VBSP's program.

As in many MFIs, group-lending is used to substitute collateral requirement by transferring monitoring and enforcement tasks to the group. However in the VBSP case, borrowers from the same village are not liable for the repayment by their neighbors, but a high default rate in the village compromises the ability of other villagers to obtain future loans, giving the village MO a strong incentive to ensure the repayment of each borrower.

#### 5.4.2 Demand and participation in the formal sector

We estimate the determinants of participation in one or the other program conditional on demand, using a bivariate approach with partial observability. All households may not have a demand for a formal loan, and those that have a positive demand may not be similar in their probability of receiving a loan. We apply a two-stage procedure to address this selectivity issue, using a Heckman specification for binary response model (Wooldridge, 2002a, p.477-78 and p.570-71). This two-stage approach enables us to disentangle determinants of households' demand for a certain program, from factors influencing a bank's response. A household has a demand for a loan if he applied for a loan, or did not apply for fear of being rejected. As positive demand, we also count cases of households that obtained a formal loan that was not borrowed in their name. The second dependent variable, granted is equal to 1 if the household received a loan from the bank during the period considered. The model is written as follows:

$$y_i^d = 1 \Big[ \beta_1 X_{1i} + \beta_2 X_{2i} + u_i > 0 \Big] \qquad \forall i \in [1, N] \qquad (demand) \quad (5.1)$$

$$y_i^g = \begin{cases} 1 \Big[ \gamma X_{1i} + v_i > 0 \Big] & \text{if } y_i^d = 1 \\ 0 & \text{otherwise} \end{cases}$$
(5.2)

where  $y_i^d$  denotes demand status of household *i* in a credit program,  $y_i^g$  denotes a bank's decision to allocate a loan to a household *i*.  $X_{1i}$  is a vector of household characteristics that influence both demand and a bank's response and  $X_{2i}$  are characteristics expected to influence demand without affecting a bank's response. We assume the error terms,  $u_i$  and  $v_i$  to be jointly normally distributed. The correlation between  $u_i$  and  $v_i$  is noted  $\rho$ .

We use data from demand and participation between 2005 and 2007. As explained above, VBSP loans have a duration of three years, and officially no other formal loans can be obtained by the household during that period (in practice however, this is not always the case). In theory at least, each household has the possibility to participate in the VBSP program once every three years, and this is the period considered in the model.

Regressors account for household demographics, education level, asset and land holdings before 2005 in addition to household poverty classification<sup>7</sup>, and the possession of land title. A dummy variable indicates whether the household's main occupation is farming. Two variables measure participation of household members in village organizations. Variables are weighted household level mean, in which weight accounts for the degree of participation of each member (with the highest weight set for leaders, and the lowest for the non-actives). We distinguish between 'political' and 'non-political' organization, the first one referring to state-created associations, such as mass organizations and the communist party, and the second refers to all other types of associations (civic associations, cultural and leisure groups, professional organizations, etc.). These variables are likely to affect participation and credit access for two reasons. First, households may gather information on credit programs and the application procedure in both banks. Second, as explained above, the VBSP lending program largely depends on the village MO to select borrowers. Membership, and the degree of participation in a village MO are thus likely to affect the probability of access to a VBSP loan, through information access and bargaining position. The ability of household members to speak Kinh, the language in which VBARD transactions are done is expected to affect both demand and access in the VBARD case.

Village level variables and geographic attributes are expected to affect both demand and access to credit through the availability of other credit sources and through transaction costs. We include a variable measuring the traveling distance to the city, the distance to the closest market. In the VBSP model, we control for classification of communes into economic zones, and for villages' relative wealth within communes<sup>8</sup>.

<sup>&</sup>lt;sup>7</sup>Households are classified into five wealth categories every year. The classification method elaborated by MOLISA is based on the biannual calculation of households' income, and the inclusion of other asset-based indicators.

<sup>&</sup>lt;sup>8</sup>The economic classification of communes into Zones I, II and III is a formal classification used by the state to target poor areas with anti-poverty programs. Communes in Zone III are the poorest. This classification is based on several indicators, such as infrastructure, poverty incidence, etc. The

Village and commune classification may enter into account in VBSP's definition of objectives and thereby affect its targeting strategy. Second, the availability of credit in one's village results from negotiations taking place between communes and villages to attract VBSP funds every year. A household is able to apply for a VBSP loan only when funds are available in its village. The demand for liquidity is expected to depend on a households' income source. We control for the share of farm income and the share of wage income in households' total cash income. We use lagged values denoting households' situation in 2002 to avoid endogeneity issues. Finally a dummy variable indicates whether the household experienced a serious and negative income shock in the five years preceding the survey. The variable accounts for complete crop failures, the loss of a cow or buffalo, the death or departure of a working adult, or the occurrence of a wedding for which the household had to pay dowry. See Table 5.10 in the appendix of this paper for a description of all household and village level variables.

A check of the correlation matrix between all regressors and of the variance inflation factors indicates no cause for concern regarding multicollinearity. Estimation results are reported in Tables 5.4 (VBARD) and 5.5 (VBSP). In both Tables, columns (1) and (2) display two-stage estimation results, while column (3) presents the marginal effects on the joint probability to demand and receive a formal loan, that is, the estimated effect of an incremental deviation in the explanatory variable from its mean value on the probability for a sample household to participate in one credit program. Marginal effects are reported in percentages.

#### Demand and access to VBARD credit program

The overall model is significant, and the Wald test on the significance of  $\rho$  indicate that both stages are independents. Hence, those who have no demand for VBARD loans do not differ from others in their probability of receiving a loan. The older the household head, the less likely the household is to be granted a VBARD loan conditional on demand. While female-headed households are more likely to demand VBARD loans, male headed households are more likely to get a VBARD loan. Overall, the age of the household head appears to have no impact on household participation. Household demand increases with its paddy and upland farm size, but decreases beyond a certain level (4.5 and 43.8 acre per capita, respectively, corresponding to the 76th and the 87th percentile, i.e. the relation is positive for the majority of the sample). The value of durables, and household poverty status affect neither the demand nor one's access to VBARD loans. Participation in a village organization, which captures information access positively affects households' probability of receiving a loan conditional on demand, but the marginal effect on the probability of becoming a client is insignificant.

relative classification of villages is a self-assessment by village head

Households whose members are able to speak Kinh tend to demand more credit; we find a positive impact of the variable on the probability of becoming a client.

We find that demand for VBARD loans decreases with the degree of specialization into farming, and with the share of wage income in households' total cash income. Consequently, the probability for households specialized into farming and engaged in wage activities to receive a VBARD loan is also lower. This is an indication, as already observed in section 5.3.2 that VBARD loans are directed more towards financing non-agricultural activities than agricultural investment<sup>9</sup>.

To summarize, results indicate a selection of borrowers into the VBARD program that results both from a self-selection and a selection by the bank itself. Everything else being equal, we do not find that poorer households are less likely to participate, but that households with a larger farm size have a higher probability of becoming clients. Households which hold a land title are much more likely to take part in VBARD's credit program than others. Finally households that are more engaged in the non-agricultural sector are more likely to participate in the program.

#### Demand and outreach of VBSP credit program

We turn now to the estimation results of demand and participation into the VBSP credit program (Table 5.5). As explained earlier, the objective of this credit program is to increase credit access to the poor by offering low-risk credit to those identified as poor. We suspect that the complexity of the lending procedure, and notably the involvement of community undermine the bank's capacity to achieve a good poverty outreach.

As in the previous model, the significance level of the model is satisfactory. A Wald-test on  $\rho$  leads us to conclude that both stages are independent of each other. We find that the probability of having a positive demand for a VBSP loan increases with education level and the number of active males in the households. It decreases with the presence of active females. The probability to receive a loan conditional on demand increases with the number of dependents in the household, but decreases with the age of the household. It increases with a household's upland farm size, but decreases beyond the level of 82 acre per capita (99th percentile), the relation is thus positive for most of the population. Households located in a poorer economic zone (Zone III) have a lower demand, and also a lower probability of being granted a loan conditional

<sup>&</sup>lt;sup>9</sup>Although the two explanatory variables are measured with lagged values, a risk of endogeneity bias persists. Household participation in the off-farm sector and wage employment could be correlated with uncontrolled factors present in the error term, for instance here the extent of past transactions between the bank and the farmer. The likelihood that one receives a VBARD loan today also likely to be positively influenced by the extent of past transactions. This is checked for by including a control dummy variable indicating whether past transactions occurred between the bank and the farmer. This operation leaves the results unchanged, we conclude that the effects estimated here are not affected by past transactions

	VBARD									
	P(deman	.d>0)	P(grante	ed=1)	Marginal effect P(demand>0, granted=1)					
	(1) Coef.	t-stat	(2) Coef.	t-stat	(3) dvdx x 100	z-stat				
head	0.0039	(0.46)	-0.0368*	(1.77)	-0.073	(0.36)				
Male head+	-0.5394	(1.45)	1.9031***	(3.41)	-4.991	(0.50)				
Education	0.0507	(1.27)	0.0081	(0.09)	1.363	(1.33)				
Active females	0.0237	(0.18)	0.0565	(0.20)	0.888	(0.24)				
Active males	-0.0173	(0.14)	0.217	(0.70)	0.584	(0.19)				
Dependants	0.0861	(1.21)	-0.0121	(0.08)	2.188	(1.18)				
Paddy area	0.1542	(1.62)	-0.3238	(1.49)	2.477	(0.95)				
Paddy area squared	-0.0180**	(2.11)	0.0206	(1.27)	-0.371*	(1.72)				
Upland area	0.0276**	(2.01)	0.0731*	(1.88)	1.070**	(2.41)				
Upland area squared	-0.0003**	(2.12)	-0.0010**	(2.07)	-0.013**	(2.39)				
Durables (log)	-0.0345	(0.23)	-0.2453	(0.92)	-2.072	(0.50)				
Poor 2004-2006+	-0.0345	(0.15)	-0.138	(0.27)	-1.558	(0.26)				
Land title+	0.367	(1.12)	$2.5823^{*}$	(1.86)	21.901**	(2.31)				
Participation – P	0.1027	(0.57)	0.3682	(0.87)	4.436	(0.88)				
Participation – NFP	0.2091	(0.92)	$1.6560^{**}$	(2.41)	$13.360^{*}$	(1.89)				
Kinh language	$0.0165^{**}$	(2.43)	-0.0184	(1.58)	0.342**	(2.18)				
Distance to city	0.0004	(0.14)	-0.0036	(0.37)	-0.006	(0.08)				
Distance to market	$0.0238^{*}$	(1.65)	0.001	(0.03)	0.627	(1.63)				
Wage income (share)	-0.0267***	(3.41)			-0.696***	(2.97)				
Farm income (share)	-0.0291***	(4.60)			-0.758***	(4.08)				
Income shock+	$0.5561^{*}$	(1.85)			$14.510^{*}$	(1.65)				
Observation						28				
Censored						18				
Log-likelihood						-181.6				
$\chi^2$						102.3**				
p-value Wald test ( $\rho =$	0)					0.61				

Table 5.4: Determinants of demand and participation in VBARD credit program (2005-2007). Probit with selection.

z-statistics are based on robust standard errors

+ indicates dummy variables

\* p>0.1, \*\* p>0.05, \*\*\* p>0.01

on demand. This result is surprising, as poor communes are officially targeted in the implementation of anti-poverty programs. Two villages in the sample belong to this poor zone, two particularly remote and poor H'mong villages. In the current VBSP procedure these villages may face difficulties attracting public funds, while richer villages in poor communes, not represented in this sample may benefit from greater access. We find that conditional on demand, villagers from poorer communities have a higher probability of getting a loan, indicating a certain form of targeting at the commune level.

Looking at the last column and at the estimation of marginal effects, we see that better educated households are more likely to become clients. This probability decreases with the number of women in the household, but increases as the number of active male increases. We would expect a positive effect on both variables, as they are both indicators of household labor availability. We find that the more active females in the household the lower the probability of having a positive demand for VBSP. One possible interpretation is that females have access to additional credit sources, through the women's union or through social networks, which reduces their demand for VBSP loans and thus their participation in the program. This indicates, nevertheless, that the microcredit program of VBSP is not gender-sensitive and does not, as many other MFIs do, seek to target women as a way to reduce gender inequality, increase welfare impact and repayment. Our data show nevertheless a much higher share of women among VBSP clients (33.8%) than among VBARD clients (11.6%). If participation decreases with households' wealth level (proxied by the value of durables owned in 2004), those classified as poor during that period, had a significantly lower chance of becoming a client, an indication that the bank may be mistargeting.

We explore the targeting performance of VBSP further, by looking at the probability of a household classified as poor in period t-1 applying for and obtaining a VBSP loan in time t, using this time all information available on participation between 2002 and 2007. We expect to find over the time period a bias in loan allocation towards households classified as poor in the previous period. Results are reported in Table 5.6, and indicate otherwise. The poor have a lower probability than non-poor of obtaining a VBSP loan in the year following their classification. We find furthermore that this is not due to a lower probability of application, but to the fact that the poor are more likely to see their application rejected by VBSP. Results also indicate a low depth of outreach, the poor are less likely than non-poor to access VBSP loans, and the share of poor that received such loans is also low (less than 10% of poor households on average per year). In addition, we find that VBSP loans do not reach households without alternative access to formal credit. In 2007, 40.9% of VBSP clients had already borrowed a loan from VBARD between 2002 and 2006, and 71.8% had a positive credit limit from VBARD, meaning that they could have accessed a VBARD loan instead.

	VBSP									
	P(demar	nd>0)	P(grante	ed=1)	Marginal effect P(demand>0, granted=1)					
	(1)		(2)		(3)					
	Coef.	t-stat	Coef.	t-stat	dydx x 100	z-stat				
Age head	-0.0017	(0.25)	-0.0460*	(1.93)	-0.344	(1.51)				
Male head+	0.2515	(0.81)	0.9167	(1.35)	13.605	(1.39)				
Education	$0.0756^{**}$	(2.00)	0.1206	(1.40)	$3.114^{**}$	(2.52)				
Active females	-0.2783**	(2.07)	-0.3859	(0.82)	-11.096**	(2.42)				
Active males	$0.3111^{**}$	(2.50)	0.8328	(1.52)	14.933	(3.68)				
Dependants	0.0086	(0.15)	$0.3874^{**}$	(2.01)	2.711	(1.32)				
Paddy area	-0.0100	(0.28)	-0.1722	(0.70)	-1.396	(0.84)				
Paddy area squared	0.0004	(0.67)	0.0042	(0.25)	0.040	(0.39)				
Upland area	0.0007	(0.06)	$0.0698^{***}$	(2.69)	0.462	(1.15)				
Upland area squared	0.0000	(0.23)	-0.0004**	(2.25)	-0.002	(0.36)				
Durables (log)	-0.1859	(1.43)	-0.3681	(1.07)	-8.107*	(1.89)				
Poor 2004-2006+	-0.2053	(1.01)	-0.8085	(1.44)	-11.488*	(1.85)				
Land title+	0.2329	(0.89)	0.0454	(0.10)	7.535	(0.92)				
Participation – P	-0.1258	(0.75)	$0.6554^{*}$	(1.82)	0.216	(0.04)				
Participation – NFP	0.0781	(0.37)	0.1221	(0.32)	3.200	(0.46)				
Zone I+	-0.2319	(1.18)	-0.2155	(0.52)	-8.575	(1.37)				
Zone III+	-0.7597**	(2.02)	$-6.5217^{**}$	(2.12)	-64.760***	(4.15)				
Richer village+	0.2374	(1.27)	0.0845	(0.19)	7.922	(1.30)				
Poorer village+	0.4095	(1.41)	$5.8789^{**}$	(2.52)	49.807***	(3.80)				
Distance village center	-0.1900	(0.77)	-0.5080	(1.23)	-9.116	(1.31)				
Wage income (share)	-0.0058	(0.83)			-0.181	(0.80)				
Farm income (share)	-0.0079	(1.28)			-0.247	(1.26)				
Income shock+	0.0494	(0.20)			1.539	(0.20)				
Observation						288				
Censored						144				
Log-likelihood						-216.35				
$\chi^2$						883.4***				
p-value Wald test $(\rho{=}0)$						0.664				

Table 5.5: Determinants of demand and participation in VBSP credit program (2005-2007). Probit with selection

z-statistics are based on robust standard errors

+ indicates dummy variables

\* p>0.1, \*\* p>0.05, \*\*\* p>0.01

		Clas	sification	$\chi^2$ -test for equal
		ir	t t - 1	distribution
		Poor	Non-Poor	p-value
Obtained a VBSP loan in $t$	n	31	157	
% within	ı class	9.75	15.05	0.016
Applied for VBSP loan in $t$	n	45	174	
% within	ı class	14.15	15.43	0.575
Obtained a loan while applied in	t n	31	157	
% within	ı class	68.89	90.23	0.000

Table 5.6: Poverty outreach of VBSP (2002-2007)

The current loan allocation results in a distribution of VBSP loans that is worse for the poor than what would be produced by a random allocation of loans in the population. This poor targeting performance of VBSP results in a major leakage of state resources as well as a strong undercoverage of the targeted population. Based on the data, we calculate a leakage rate<sup>10</sup> of 54.1% and an undercoverage rate<sup>11</sup> of 90.2%.

These results point to the limits of the community-based targeting system used in Vietnam for the implementation of many anti-poverty programs.

Theoretically however, advantages are numerous (Conning and Kevane, 2002). First, it enables the programmer (here the VBSP) to make use of rich information available at the community level to identify at a low cost the population in need and to achieve a better targeting. This enables VBSP to partly overcome information asymmetry and risks of adverse selection (i.e. the selection of 'bad' borrowers with low repayment capacity) which is critical in credit transactions. Second, borrowers are selected during village meetings, selection is eventually relatively transparent. This may limit risks of corruption, and thus of leakage of the bank's resources. Finally, as many community-based programs, benefits for the community itself can be important. Such programs contribute to empowering communities, particularly in a country like Vietnam which is recovering from centrally planned decision making. They may contribute to creating social capital within the village by intensifying information flows among villagers. It finally helps in mobilizing local forces such as social networks and traditional social structure to participate in the design and implementation of policies which can improve their efficiency.

The community-based targeting system does not perform well. Even though in-

<sup>&</sup>lt;sup>10</sup>Expressed as the share of non-targeted recipients (non-poor clients) in the total targeted population (the poor)

<sup>&</sup>lt;sup>11</sup>expressed as the share of targeted non-recipient (poor non-clients) over the total targeted population (poor)

formation may be fairly complete in the village and the targeted population well identified, the existing social structure may act against the intended allocation. This is especially true for programs targeting a sub-population, such as the poor, who occupy a weaker social position within villages. In the VBSP lending scheme described above, candidate borrowers first have to convince other villagers in order to get their votes. In contexts where wealth level is strongly correlated with social status and education level, the poor are not well equipped to make their way through such systems. Moreover, the fact that VBSP is highly subsidized reinforces the public good character of its service. Subsidies render loans particularly attractive, and are likely to raise claims of non-targeted villagers over these loans, and community members may not have sufficient power and/or will to deny them access.

Mistargeting in rural credit programs is relatively common in developing countries, even in programs that do not involve community-based targeting. A second explanation to the 'community failure' described above is proposed and explored theoretically by Aubert et al. (2009). The strong correlation between wealth and repayment capacity pushes credit agents whose incentives are drawn on the repayment performance of their clients, to select wealthier household. That such mechanism is at place in the present case is also well conceivable. In the case of VBSP, the 'credit agents' are in fact village MO trained by VBSP to ensure high repayment, and their ability to do so is sanctioned each following year with the delivery (or not) of new loans in the village. Not only village MO but also villagers under this system face the incentive to target households with high repayment capacity and thus the wealthier.

The subsidization of the loans and the participatory nature of the village-based political negotiations of who gets credit and how much is likely to increase credit rationing at the expense of the poor, and to raise uncertainty about credit access, especially among the poorest.

#### 5.4.3 Is there an interaction between the formal and informal sectors?

We now examine the interaction between participation in the formal sector and in the informal sector. A justification for government intervention on rural credit markets is the expansion of formal credit supply in order to reduce dependence of farmers on the informal sector, which is considered insecure and too expensive. In section 5.3, we saw that objectives from this perspective are far from being reached in the area, since the informal sector remains the first lending sector, despite advantageous formal contracts. We saw in addition that many farmers continue to rely on more expensive and risky contracts to finance agricultural input and consumption although they could obtain cheaper formal loans.

As seen in the introduction, this phenomenon is commonly observed in developing countries. Yet reasons behind it differ, and might vary from one context to another. Understanding how both sectors interact provides valuable information on the ability of the formal sector to respond farmers' needs, to substitute for the informal market, and to reach its objective. Whether the persistence of the informal sector has to be imputed to borrowers' preference or to institutional constraints calls for different policy responses. Possible interventions range from adapting formal supply to farmers' needs (i.e. by offering more short term loans, small loans, or saving facilities), to transforming the lending procedure so as to better reach the poor, or to reinforcing the legal system to secure informal transactions (Ray, 1998, chapter 14).

The empirical approach is as follows, we jointly estimate determinants of participation in the formal and informal sector using a bivariate binary estimation approach:

$$\begin{cases} y_i^F = 1 \left[ \beta^F X_i + u_i^F > 0 \right] \\ y_i^I = 1 \left[ \beta^I X_i + u_i^I > 0 \right] \end{cases}$$
(5.3)

where  $y_i^F$  and  $y_i^I$  denote participation of household *i* in the formal and informal sector in 2007,  $X_i$  is a vector of household and lender characteristics,  $u_i^F$  and  $u_i^I$  are the error terms, which we assume to be jointly normally distributed. The correlation between both error terms accounts for the non-independence between both equations and is written  $\rho$ .  $\beta^F$  and  $\beta^I$  are parameters to estimate.

We focus on credit market participation for the year 2007, a year in which our data is the most complete. The semi-formal and the informal sector are grouped into one 'non-formal' sector. Formal loans are all disbursed in cash and are fully fungible, they can theoretically substitute any other loan types from all sectors. If products from both sectors were perfect substitutes, we would find that participation in one sector reduces participation in the other. When both sectors are perfectly independent, participation in one sector does not affect participation in the other. A test on the parameter  $\rho$  is thus a test of independence and/or substitutability or complementarity between both sectors.

Variables contained in  $X_i$  are described in the appendix of this paper, Table 5.10. Starting from the same set of explanatory variables explaining demand and access for formal loans above, we proceed to some adjustments. Land area is now the area managed by the household in 2007. We include a dummy variable indicating whether the household had a running debt from one of the formal banks at the beginning of 2007, and a variable measuring households' liquidity position at the beginning of the year. This variable is the sum of 'liquid' assets held by the household in value. An asset is 'liquid' if it can be sold easily and rapidly on the market, this includes both durable goods and livestock. We expect this value to affect participation in one or the other sector, both as a determinant of demand and of access (if being perceived as an index of creditworthiness). Results are presented in Table 5.7. We report in columns (3) to (6) the marginal effect of each variable in predicting the four joint probabilities (i.e. participation in formal sector only, in both sectors, in the non-formal sector only, and non-participation). Marginal effects express the effect of an incremental increase of a variable from its mean value on each probability. The overall significance of the model is good (the single probit models not reported here also exhibit good significance and goodness-of-fit estimates).

	Formal s	sector	Non formal sector				Marg	ginal eff	ects predie	cting		
	P(F=	:1)	P(N)	F = 1)	P(F=1, I)	NF=0)	P(F=1, I)	NF=1)	P(F=0, NF=1)		P(F=	0, NF = 0)
	(1)		(2)		(3)	(3)		(4)		(5)		(6)
							dydx		dydx		dydx	
	coef.	z-stat	coef.	z-stat	x 100	z-stat	$\ge 100$	z-stat	$\ge 100$	z-stat	$\ge 100$	z-stat
Age head	-0.119***	(3.14)	0.049	(1.14)	0.710	(2.01)	-2.327	(1.72)	-0.822	(0.55)	2.440	(2.85)
Age head squared	$0.001^{***}$	(2.77)	-0.001	(1.48)	-0.006	(1.83)	0.019	(1.39)	-0.822	(0.52)	-0.021	(2.56)
Male head+	$0.693^{*}$	(1.85)	0.004	(0.01)	2.775	(1.55)	23.756	(1.97)	-25.763	(2.12)	-0.768	(0.18)
Education	0.032	(0.73)	-0.112*	(1.77)	0.241	(1.10)	0.282	(0.24)	-1.016	(0.86)	0.493	(0.83)
Active females	-0.132	(0.85)	0.144	(0.72)	-1.196	(1.69)	-2.475	(0.59)	5.777	(1.45)	-2.105	(1.14)
Active males	$0.285^{**}$	(2.08)	-0.093	(0.65)	0.577	(1.10)	5.657	(1.56)	-5.848	(1.62)	-0.386	(0.31)
Dependants	0.114	(1.51)	-0.010	(0.09)	0.563	(1.41)	2.994	(1.56)	-3.975	(1.93)	0.417	(0.47)
Paddy	0.145	(1.22)	0.034	(0.55)	0.231	(0.72)	3.954	(1.30)	-3.503	(1.17)	-0.683	(1.05)
Paddy squared	-0.022*	(1.74)	0.000	(0.22)	-0.052	(1.73)	-0.582	(1.87)	0.578	(1.86)	0.056	(1.72)
Upland	0.021	(1.43)	0.001	(0.04)	0.048	(0.80)	0.562	(1.37)	-0.548	(1.50)	-0.061	(0.35)
Upland squared	0.000	(0.92)	0.000	(0.29)	0.000	(0.60)	-0.004	(0.99)	0.004	(1.13)	0.001	(0.38)
Land title+	0.169	(0.59)	-0.376	(1.08)	-0.092	(0.05)	1.815	(0.23)	-0.931	(0.11)	-0.792	(0.18)
Participation political	0.096	(0.50)	-0.341	(1.48)	1.270	(1.44)	1.573	(0.30)	-5.408	(1.02)	2.566	(1.29)
Participation non political	0.271	(1.24)	$0.476^{*}$	(1.68)	-0.275	(0.28)	8.424	(1.42)	-4.843	(0.84)	-3.306	(1.23)
Kinh language	$0.010^{*}$	(1.82)	-0.002	(0.39)	0.077	(2.10)	0.292	(1.78)	-0.462	(2.86)	0.093	(1.06)
Current formal debt+	-0.476***	(2.58)	0.051	(0.19)	-1.074	(1.18)	-11.858	(2.36)	11.799	(2.44)	1.133	(0.44)
Elevation	$0.001^{**}$	(2.15)	-0.001*	(1.81)	0.012	(2.97)	0.039	(1.97)	-0.067	(3.59)	0.016	(1.66)
Distance to village centre	-0.455	(1.54)	0.728	(1.52)	-3.469	(1.97)	-9.075	(1.19)	18.056	(2.26)	-5.511	(1.26)
Distance YC	-0.006	(1.44)	0.005	(0.91)	-0.041	(1.97)	-0.146	(1.26)	0.240	(2.24)	-0.053	(0.95)
Distance to shop	$0.198^{***}$	(3.00)	-0.029	(0.44)	0.606	(2.05)	5.292	(3.05)	-5.696	(3.13)	-0.201	(0.32)
Distance to market	-0.007	(0.47)	0.000	(0.00)	-0.016	(0.19)	-0.299	(0.66)	0.260	(0.56)	0.055	(0.24)
Liquidity (log)	0.133**	(2.14)	0.008	(0.13)	0.682	(2.03)	5.903	(2.39)	-6.376	(2.58)	-0.209	(0.32)
Farm income (share)	-0.020***	(3.29)	$0.024^{***}$	(3.87)	-0.107	(3.00)	-0.284	(1.83)	0.561	(3.19)	-0.170	(3.54)
Wage income (share)	-0.009	(1.34)	0.009	(1.23)	-0.039	(1.23)	-0.042	(0.23)	0.163	(0.81)	-0.082	(1.30)
Observation				287		$\chi^2$						326.1***
Log-likelihood				-215.5		p-value	e wald test	$(\rho = 0)$				0.055

Table 5.7: Joint determinants of participation in the formal and non-formal sector, 2007. Bivariate probit estimates and marginal effects

-

z-stat are based on robust standard errors – Bold numbers are marginal coefficients significantly different from 0 at the 10% level of error probability – \* p>0.1, \*\* p>0.05, \*\*\* p>0.01.

The Wald-test on  $\rho$  yields a p-value of 0.055, we reject the hypothesis independence between both equations. This probability to participate in one sector is affected by the participation in the other sector, hence both decisions are not independent.

Among human capital indicators, age of the household head, its gender, the presence of men and women, and the education level of household members influence sectoral choice. The probability of participating in the formal sector increases with age, but decreases above 58 years (87th percentile). It increases for male-headed households, and with the availability of male labor force in the household. The marginal effect however is not significantly different from 0 in predicting the four probabilities, but we find that the likelihood of participating in the formal sector only decreases with the presence of women in the household. The education level of active members reduces the probability of participation in the non-formal sector, but again its marginal effect is different from 0 in none of the four predictions.

Probability of participation in the formal sector decreases with the area of paddy land managed by the household, once this area reaches 3.3 acres per capita (53rd percentile). Looking at the marginal effects, we also observe a mild negative slope of this variable in explaining the probability of participation in the formal sector (columns (3) and (4)) and a mild positive slope in the probability of borrowing from the informal sector only, and not borrowing at all. As already seen, the ability of households to speak Kinh matters for their access to formal credit. This is observed again, with a significant and negative slope in predicting participation in the nonformal sector only. As expected, households which had a debt running in the formal sector by the beginning of 2007 are less likely to participate in the formal sector. Although in theory, a household is not allowed to hold two debts from a formal lender at the same time (VBARD or VBSP), a number of households do so in practice. We do not find a negative effect on the probability of borrowing from the formal sector only, but a negative effect on the probability of participating in both sectors, and a positive effect on the probability of participating in both sectors, and a

Geographic location explains a substantial share of sectoral choice. All else being equal, the elevation of a household's homestead positively influences participation in the formal sector, but negatively affects participation in the non-formal sector (the coefficient remains small in magnitude). Households living closer to the city center are more likely to participate in the formal sector only, and less likely to borrow from the non-formal sector only. The estimated marginal effects are quite large (an additional traveling minute leads to a decrease in the probability to take part in the formal sector only of 3%, and increase the probability of falling in the third category by 18%) an effect that has to be imputed to transaction costs. The further the village from a shop the more likely its inhabitants are to participate in the formal sector. The relationship is insignificant regarding distance to market. The lack of availability of
informal credit sources is a reason for taking part in the formal sector. The variable measuring households' liquidity position positively affects participation in the formal sector, but negatively affects the probability of being a non-formal borrower only. One interpretation is that those in need of liquidities turn to the informal sector rather than to the formal one where the risk of being rejected due to underestimated creditworthiness is higher. Finally, and as observed before, household income sources matter in sectoral choice. Households specialized in farming have a higher probability of participating in the non-formal sector, and a lower probability of taking part in the formal sector.

The results shown here indicate that there is scope for improvement regarding the share of the formal sector in credit transactions in the area. Formal credit substitutes expensive informal loans to some extent, and households accessing formal loans are likely to reduce their participation in the informal sector. This extent is limited however, as we observe a large share of formal clients borrowing additionally from the non-formal sector. In 2007, 94% of VBSP clients and 87.5% of VBARD clients also contracted informal loans. One interpretation is that loan amounts offered by VBSP are insufficient in covering farmers' needs. The average loan size offered by VBSP for a duration of three years is lower than the total average amount borrowed by even poorer farmers for one year. This may however, be untrue in the case of VBARD. A second interpretation is that informal and formal loans are imperfect substitutes, and formal loans are used to finance other purposes than those financed through informal contracts. This also explains the low share of formal loans used in financing agricultural input. As seen in section 5.3.1, farmers have a high demand for credit to finance agricultural input and food consumption. Long- and medium-term credit offered by VBSP and VBARD are unlikely to serve this need.

# 5.5 Impact of the government micro-credit program on welfare

VBSP bank was established to supply credit to the market segment left uncovered by VBARD, and by doing so to empower farmers in their decision-making and reduce rural poverty. The credits offered by VBSP have been tailored for the poor,: interest rates are low, and thanks to low amounts, and high duration default risks are quite low. The previous sections revealed that despite its announced objectives the bank has a low targeting efficiency among the poor. We have also seen that the ability to fully substitute expensive informal loans is limited as farmers' credit demand often exceeds the average loan amounts provided by banks.

The program is still largely subsidized and constitutes an important spending for the government. In this section we explore the impact of the program on the welfare of its participants, namely on households' levels of expenditure per capita, and asset value.

#### 5.5.1 The propensity score matching approach

When the assignment of treatment (here participation in VBSP credit program) is not random, the usual impact estimator (i.e. difference-in-difference estimator) leads to biased estimates, due to selection bias and the presence of confounding factors. We use the propensity score matching (PSM) technique to correct these biases. The main advantage of PSM over other impact methodologies (i.e. instrumental variables or control function methods for instance) is that it does not impose a functional form on the distribution of the outcome variables. A main disadvantage, however, is that estimates are likely to remain biased if selection is too heavily based on unobservable characteristics (Blundell and Dias, 2009). The PSM approach suits well the characteristics of the credit program under study, and the richness of the dataset available enables us to control for a number of observable characteristics. As seen in section 5.4.2 selection of households into the program depend households' demand for credit, household characteristics that are observable by village MO and other villagers, as well as village characteristics influencing resource availability. Each year and in every village, there are eligible households willing to participate in the program who are not able to because of limited resources. Most villages however apply a turnover in allocating credit, and households considered 'eligible' whose access was denied because of limited resources one year, will have a higher probability of receiving a loan in the next years. In such condition, it is reasonable to expect that once controlled for observed village characteristics and household creditworthiness indicators, the allocation of credit is close to random.

The PSM approach was introduced by Rosenbaum and Rubin (1983). It is based on the conditional independence assumption (CIA), i.e. the assumption that conditional on a set of observable characteristics X, the assignment of treatment is independent from the studied outcome.

$$Y_0, Y_1 \perp D | X, \qquad \forall \quad X \tag{5.4}$$

where  $Y_0$  and  $Y_1$  are the outcome values of non-treated and treated households, respectively, D denotes treatment and takes the value 1 when the individual has received treatment and 0 when otherwise. X is a vector of observable characteristics. Conditional on X therefore, the assignment of treatment can be considered as random. Matching method thus suggests to match control and treated households on X to obtain an impact estimate. In practice however X is likely to be multidimensional, which renders matching difficult. Rosenbaum and Rubin (1983) go further and demonstrate that if the CIA holds for X, it also holds for the propensity score P(X) = P(D = 1|X) which is the probability that a household receives treatment conditional on X:

$$Y_0, Y_1 \perp D | P(X), \qquad \forall \quad X \tag{5.5}$$

Treated and control households are matched within classes of P(X). A further requirement is that the 'common support' condition is satisfied: the propensity score must be estimated only for classes of P(X) in which control and treated are of sufficient number to be compared. This also means that each household included in the impact estimation must have a positive probability to be both treated and untreated. We estimate the impact of the treatment on the treated, noted ATT (as opposed to the ATE which measure the impact on the overall population) which is estimated as follows:

$$\tau_{ATT} = E_{P(X)} \{ E[Y_1 | D = 1, P(X)] - \hat{E}[Y_0 | D = 0, P(X)]) \}$$
(5.6)

 $\tau_{ATT}$  is thus simply the difference in outcome between treated households (first term) and the estimated counterfactual  $\hat{E}[Y_0|D = 0, P(X)]$  that is obtained through observations within the control subsample. The calculation of the counterfactual can be based on different algorithms that assign different weights to control observations in their comparison with the treated observations.

#### 5.5.2 Estimation of the propensity score and matching algorithms

The treatment variable denotes participation of a household in the VBSP credit program in 2005-2006. Outcome variables measure household level of per capita total expenditure, food expenditure and non-food expenditure, which includes clothing, but excludes durables, education and health expenditure. Because these variables were measured over the 12 months preceding the survey, the data overlap both years 2006 and 2007 and will not be affected by household credit access in 2007. Other outcomes relate to the value of durable goods purchased by the household in 2005 and 2006 and households asset value at the beginning of 2007. As seen in section 5.3.2 and 5.4.3 we suspect VBSP credit program to have a higher impact on consumption and asset acquisition than on agricultural outcome. Formal credit accounts only for a minor share in households' agricultural input purchase. Investment in livestock however is one of the most widely cited purposes of borrowing a VBSP loan, and we therefore test for an impact on the value of household livestock holding in 2007.

The selection of explanatory variables used to estimate the propensity score was done in two steps. Starting from the set of variables used in modeling demand and access to VBSP credit in section 5.4.2, we adjust the model to ensure a good matching quality, and avoid an over-parameterization of the propensity score which may jeopardize balancing condition and matching qualityCaliendo and Kopeinig (2008). We remove insignificant variables based on the estimates of the standardized bias before and after matching (see (Caliendo and Kopeinig, 2008, p.48)). Estimates of the propensity score matching are presented in the appendix of this paper, Table 5.11.

In order to increase comparability between treated and control observations, we adjust the estimation sample. In a first stage, we drop observations from households that had no demand for credit during the period considered (this leads to a reduction of the number of observations by 23%). That is, we exclude households that did not apply for credit during that period because of no need (but keep households we were too discouraged to apply). Since results are likely to be under-evaluated by the presence of households that have received in that period a VBARD loan, we thus exclude in a second stage all households that have been VBARD clients between 2004 and 2006 (column (2)).

Two different algorithms are employed as a check for robustness. A one-to-one approach (the nearest neighbor method) is inappropriate here considering the relatively small sample size. The so-called radius matching compares the treated households with all control households whose distance in propensity score does not exceed a certain distance (caliper). The second method is the kernel matching method. Each control household is compared with the treated one, but the weights are assigned to each matching partner according to distance between treated unit and the control ones.

Statistics on the matching quality of both algorithms and within both subsamples are shown in Table 5.8. In all cases, results indicate a good matching quality. Standardized bias is reduced by more than 90% in most cases. The Pseudo- $R^2$  after matching is also significantly reduced, and covariates which were jointly significant before matching become insignificant after matching.

			Before m	atching	After matching				
					Radi	ius	s Keri		
	Mean treated d for credit 17.45 9.72 4.07 5 243.7 13 174.9 17 555.4 it lemand for 15.64 8.65 3.62 5 115.9 8 213.5 15 893.5	Mean			(caliper=0.09)		) (bandwidth=0		
	treated	$\operatorname{control}$	Diff.	t-stat	Diff.	t-stat	Diff.	t-stat	
A. All household with positive demand	l for cred	lit							
Daily per capita expenditure	17.45	15.17	2.52	(2.52)	0.12	(0.11)	0.03	(0.03)	
Daily per capita food expenditure	9.72	8.87	0.96	(1.74)	-0.11	(0.17)	-0.16	(0.25)	
Daily per capita non food expenditure	4.07	3.07	1.09	(2.64)	0.27	(0.53)	0.24	(0.45)	
Value of durables purchased between 2005-2006	$5\ 243.7$	3  769.7	$1 \ 339.9$	(1.54)	$1 \ 301.9$	(1.25)	$1 \ 394.7$	(1.31)	
Value of durables begining of 2007	$13\ 174.9$	$6\ 155.8$	7 332.6	(2.65)	$1\ 208.3$	(1.11)	$1\ 137.7$	(1.03)	
Value of livestock held by household in 2007	$17\ 555.4$	$12\ 603.2$	$4 \ 786.1$	(2.81)	-721.8	(0.35)	-1 161.4	(0.55)	
N Treated				61		56		56	
N Control				162		162		162	
Standardized bias				23.98		2.00		2.81	
Pseudo- $R^2$				0.20		0.01		0.02	
P-value $\chi^2$				0.000		1.000		1.000	
B. Non VBARD clients and positive d	emand fo	or credit							
Daily per capita expenditure	15.64	13.97	2.56	(2.21)	-0.92	(0.67)	-0.99	(0.72)	
Daily per capita food expenditure	8.65	8.13	0.90	(1.45)	-0.92	(1.28)	-0.99	(1.35)	
Daily per capita non food expenditure	3.62	2.86	1.12	(2.26)	0.05	(0.08)	-0.01	(0.02)	
Value of durables purchased between 2005-2006	$5\ 115.9$	$3\ 201.9$	$1 \ 837.8$	(1.80)	2  748.1	(2.13)	2  781.7	(2.11)	
Value of durables beginning of 2007	$8\ 213.5$	$5\ 205.7$	$3 \ 811.0$	(3.66)	3  151.1	(2.34)	$3 \ 131.9$	(2.29)	
Value of livestock held by household in 2007	$15 \ 893.5$	$11 \ 346.8$	5 916.8	(2.78)	-694.9	(0.26)	-572.3	(0.21)	
N Treated				44		41		41	
N Control				99		99		99	
Standardized bias				1.88		2.05		2.56	
Pseudo- $R^2$				0.25		0.02		0.01	
P-value $\chi^2$				0.000		1.000		1.000	

Table 5.8: Impact of VBSP credit program, results from propensity score matching estimates

All figures are in thousand VND, and estimated in constant 2007 prices, using Consumer Price Index published by General Statistical Office of Vietnam – In 2007, 16.000 VND  $\simeq 10$ S<sup>\$\$ – Bold figures indicate significance at the 10% level of error probability of the statistical statistical figures indicate significance at the 10% level of error probability of the statistical s</sup>

#### 5.5.3 Impact estimation

The simple comparison of outcomes (*t*-test) between treated and control households shows important and significant differences. Treated households have higher level of food and non-food per capita expenditure, and a higher level of total expenditure per capita. They possess more durables and a higher value of livestock. After matching however, these differences vanish, and we do not observe any significant impact within the subpopulation of households having a positive demand for credit of VBSP credit program.

Turning now to the second subsample of non-VBARD clients, we find, as expected, that the estimated differences after matching are larger. The estimates indicate no impact on household per capita expenditure, but significant differences in asset indexes. Results indicate that households purchased more assets during the time that they were clients, resulting in a higher total value of durables owned at the beginning of 2007. The estimated impact on durable purchase is substantial and average 2.75 million VND ( $\simeq 175$  US\$). The estimated difference in durables holding amounts up to 3.1 million ( $\simeq 194$  US\$). As a matter of comparison, the average annual income in the area amounts to 25 million VND ( $\simeq 1562$  US\$), and the estimated differences in durables holding represent about 12.4% of this income. VBSP loan amounts average 7.5 million VND, we find that on average, about 40% of this amount is spent on the purchase of durable goods. If we do not observe impact on expenditure in the short run, in the long run the impact might become positive as the accumulation of durables will contribute to increase households' risk bearing capacity and their ability to undertake long term investments (Zeller and Sharma, 2000). Our estimations indicate furthermore that this impact is likely to increase as the microcredit program targets households having no access to VBARD loans $^{12}$ .

Finally, we find no impact on livestock holdings. This is surprising at first, as a large share of VBSP loans are officially spent on financing investment in livestock (i.e. referring to declared loan uses of borrowers). Semi-structured interviews, conducted by Kim Anh (2010) and one author of this paper, reveal that livestock investment is indeed the best and most frequent purpose declared when applying for a VBSP loan. After receiving the loans however, many farmers use the money to finance durables or housing expenses. A respondent cited by Kim Anh (2010) explains that some farmers avoid sanctions from the bank by borrowing one of their neighbor's buffalo the day

<sup>&</sup>lt;sup>12</sup>We check for the robustness of estimated impact using the Rosenbaum bounds methodology described in Rosenbaum (2002) and DiPrete and Gangl (2004). Results are not presented here but are available upon request. They indicate that the estimated impact on durable purchase in 2005-2006 is sensitive to the presence of unobservable factors explaining in the selection into treatment, thus the estimated impact is likely to vanish as the weight of unobservable variables increases in the selection process. However the estimated impact on asset holding in 2007 is relatively robust to the presence of unobservable characteristics. The estimated impact stays significant for values of gamma ranging from 1 to 1.6

the bank staff comes to check investment. Estimates presented here confirm that such practice is more than anecdotal. The low level of risk associated with VBSP loans on the one hand, and the fact that many wealthy and credit unconstrained households benefit from these loans on the other hand, explains this low impact.

## 5.6 Discussion and policy recommendations

Three striking results emerged from the analyses. First, the ability of formal lenders to respond to local demand is limited, and consequently, the informal sector remains the first lending sector. Overall however, results show that demand for credit in the area is very high, and the market is rather fluid, since most farmers, even the poor, are able to access credit from various sources to finance consumption and the purchase of agricultural inputs. Despite advantageous contracts, the formal sector remains a secondary credit source. Our results suggest that if high transaction costs and the important risks associated with VBARD loans can shift preferences of some farmers towards other lenders, such explanations do not hold true in the case of the VBSP, the state-owned microcredit bank. VBSP operates inside villages and offers cheaper and safer loans than any other lender. The choice to borrow from the informal sector instead of VBSP is rather induced by the limited credit supply, and thus by a rationing of clients. The shortcomings of the microcredit program lie not only in the limited supply but also in some of its settings. One major drawback is that the program does not present itself as a reliable banking partner. Given the politicized and complex lending procedure of the bank involving decision-makers at the commune and village levels, as well as mass organizations, it is almost impossible for a household to predict the possibility of accessing a VBSP loan. Villages may receive a great deal of credit in one year, and too little or no credit at all in other years. Rather than a banking partner, the bank simply acts as a government institution implementing credit distribution policies which are riddled with administrative and political uncertainties. This micro-credit program therefore does not respond to the high need for regular credits to finance consumption and agricultural input. Long repayment period prevents clients from contracting any other formal loans for three years. Yet, the amounts lent by VBSP are too low to cover households' total credit demand. Under such conditions, VBSP program is unlikely to substitute informal loans, but may in fact increase farmers' reliance on informal lenders in the years following the contract.

Beyond preference and credit rationing, we find evidence that the persistence of the informal sector is explained by an imperfect substitutability between formal and informal credit. Thanks to good level of trust, and good information access, the informal sector is able to provide flexible loan contract terms with variable maturation at moderate interest rates, and most transactions are in-kind. Comparatively, the 'one size fits all' approach of the VBSP, combined with its lack of predictability is not competitive. Informal transactions in addition entertain social relationships within communities and other social networks. We also find that many farmers seek to diversify their loan portfolio, presumably as a way to reduce both default risks and their dependence on a single sector.

Second, our results show that Vietnam's intervention through a 'commercial' bank and a 'policy' bank for the poor does not induce a more equitable allocation of credit than the existing informal sector. Initially designed for the poor, VBSP loans rarely reach their targets. The community-based targeting system, while offering some serious conceptual advantages, is not functioning well and seems particularly inadequate in the context of a microcredit program. Allocation results in a distribution that is worse for the poor than a random allocation would be, the system instead favors the wealthier and those having access to other sources of formal credit. Decentralized and community-based development has gained much interest among policy makers and development practitioners in the last ten years, yet some authors have expressed their doubts about the benefits to be expected from such an approach Conning and Kevane (2002); Platteau and Abraham (2002). The case presented here provides a good illustration of the inefficiencies and mistargeting that may arise in such programs. 'Endogenous community imperfections', as labeled by Platteau and Abraham (2002) on the one hand, and incentives of credit agents (here village MO) being heavily drawn on the repayment performance of clients on the other hand are two factors hindering accurate targeting Platteau and Abraham (2002); Aubert et al. (2009). The mistargeting constitutes an important leakage of state resources which urgently needs to be addressed.

Finally, agricultural productivity is affected only indirectly by the government's rural finance policy. VBARD appears to serve the non-farm sector rather than financing agricultural investments. The microcredit program also contributes little to investment in the off-farm and the livestock sectors. The low level of risk associated with these loans, and the fact that they are borrowed by well-off households, partly explains this low impact. As a consequence, the program does not contribute to increasing households' per capita expenditure, at least not in the short term. This last finding is in line with existing empirical evidence showing little or no impact of microfinance on welfare in the short term (cf. Banerjee et al. (2010)). Furthermore, by setting the interest rate below inflation level, the credit program discourages saving and encourages low return investments, such as the purchase of durables for consumptive purposes. While long term positive income effects can be expected, the extent of these effects on poverty reduction will be limited as long as the richer households capture these resources.

Several policy adjustments need to be undertaken in order to address these inefficiencies. We suggest some recommendations which could help with improving both the efficiency and equity outcomes of Vietnam's policy. First, restoring the financial viability of the VBSP is important to ensuring its sustainability, and freeing the state from unnecessary expenditure. One way to do this is for VBSP to expand its activities to collecting deposits and thereby to mobilize capital. Given the high demand for liquidity in the area, such a service is expected to meet a high demand under the condition that the product is attractive to farmers and that it is well advertised. Contrary to general wisdom, the poor have a demand for saving products and do save already through informal and sometimes insecure means (Zeller and Sharma, 2000; Rutherford, 2000).

The other, more imminent way to achieve financial sustainability is for VBSP to increase its lending rates. In addition to increasing revenues, such a measure may raise borrowers' incentives to invest in profitable activities, in the off-farm or livestock sector, and increase targeting efficiency as incentives to exclude the poor at the benefit of the wealthy and politically connected people are reduced. Our data show that households' demand for credit, even by the poor, is relatively inelastic. Using the data published on the MIX market database (MIX, 2011) and calculations proposed by (Armendariz de Aghion and Morduch, 2007, p.237) we estimate that lifting the interest rate per annum up to 14.3% would enable the bank to become financially sustainable<sup>13</sup>. Thanks to low lending costs permitted by the reliance on village organization, the bank is able to recover its sustainability while proposing loans at rates remaining significantly lower than those found in the informal sector and just above the inflation rate level.

Second, more effort must be spent on targeting the poor. In addition to better training of bank staff and village MOs, reducing the selection power of the latter is necessary. The establishment of a monitoring mechanisms or incentive-based systems ensuring that selected clients are those targeted could avoid important mistargetings. Some mechanisms are in place already, documents stipulating household income level and signed by the village head must be submitted to the bank for approval. However, as observed in the fields, many borrowers under estimate their revenue on these documents<sup>14</sup>. The application of sanctions to punish such practices may help preventing them. In addition, a better targeting would reduce the bank's clientÕãle and enable the VBSP to increase loan size and frequency, and thereby improve the predictability of obtaining a loan from the view point of borrowers.

Finally, in Vietnam as in many developing countries and given the specific demand for short term credit, the scope for substituting informal sector through formal

<sup>&</sup>lt;sup>13</sup>This figure assumes a default rate of 5%.

<sup>&</sup>lt;sup>14</sup>In some cases we could verify directly, as the data set collected also contains income and poverty classification data.

contracts is limited. The informal sector thanks to good information access and high levels of trust is able to offer more flexibility in in contracts and is likely to continue playing a major role in the area. Policies may seek to reinforce the efficiency of this sector instead of weaken it. Policies strengthening the legal system so as to enlarge enforcement capacities of informal lenders would contribute to secure financial transactions in this sector, raise its efficiency and lower interest rates.

## 5.7 Conclusion

Vietnam, with the establishment of two state-owned banks and a highly subsidized microcredit program is applying old recipes to the rural finance sector. Using a rich dataset on the credit transactions and access from 300 farm households randomly selected in the district, we have explored the rural credit market and its actors, investigated econometrically the determinants of demand and participation in the two formal banks, as well as the interaction of this market sector with the other lenders that are active in the area. Finally, we assessed the impact of the government's microcredit program on household welfare. Analyses conducted have uncovered a number of inefficiencies in terms of financial sustainability, poverty outreach and impact that need to be addressed in order to save state resources which could be spent more effectively to reduce poverty. We formulated above some recommendations which could partly solve these inefficiencies such as: expanding bank's activities towards collecting saving, identifying better targeting mechanisms for the state microfinance program to concentrate on the poorest segment of the population, raising formal interest rates in this program, strengthening the legal system so as to offer informal lenders better enforcement capacities.

The present study does not show the long term impact of the micro-credit program since its implementation. It is in fact likely that the program has helped many households to improve their living standards and has contributed to reducing poverty in the study area. This result, as shown, was achieved at a high cost. VBSP, the state microcredit program, given the high level of subsidies received, resembles more of a low-cost transfer program rather than a competitive micro-credit program. Such a model heavily draws on Vietnamese rich web of political and social organizations and is hardly replicable elsewhere. Its sustainability and persistence in the long run fully depends on government's will and capacity to maintain the program. One of the initial objectives of the microfinance movement from the earliest stage of its development, was to increase poor clients' creditworthiness over time so as to link them with existing formal credit markets. This objective is clearly not pursued by VBSP but yet could enable the bank to target populations in need while empowering former clients.

Beyond the case study, findings in this paper carry out general lessons for finan-

cial market development in developing countries. First, this case study shows that accordingly with theory, under good information availability and a high level of trust, the informal sector can efficiently provide credit to all households at relatively moderate interest rates. Policies enhancing levels of social capital, information flows and reinforcing legal institutions can contribute to reducing transaction costs and thereby improving the efficiency and outreach of the informal sector, and enable it to cover a market segment that cannot be reached by formal lenders. Second, our results highlight the pitfalls of community-based targeting systems especially as applied to credit projects, as well as the inefficiencies of 'supply-driven' credit program (as opposed to demand-driven) which results almost inevitably in credit rationing and misallocation. The study finally highlights that contract diversity and reliability of credit access in particular are pivotal feature in rural credit programs to respond farmers' credit demand, and enhance investment capacity.

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# 5.8 Appendix

Table 5.9: Principal component factors of the wealth index, descriptive statistics

Variable	Mean	S.D.	Factor loadings
Cooking meal in separate kitchen+	0.75	0.43	0.650
Cooking meals in one of the rooms+	0.22	0.41	-0.632
No toilet+	0.1	0.30	-0.706
Lighting source is Elecricity+	0.82	0.39	0.735
Lighting source is Gas/Oil/Kerosene lamp+	0.09	0.29	-0.715
Roof made of big tiles+	0.29	0.46	-0.646
Roof made of tiles+	0.62	0.49	0.678
Floor is made of earth+	0.15	0.35	-0.584
Nb years household was classified as poor in 2002-2006	1.06	1.87	-0.753
Value of cupboard <sup>*</sup>	1 546	$1\ 875$	0.763
Value of living room set <sup>*</sup>	284	468	0.612
Value of electric fans <sup>*</sup>	73	92	0.716
Value of video player <sup>*</sup>	327	363	0.597
Value of color television <sup>*</sup>	$1\ 286$	$1 \ 210$	0.723
Eigen value			6.503
% Variance explained			0.465
Overall KMO			0.869

+ indicate dummy variables (1=yes, 0=no)

\* Value in 2006, means displayed in thousand dong, variables are logged in the factor estimation

Variable	Description	Mean	S.D.	Min	Max
Active females	Number of female actives	1.34	0.70	0	4
Active male	Number of male actives	1.23	0.77	0	6
Age head	Age of household head	43.72	12.42	17	88
Dependants	Number of dependants	2.35	1.56	0	12
Distance to market	Distance to closest market (in km)	6.19	7.19	0	27
Distance to shop	Distance to closest shop (in km)	0.32	1.29	0	6
Distance village cen- tre	Distance between household homestead and its village centre (in km)	0.34	0.35	0.03	3.30
Distance Yen Chau	Distance to Yen Chau city (traveling minutes by motor- bike)	43.37	36.64	5	160
Durables 2004	Value of durables owned by the household in 2004 (in million VND per capita)	2.00	5.65	0	85.97
Education	Average education level of adults	4.90	2.91	0	12
Elevation	Elevation of homestead (meter above the sea level)	515.98	240.07	281	1088
Farm income	Percentage of household cash income derived from farming in 2002	85.75	25.30	0	100
Formal debt	Household had a debt running in the formal sector at the beginning of $2007+$	0.45	0.50	0	1
Income shock	Household has experienced an income shock in the five years preceding the survey (complete crop failure, loss of a working animal, loss of a working adult, payment of dowry)+	0.74	0.44	0	1
Kinh language	Percentage of adults speaking Kinh language	85.07	21.42	0	100
Land title	Household holds a land title+	0.87	0.34	0	1
Liquidity	Value of 'liquid' assets owned by households in 2007 (durables and livestock) (Million VND)	12.13	9.81	0	66.46
Male head	Household head is male+	0.91	0.28	0	1
Paddy area 2004	Area of paddy managed in 2004 (in acre per capita)	3.58	4.57	0	59.95
Paddy area 2007	Area of paddy managed in 2007 (in acre per capita)	3.77	4.69	0	59.95
Participation - P	Weighted mean of household member participation in political organizations $^a$	1.07	0.51	0	4
Participation - NFP	Weighted mean of household member participation in non political and financial organizations $^a$	0.25	0.41	0	3.25
Poor classification	Household was classified as poor at least once in 2004-2006+	0.26	0.44	0	1
Poorer village	Household lives in a relatively poorer village	0.20	0.40	0	1
Richer village	Household lives in a relatively richer village	0.30	0.46	0	1
Upland area 2004	Area of upland managed in 2004 (in acre per capita)	25.05	18.02	0	110.67
Upland area 2007	Area of upland managed in 2007 (in acre per capita)	29.61	19.63	0	123.33
Wage income	Percentage of household cash income derived from wage in $2002$	10.81	21.55	0	100
Zone I	Commune belongs to Zone I, well-off economic zone	0.41	0.49	0	1
Zone III	Commune belongs to Zone III, poor economic zone	0.10	0.31	0	1

Table 5.10:	Description	of household	and	village	level	explanatory	variables	(alphabetical	order)
	· · · · · · · ·					I I I I I I		( <b>r</b>	/

+ indicates dummy variables (1=yes, 0=no)

In 2007, 1 Million VND  $\simeq$  62.5 US\$

<sup>&</sup>lt;sup>*a*</sup>Political organizations are those which directly depend on the state control: communist party and mass organizations (Farmer, Women, Youth, Veterans, Elderly and Fatherland front Unions). Non political and financial organizatiosn regroup all other kind of associations, excluding credit groups. Weights account for the degree of participation of each household member, with the highest weight assigned to group leaders, and a lower weight assigned to non active members.

	Participation in VBSP credit program (2005-2006)								
	(1)	·	(2)	)					
	Coef.	z-stat	Coef.	z-stat					
Education	$0.085^{*}$	(1.86)	0.064	(1.10)					
Active males	$0.514^{***}$	(3.30)	$0.493^{**}$	(2.39)					
Active females	-0.232	(1.35)	-0.061	(0.27)					
Paddy area	-0.128*	(1.81)	-0.082	(0.94)					
Paddy area squared	0.005	(1.53)	0.003	(0.71)					
Upland area	0.024	(1.31)	$0.048^{**}$	(2.04)					
Upland area squared	0.000	(0.94)	-0.000*	(1.77)					
Durables 2004	0.011	(0.48)	-0.005	(0.06)					
Classified as poor	-0.436	(1.52)	-0.562*	(1.68)					
Farm income share	-0.914	(1.18)	-1.314	(1.17)					
Wage income share	-1.990**	(2.07)	-2.877**	(2.12)					
Distance village centre	-0.636*	(1.70)	-0.402	(1.00)					
Richer village	0.260	(1.08)	0.283	(0.84)					
Poorer village	$0.706^{*}$	(1.91)	0.460	(1.04)					
Zone I	-0.055	(0.22)	-0.113	(0.33)					
Zone III	-1.275**	(2.35)	-1.446**	(2.50)					
Constant	-0.369	(0.45)	-0.156	(0.14)					
Observations		223		143					
Pseudo- $R^2$		0.196		0.248					
$\chi^2$	5	$1.3^{***}$	4	$3.8^{***}$					
% correct predictions		0.76		0.74					

Table 5.11: Estimation of the propensity score matching – Probit estimates

\* p>0.1, \*\* p>0.05, \*\*\* p>0.01

# Chapter 6

# Are ethnically diverse communities "bad" communities? An emiprical study on social capital formation in Northern Vietnam

CAMILLE SAINT-MACARY, MANFRED ZELLER

#### Abstract

Using data from rural communities in which ethnic heterogeneity was induced within through involuntary resettlements policies in the 1960s, we estimate the exogenous effect of ethnic heterogeneity on individual participation in local organizations and households' social network capital. The effect on participation depends on organizations' political nature and the public nature of managed goods. We find no direct impact on social network capital but an indirect effect through interactions with identity and participation. Results do not confirm theoretical predictions of a negative relationship but show that ethnic heterogeneity can encourage bridging connections, and, as such, foster innovation and economic development.

# 6.1 Introduction

Over the past decade, rural communities have been recognized increasingly more by scholars and practitioners as essential actors in economic development, and have been given greater influence over the design and implementation of development policies and projects. The so-called decentralized and community-driven development projects represent, according to Mansuri and Rao (2004), about US\$7 billion of the World Bank's portfolio. In Vietnam as well, after decollectivization in 1988, communities have been entitled to a central role in the implementation of anti-poverty policies, infrastructure development projects, and other reforms such as land allocation. This trend is based on the belief that communities, thanks to better information access and higher enforcement capacities, have a comparative advantage, when it comes to allocating resources and implementing projects equitably and efficiently, over remote national decision-makers.

Despite this strong interest, concerns have been raised. Some argue that communities within and across countries are not uniform in their ability to implement projects effectively; they point to the existence of community-level features that can greatly influence the economic performance and the success of the decentralized approaches (see for instance Platteau and Abraham (2002); Conning and Kevane (2002); Khwaja (2009)). Social capital, broadly defined as the "norms and networks that enable people to cooperate" has appeared as a powerful concept in explaining the economic performance of communities, and their ability to implement such projects successfully (Woolcock, 1998; Khwaja, 2009).

Since the emergence of the concept in economic literature, and the seminal work of Coleman (1990) and Putnam (1993), the literature has grown exponentially study the economic importance of social interactions. At the micro-economic level, evidence shows that social capital, measured by participation of community members in local organizations or social networks, has a positive impact on income levels (Narayan and Pritchett, 1999; Haddad and Maluccio, 2003; Grootaert and Narayan, 2004), on credit access (Okten and Osili, 2004), and on the adoption of new technologies (Isham, 2002)<sup>1</sup>. Khwaja (2009) finds the impact of community social features on the success of infrastructure projects in Northern Pakistan to be significant, i.e. projects are more likely to succeed in "good" communities; but also finds that these effects can be altered by project design, and thus good projects can also succeed in "bad" communities.

Surprisingly, little research has focused on assessing the determinants of the formation of social capital, i.e. what makes a community "good" or "bad" in terms of participation in collective life, cooperation, or formation of social networks. Alesina and La Ferrara (2000), Glaeser et al. (2002) and La Ferrara (2002) studied the determinants of individual participation in local organizations in the U.S. and in Tanzania. A larger set of the literature has examined the determinants of social network formation in rural contexts (Udry and Conley, 2004; De Weerdt, 2004; Goldstein et al., 2005; Fafchamps and Gubert, 2007; Santos and Barrett, 2010; Chantarat and Barrett,

<sup>&</sup>lt;sup>1</sup>See Durlauf and Fafchamps (2004) for a more complete review.

2011). Many of these studies have focused on the roles of identity, geography and other socio-economic characteristics in network formation, but none – to the best of our knowledge – have yet looked at community features as factors that either inhibit or enhance the formation of social networks.

Ethnicity is often indicated as an important element of social capital formation. Ethnic heterogeneity, in particular, is frequently seen as one factor that inhibits interactions among individuals in a social group because of preference, communication barriers, and social sanction effects (Glaeser, 2001; Bates and Yachovlev, 2002; Alesina and La Ferrara, 2005; Putnam, 2007). The issue, however, has rarely been investigated empirically in micro-economic studies. Alesina and La Ferrara (2000) study the effect of heterogeneity on participation in U.S. communities and find it to be negative. Looking at the effect of heterogeneity on collective action in Nepalese forest communities, Varughese and Ostrom (2001) find no apparent relation. La Ferrara (2002) explores the determinants of participation in rural communities of Tanzania and finds that tribal fragmentation does affect participation incentives, albeit in an ambiguous way, depending on the type and entry rule of the social group considered. In many areas, identification and interpretation of ethnic heterogeneity effects is particularly difficult because communities were formed endogenously. Voluntary migration from "bad" to "better" locations (with respect to market links, social conditions, or areas of targeted policy intervention, such as food aid) causes heterogeneous communities to often be better located, or to differ from other communities in further variables of social cohesion.

The study takes place in a mountainous district of Northern Vietnam where we know that ethnic heterogeneity was induced in the 1960s at the village level by involuntary, government organized migration. Vietnam is an ethnically diverse country: 54 ethnic groups are officially recognized by the government. The Kinh majority represents 82% of the population, and the remaining 18% is made up of the other 53 ethnic minority groups. These groups vary both in size and in their degree of integration with the Kinh majority. Ethnic minorities live mostly in mountainous areas, in the Northern Uplands where this study takes place, and the Central Highlands regions. On average they are poorer than the Kinh majority, due to greater remoteness, lower endowments in natural- and other types of capital, as well as lower returns on characteristics (van de Walle and Gunewardena, 2001; Baulch et al., 2007; Epprecht et al., 2011). The relationship between the state and the ethnic minority groups has evolved dramatically over time and remains, to this day, complex (Michaud, 2009). Resettlement of Kinh households in mountainous areas, and the settlement of swidden cultivator tribes<sup>2</sup>, was required after independence in order to, among other objectives, integrate ethnic minorities into the country's political project.

 $<sup>^{2}</sup>$ Swidden cultivator tribes are groups traditionally practising slash-and-burn cultivation with seminomadic settlement patterns, such as the H'Mong.

Our data was collected in 2007 in a mountainous district of the Northern Uplands where (re)settlement policies have been implemented after independence from France (1954). The area is now occupied both by ethnically homogeneous communities in which migration has seldom taken place, and heterogeneous communities in which involuntary migration organized by the government has altered village composition. We show that the degree of ethnic heterogeneity within communities is strongly affected by these (re)settlement policies, but systematically associated with better locations and endowment, indicating a relatively exogenous process of population mixing. This situation therefore makes for a unique opportunity to empirically study the role of ethnic diversity.

This article seeks to contribute to the empirical literature about the economic effects of ethnic heterogeneity, making use of this distinct setting to analyze ethnic heterogeneity within villages exogenously, and therefore to test for its impact. We explore the effect of heterogeneity on aspects of social capital which have shown to greatly matter in economic development, namely participation in local organizations and households' social network capital. Furthermore, we also develop what we believe is a novel measure of financial social network capital based on a measure of households' borrowing capacity (credit limit) from their social networks relative to their income.

Results point to an ambiguous effect of ethnic heterogeneity. First its effect on participation appears to depend on the type of organization considered, its political affiliation, the entry rule or whether it manages public or club goods. Second, the results show no direct effect of ethnic heterogeneity on households' social network capital, but an indirect effect through interactions with other variables.

The rest of the paper is organized as follows: we review the literature in Section 6.2 and present the settings and the data in Section 6.3. The econometric models are presented in Section 6.4, results are presented and discussed in Section 6.5 and we conclude in Section 6.6.

# 6.2 Ethnic heterogeneity and social capital, a review

#### 6.2.1 Defining social capital

This section presents the concept of social capital and introduces the theoretical literature that is motivates the empirical work in the later sections.

The literature exploring the effect of social capital has grown exponentially since the emergence of the concept in the late 1990s. Despite the success it has had in scientific literature, defining and delimiting this concept 20 years after its emergence, as something tangible and measurable, remains a challenging issue (Dasgupta, 2000; Schuller et al., 2000; Durlauf and Fafchamps, 2004; Hayami, 2009). Putnam (1995, p.664) famously defined social capital as the "features of social life – networks, norms and trust – that enable participants to act together more effectively to pursue shared objectives", a definition which has influenced much of the research in the last two decades. Earlier works, by Bourdieu (1986) and Coleman (1990), presented individuals as the owners and first beneficiaries of social capital. Bourdieu (1986, p.286) defined social capital as "the aggregate of the actual or potential resources which are linked to possession of a durable network". Social capital thus encompasses structural (networks, associations) and cognitive dimensions (norms, trust) and is both individual and communal in dimension. Without entering the discussion of whether it is best seen as an individual asset or a community feature, we note that the study of the determinants of social capital requires an individual perspective. The decisions to join a network, to participate in collective organizations or to cooperate in the elaboration of public goods are indeed made individually (Sobel, 2002; Glaeser et al., 2002; Mogues and Carter, 2005). The 'amount' of social capital available at the individual or community level however, has implications for both individuals and communities due to the existence of important spillover effects, which are difficult to disentangle.

Theoretical works and empirical evidence suggest that the level of social capital in a community is at least partly endogenously determined, and that individuals decide whether to join a group and cooperate, based on economic, social or institutional conditions (Woolcock and Narayan, 2000). Glaeser et al. (2002)) and Mogues and Carter (2005) have developed economic models of investment in social capital, in which individuals decide to invest based on their objective utility function. Alesina and La Ferrara (2000),Glaeser et al. (2002) and La Ferrara (2002) have explored empirically the determinants of participation in local organizations in Tanzanian and U.S. communities based on similar hypotheses. Community features such as income inequality, ethnic diversity and remoteness are all potentially important factors. The literature on collective action also highlights the institutional framework, in addition to exogenous community characteristics, such as the definition of property rights and the existence of clear cooperation rules, as important determinants of collective action, and thus of cooperation among individuals (Ostrom, 2000). Here, we focus on ethnic heterogeneity as an influential factor of social capital formation.

Two sets of the literature provide theoretical grounds on which to study the effect of ethnic heterogeneity on social capital in its broader definition. The first relates to a growing segment of literature studying the effect of ethnic heterogeneity on public good formation (social capital being considered as a public good), and the second refers to the literature linking identity to social network formation.

#### 6.2.2 Ethnic heterogeneity and public goods

The literature on ethnic heterogeneity and public good formation usually concludes in a negative relationship (Alesina et al., 1999; Costa and Kahn, 2003; Miguel and Gugerty, 2005; Alesina and La Ferrara, 2005; Habyarimana et al., 2007). The explanations provided, however, have diverged. Some have referred to the lack of social sanction mechanisms available in ethnically and culturally diverse societies. The existence of sanction mechanisms is expected to enhance cooperation among individuals by enhancing one's anticipation of others' behaviours, and securing cooperative choices. This mechanism is invoked by Miguel and Gugerty (2005) to explain the lower level of public spending on schools in rural Kenya in ethnically diverse communities.

Others have referred to preference-based mechanisms which can be divided into two subsets (Alesina et al., 1999; Habyarimana et al., 2007). First, people of different cultural and ethnic backgrounds are expected to have different preferences, and the weak 'commonality of tastes' – and thus of interests in public goods – in ethnically diverse communities impedes agreements on the elaboration of public goods. Second, individuals may have preferences not only on the nature of public goods, but also bout interacting with people of different cultural backgrounds. The latter was proposed by Alesina and La Ferrara (2000) to interpret their results of the negative impact of heterogeneity on participation in local associations in U.S. communities.

Finally a third mechanism, that Habyarimana et al. (2007) refer to as a 'technical mechanism' relates to cultural material that homogeneous communities can rely on when designing public goods and that enables them to cooperate more effectively. This material includes language, the ability to understand anticipate each other's behaviour, and the existence of rules facilitating cooperation. Other studies suggest, however, that the relationship may not always operate in the above-mentioned direction, i.e. that more homogeneity is conducive to more effective cooperation. Alesina and La Ferrara (2005) refer for instance to a set of the literature showing that heterogeneous groups, by bringing together people with different skills and backgrounds, may be better equipped to solve problems in an innovative manner. This third mechanism, however, refers to the 'impact' of social capital (i.e. to the outcome of cooperation) rather than to its determinants, although community members may choose (not) to participate in collective actions based on their anticipation of the high (low) returns of their interactions with others.

Based on these theoretical considerations, ethnic heterogeneity is mostly expected to lower levels of social capital, i.e. of cooperation among individuals. Empirical evidence, as pointed out in the introduction, remains relatively scarce and seems to vary from one cultural-geographic context to another.

#### 6.2.3 Identity and social network formation

A second portion of the literature that sheds light on the role of ethnic heterogeneity on social capital looks at the role of identity in the formation of social networks. The economic importance of identity, in its broad definition, is explored by Akerlof and Kranton  $(2000)^3$ . The literature on endogenous social network formation also highlights the importance of identity. Fafchamps and Gubert (2007) explore the formation of risk sharing networks in the Philippines and find that geographic proximity, which may be related to kinship, is the main factor of association, while economic factors do not appear to be significant. Goldstein et al. (2005) study factors of inclusion in mutual insurance networks in Ghana by looking at the probability of which one obtains help within and outside his household when a shock occurs. They find that membership in the village's main lineage, and participation in secular organizations are the two main factors that increase the probability of receiving help outside of the household. Santos and Barrett (2010) investigate the formation of information networks in Ghana to assess the relative importance of identity and material interest (measured by differentials in productivity). They conclude that both identity and interest matter in information networks. The role of identity in network formation appears, therefore, to depend heavily on the type of goods exchanged through networks, whether information, credit or insurance. Ethnic heterogeneity, due to a higher dispersion of identities and kinship within groups, is likely to hamper social networks formation.

Akerlof and Kranton (2000) defined identity as "a person's sense of self", suggesting that elements that form one's identity vary between social environments and from one person to another, and thus that identity is a relative and rather subjective concept. Following this approach, identity is defined not only by a person's type (whether male or female, from a certain ethnic group or born in a particular place) but also by the identity of the other group members, and her differences from others in the same group. The subjective identity of an individual living in a community of her own ethnicity differs from what her subjective identity would be if she lived in a community of a different ethnic group, and differs again from what it would be if the community were very mixed or international.

This subjective identity is likely to affect both her willingness and capacity to connect with others. Chantarat and Barrett (2011) develop a theoretical model on social network formation showing how individuals decide to connect with others based on the cost of establishing a relationship. This cost is a function of the social distance, thus the difference in identity between two individuals. One can consider in this framework that heterogeneity affects these costs of establishing relationships. Two individuals that have fairly different identities may feel distant in a homogeneous environment, but this subjective distance may shrink in a more heterogeneous community.

To sum up this literature review, the causal effect of ethnic heterogeneity on social capital formation is likely to be important. In a collective view of social capital,

<sup>&</sup>lt;sup>3</sup>Unlike these authors, our approach of identity does not encompass an economic dimension such as income. Since the focus of this work is on ethnicity, we concentrate on exogenous and immutable aspects of identity, such as sex, ethnicity, family name, place of birth, etc.

theoretical evidence points to a negative effect on both cooperation and on the level of participation in collective action. Empirical evidence, however, has not always confirmed this relationship, and some research suggests that the institutional framework matters more. With the more individual perspective of social capital, or social network capital view, heterogeneity has an ambiguous impact. On the one hand, identity is shown as an important element of social network formation – because individuals that have close identities are more likely to connect – and thus the dispersion of identities induced by ethnic heterogeneity is likely to impede social network formation. Ethnic heterogeneity on the other hand, by affecting the definition of subjective identities, as perceived by individuals themselves or by their neighbours, is likely to have an indirect and ambiguous effect on social network formation.

## 6.3 The data

#### 6.3.1 The settings

Vietnam is an ethnically diverse country. According to the official classification, the Kinh majority (82% of the country's population) shares the nation with 53 other ethnic groups, so-called ethnic minorities. The empirical study takes place in the Northern Uplands, one of the most ethnically diverse regions of Vietnam. The area nowadays is home to 31 ethnic groups, and observed levels of diversity are high even within communes, because of the complex settlement patterns of populations over time in the region (Michaud et al., 2002). After independence from France in 1954, the regime made it a priority to unify the people, and to integrate ethnic minorities into the nation's political project, as well as to foster development of upland areas and ensure food security in the lowlands. The resettlement of lowland villages into the uplands, and the settlement of swidden cultivator communities, was undertaken in this perspective, and often accompanied by acculturation programs (Hardy, 2000; Pelley, 2002; McElwee, 2004; Baulch et al., 2007; Michaud, 2009; Friederichsen and Neef, 2010).

Our study area is Yen Chau, a rural district located along the national road N6, which links Hanoi with the provinces of Son La and Dien Bien Phu. Three ethnic groups inhabit the area: the Thai which account for 55% of the district's population, the H'mong (20%), and the Kinh (13%). Other ethnic groups (the Sinh Mun and Kho Mu) are also present but represent only a small fraction of our sample (<1%). The Thai were the first settlers and have occupied the lowlands mainly, while the H'mong have settled primarily in the uplands (Neef et al., 2003). (Re)settlement of villages in the study area began in the early 1960s, a few years after the country gained independence from France. In some cases, entire villages were resettled by the government, as is true for eight villages in our sample. Additionally, Kinh households

were moved from the Red River Delta to Yen Chau and resettled into existing villages. Host villages were selected based on land quality and availability. Newly settled households received compensation in the form of land, housing assistance or monetary support. Host villagers in most cases were not compensated. Seven out of our 20 sample villages were asked to host new comers between 1960 and 1982. The number of households resettled varied between 10 and 100 households, which in some cases doubled the initial village population.

Ethnic groups present in the area have different customs, social organizations, languages, clothing and eating habits. The Thai, for instance, are traditionally organized into hierarchical social structures with matrilineal lineage (Mellac, 2006), while in the H'mong case, social structure is more horizontal with patrilineal lineage system (Corlin, 2004). Customs regarding, for example, the establishment of newly married households, the inheritance of land, or land allocation among community members differs between the three groups. Traditional practices however have been strongly attenuated by several decades of integration policies, resettlement interventions and land reform (McElwee, 2004; Friederichsen and Neef, 2010).

Villages, although not officially recognized as an administrative unit, are the places where major decisions affecting households' livelihood are made. The allocation of untitled land, the granting of formal credit, the definition of households' poverty status entitling them to participate in specific assistance programs, and access to irrigation are, among many others, important decisions that are made at the village level. The literature further emphasizes the strength of social relations within villages, and the political challenges that they constitute for the state. An old saying in Vietnam stipulates that the "King's law gives way to the village custom" (*Phep vua thua lang* in Vietnamese). A recent example is provided by Kerkvliet (2005) the author shows how villagers in the lowlands opposed the state administration during decollectivization through 'everyday politics', and how these contestations and local adjustments led to redefinitions of the national policy. In the uplands, the implementation of the 1993 land law in particular, aimed at individualizing land access, has resulted in tensions and opposition from upland communities (Bryant, 1998; Sikor, 2004)<sup>4</sup>.

#### 6.3.2 The survey

The data were collected in 2007 and 2008 in Yen Chau district. A representative sample of 300 households was selected following a two-stage cluster sampling procedure. A village-level sampling frame was constructed encompassing all villages of the district<sup>5</sup>, including information on the number of resident households. First, 20 villages

<sup>&</sup>lt;sup>4</sup>Wirth et al. (2004); Sikor (2004); Mellac (2006) provide specific examples in Thai communities, and Corlin (2004) discusses this issue in the H'mong context.

<sup>&</sup>lt;sup>5</sup>The urban centre and four communes located along the border with Laos for which research permits were difficult to obtain at the time of interview were excluded from the sampling frame.

were randomly selected using the Probability Proportionate to Size (PPS) method. Next, 15 households were randomly selected in each of the selected villages using updated village-level household lists. Since the PPS method accounts for differences in the number of resident households between villages in the first stage, this sampling procedure results in a self-weighing sample.

The survey covered a wide range of topics and included a detailed module on social capital, as well as on households' credit experience and access to different sources. The social capital module gathered detailed information on individual participation in organizations, on levels of trust, reliance on networks in case of shocks, etc. Additionally, a census of all residents<sup>6</sup> was conducted in each of the 20 sample villages, by which we obtained information on the ethnicity and family names of all residents. The settlement history of each village was retraced through focus group discussions with the village elders and structured interviews with knowledgeable villagers.

#### 6.3.3 Descriptive statistics

Table 6.1 presents some descriptive statistics of village and household characteristics in homogeneous and heterogeneous villages. Ethnic and name fragmentation are measured with a Herfindahl-Hirschman fragmentation index:

$$FRAG_v = 1 - \sum_{i=1}^{T} \pi_{iv}^2$$
(6.1)

 $\pi_{iv}$  is the share of households belonging to a group *i* in village *v*; *T* is the total number of groups in the village, defined by ethnicity or family names. The index  $FRAG_v$  can be interpreted as the probability that two individuals taken randomly in the village belong to different ethnic groups, or carry different family names. Of the 20 sample villages, nine are completely homogeneous, and 11 are ethnically mixed. The degree of heterogeneity within those mixed villages varies widely, and the ethnic fragmentation ranges from 0.01 to 0.5 in these villages. The observed fragmentation score for names varies from 0.27 to 0.82 in the most diverse villages.

<sup>&</sup>lt;sup>6</sup>The literature suggests that clanship used to be important within the Thai and H'Mong ethnic societies (Mellac, 2006; Corlin, 2004) but that through efforts of acculturation and integration, and the successive land reforms the importance of clans nowadays is nowadays limited. Family names are the closest indicators of clanship that we can use. However, we must note that two individuals carrying the same family name do not necessarily belong to the same clan, but the probability that they do is higher. We recorded 31 different family names for a total of 2,296 households within twenty villages.

	Homo Mean	geneous S.D.	Hetero Mean	Heterogeneous Mean S.D.		Spearman correlation <sup>e</sup> p-value
A. Village characteristics	(n	=9)	(n	=11)		
Ethnic fragmentation index	0	0	0.17	0.17	0.009	-
Name fragmentation index	0.53	0.15	0.69	0.11	0.013	0.011
Resettlement took place in that village+	0.11	0.33	0.64	0.50	0.017	0.061
No. of resettled households	1.11	3.33	33.54	43.51	0.031	0.064
Elevation (m.a.s.l.)	501	246	527	250	0.820	0.890
Distance to		-				
market (km)	3.7	4.9	8.7	8.9	0.147	0.265
city center (travelling minutes)	40.6	33.8	45.5	40.9	0.777	0.546
paved road (walking minutes)	18.3	19.0	13.6	20.6	0.607	0.369
Within-village coefficient of variation						
per capita daily expenditure	1.86	0.73	2.12	0.76	0.445	0.271
titled upland	1400	1115	1501	897	0.826	0.529
titled paddy fields	461	1027	352	291	0.739	0.051
Population (inhabitants)	463	277	579	219	0.312	0.426
Share of households from ethnic						
Kinh	0.01	0.01	0.19	0.31	0.097	0.002
Thai	0.77	0.44	0.72	0.37	0.772	0.084
H'Mong	0.22	0.43	0.08	0.27	0.405	0.906
B. Household characteristics		(n=135)		(n=165)		
Per capita daily expenditure	14.5	6.5	16.3	6.5	0.017	0.013
Share of off-farm income in total cash income	0.03	0.14	0.04	0.14	0.584	0.557
Farm size $(m^2 \text{ per capita})$	3185	2026	3667	2322	0.020	0.059
HH head born outside the province+	0	0.00	0.14	0.35	0.000	0.000
HH head's father born outside the district+	0.07	0.09	0.19	0.39	0.000	0.000
Participation in local organizations						
All	1.37	0.62	1.36	0.65	0.862	0.949
Mass organization <sup><math>a</math></sup>	1.05	0.47	0.94	0.38	0.027	0.226
Communist party	0.03	0.11	0.05	0.14	0.311	0.975
Professional organization <sup><math>b</math></sup>	0.01	0.06	0.04	0.17	0.107	0.795
Civic organization <sup><math>c</math></sup>	0.13	0.21	0.19	0.30	0.046	0.278
Credit limit from friends and relatives per unit of $\operatorname{income}^d$	400	501	624	1053	0.024	0.087

Table 6.1: Village and household-level characteristics by village ethnic heterogeneity

 $^a\mathrm{Farmer}$  Union, Women Union, Youth Union, Eldery Union, Veteran Union and Fatherland front Union.

 $^b{\rm Extension}$  clubs and other professional associations.

 $^c\mathrm{School}$  committee, Health committee, Parent group, Civil security, Environmental group.

 $^d$  In Thousand VND. In 2007, 16.000 VND  $\simeq$  1US\$.

 $^e\mathrm{Spearman}$  correlation test between variable and ethnic fragementation index.

+ indicates dummy variables

The strong correlation between the degree of heterogeneity and the occurrence of resettlement in the village, as well as the number of households that have been resettled indicates that these resettlements constitute the major source of observed heterogeneity within villages. We find no association between heterogeneity and geographic factors such as elevation or distance to markets, to the city centre or to paved roads. Nor do we find any significant association between heterogeneity and income or land inequality (measured with coefficients of variation). Kinh households are present only in heterogeneous villages, while the presence of Thai and H'Mong does not vary between village types.

Looking now at the second part of the table displaying household characteristics, we find significant associations between heterogeneity and the level of household per capita expenditure, but no apparent association with households' income diversification. The size of individual farms is also larger and positively correlated with heterogeneity. This corroborates interview findings indicating that households were resettled in villages where land was available. When asked about other selection criteria, none of the villages in which households were resettled could respond, and the lack of correlation with other village characteristics shown above also confirms this finding.

We find significant associations between heterogeneity and migration. A large share of household heads was born outside the province and migrated to the village at some point, as is also true for the older generations. Finally, participation in local organizations does not differ on average between villages. We find, however, that homogeneous villagers participate more in mass organizations while heterogeneous villagers participate more in civic organizations.

Mass organizations (or unions) are associations created by the state at the time of independence as a way to convey and apply at the local level the principles and policies of the communist governance. They are present at each administrative level, from the state to the village. At the local level, each of the six unions (cf. Footnote in table 6.1) carries out different tasks and objectives. All play an important role in a village's everyday life as village union leaders sit on the village board and participate in village level decision making. The women's, farmer's, veteran's and youth unions act as credit agents for the state microfinance bank (the Vietnam Bank for Social Policies), and organize the allocation of Bank's loans among villagers. The farmer union in some villages is responsible for contract arrangements between villagers and input and output traders and for organizing agricultural extension and therefore plays an important role in farming decisions. Having one member taking part in these unions is therefore important for accessing public resources and information. In some villages, participation is even compulsory, and individuals are de facto considered members of their corresponding union (i.e. Women's union for women, Farmer's union for farmers, etc.). This explains, together with the high interests these unions represent, the high observed rates of participation in these organizations.

Civic associations also manage public resources encompassing school committees, health committees, and security groups. However, entrance into these associations is not compulsory, but results more of a free choice. We also notice the low participation rates in the communist party in both village types. Whereas in urban and lowland areas, participation in the communist party may provide some advantages, the role of the party in rural areas is more limited, even though the village communist party secretary also sits in the village board. Finally, we report, in the last line of Table 6.1, the measure of household informal (from friends and relatives) credit limit per unit of income, which we use later on as an indicator of households' social network capital (see Section 6.4.2). This measure of credit access draws on the credit limit approach developed by Diagne et al. (2000). The credit limit is a measure of the maximum amount a household could borrow at the time of survey from a certain lender given its current debt to the lender. We focus here on households' credit limits from their friends and relatives. As explained by Diagne et al. (2000), it is reasonable to expect farmers to have accurate expectations towards their borrowing capacity thanks to their extensive experience in borrowing from different sources due to the seasonality of income earnings. In the study area we find that a household on average contracts six loans per year, of varying amounts and from different sources. About two thirds of these loans are for small amounts (below 200 thousand VND  $\simeq 12.5$  US\$ in 2007). and obtained from informal sources.

Table 6.2 reports descriptive statistics on households' credit limits from different sources by terciles of income (proxied by the level of per capital daily expenditure). We find for both the formal and the informal sector that the richest 33% of respondents have a credit limit three times greater than that of the poorest third of respondents. This gap is further accentuated for credit from friends and relatives. On average, the richest third can borrow four times more from their social network than the poorest third, indicating the importance of reciprocity in social relationships related to financial issues. The amount one is able to borrow from others depends on how much one is able to lend. We report statistics denoting the share of this credit limit that was being borrowed at the time of the interview. Poor households use a larger share of their credit limit than their richer counterparts, which confirms that this source is particularly important for the poor. The last line in Table 6.1 show a positive association between this measure of social network capital, and the degree of heterogeneity in the village.

	Poo	rest	Mide	dle	Wealthiest		
	Mean	S.D.	Mean	S.D.	Mean	S.D.	
Daily expenditure per capita	8.7	2.3	$14.8^{*}$	1.7	23.0*	4.2	
Credit limit							
Formal sector	$8,\!587$	7,467	$19 558^{*}$	$23,\!344$	$29  053^*$	$31,\!843$	
Semi-formal sector	$1,\!895$	$3,\!430$	2,068	$2,\!933$	$5,\!388$	$20,\!376$	
Private lenders	$8,\!511$	8,775	$11 \ 937^*$	$14,\!129$	$20 \ 496^*$	$37,\!175$	
Friends and relatives	$3,\!231$	4,754	9 510*	$17,\!435$	$12\ 748^*$	$17,\!972$	
% currently borrowed	20.3	30.3	17.9	29.1	$10.2^{*}$	20.3	
per unit of income	374	527	629*	$1,\!116$	$566^{*}$	809	

Table 6.2: Descriptive statistics on household credit limit, per expenditure tercile

All figures are in thousand VND. In 2007, 16.000 VND 1 US\$.

\* Indicate a difference from the first tercile significant at the 5% level of error probability

# 6.4 Empirical strategy

#### 6.4.1 The participation model

The model of participation we estimate follows closely those of Alesina and La Ferrara (2000) and La Ferrara (2002). It considers that an individual decides to participate in an organization if he derives a positive net utility. The net utility he gains from participating in one type of organization is expected to depend on his own characteristics, the characteristics and identity of the household to which he belongs, and his village's attributes:

$$B_{ijv}^{k^*} = \alpha^k X_{1ijv} + \beta^k X_{2jv} + \gamma^k I_{jv} + \delta^k D_v + \varepsilon_{ijv}$$

$$(6.2)$$

where  $B_{ijv}^{k^*}$  is the expected utility of an individual belonging to household j in village i, when participating in association v;  $X_{1ijv}$  is a vector of individual characteristics;  $X_{2jv}$  is a vector of household characteristics;  $I_{jv}$  denotes the identity of the household;  $D_v$  are village attributes;  $\alpha^k$ ,  $\beta^k$ ,  $\gamma^k$  and  $\delta^k$  are parameters to be estimated and  $\varepsilon_{ijv}$  is the error term. Letting  $P_{ijv}^k$  denote the observed participation of the individual i in association k, we expect that the individual decides to take part in the association k if his or her net utility is positive:

$$P_{ijv}^{k} = 1 \text{ if } B_{ijv}^{k^{*}} > 0$$
  

$$P_{ijv}^{k} = 0 \text{ if } B_{ijv}^{k^{*}} \le 0$$
(6.3)

Explanatory variables included in the participation model are described in the Appendix, Table 6.5. Individual-level variables account for age, gender, education, and occupation. We include a variable indicating whether the member speaks more

than one language, as this helps to reduce social distance between two individuals of different ethnic groups.

The included household-level variables account for the effect of households' demography, wealth level and identity. Demography is expected to ambiguously affect an individual's decision to participate, depending on the labour constraint faced by the household and the nature of benefits gained through membership. Variables account for household size and the presence of dependants, which affect labour allocation within the household and determine the time available for participation. One would expect members of larger households to participate less in associations for which benefits linked to membership are less than proportional to the number of members. On the other hand, when the labour constraint is binding, the effect of household size becomes positive.

We control for households' wealth-level by using a composite index of 14 variables expressing different dimensions of long-term wealth (see the principal component factors of the wealth index already presented in the appendix of chapter 5, Table 5.9). We prefer this index of long-term wealth to a measure of per capita expenditure which was measured at the same time as participation, and is more volatile, and probably endogenous.

Finally, we include variables denoting the households' identity. The variables take into account three dimensions of identity: ethnicity, household name and the places of birth of the household head and spouse. The first two dimensions are captured through ethnic dummy variables and an index of inherited social distance (ISD) between the household and its neighbours according to ethnicity and family name. We finally include a dummy variable indicating whether the household spouse or head are native to the village<sup>7</sup>.

The ISD variable captures the relative aspect of one's identity (see Section 6.2.3), i.e. the difference of the household from its neighbours along variables denoting immutable identity features. A commonly used approach to calculate such an index is the Euclidean distance. Here, as we measure the distance between a household and all other villagers, we could write :

$$ISD_{jv} = \sqrt{\sum_{k} \left(x_{jv}^{k} - \bar{x}_{v}^{k}\right)^{2}}$$
(6.4)

where  $ISD_{jv}$  is an index of inherited social distance of household j in village v; k = [1,2] refers to the type of characteristics, i.e. ethnicity and name;  $x_{jv}^k$  is the observed characteristic k of household j in village v; and  $\bar{x}_v^k$  is the average of  $x^k$  in

<sup>&</sup>lt;sup>7</sup>We have seen earlier that among the three ethnic groups present in the area, two have patrilineal traditions while the Thai follow matrilineal structures, and traditions regarding the establishment of newly married couples also differ between these groups. We thus account for the place of birth of both the spouse and the head.

village v. Because ethnicity and lineage are discrete variables, we convert them into dummy variables and rewrite the inherited social distance index as such:

$$ISD_{jv} = \sqrt{\sum_{k} \left(1 - \bar{x}_{jv}^{\prime k}\right)^{2}}$$
(6.5)

where  $\bar{x}_{jv}^{\prime k}$  is now the share of villagers sharing the same characteristics k as the household j.  $ISD_{jv}$  thus increases with the number of villagers being dissimilar to household j. Finally, we include village-level control variables that capture geographic characteristics and village composition, among which is the index of ethnic heterogeneity described in Section 6.3.3.

We run separate individual-level regressions to estimate the determinants of participation in each organization type as a function of the individual, household and village characteristics described above and using probit estimates, with sandwich estimators of the standard error. We test for the endogeneity of the ethnic fragmentation variable using an instrumental variable approach. The instrument used is a dummy variable indicating whether resettlement policy took place in the village after the independence. Results are displayed in Table 6.3 and discussed in Section 6.5.1.

#### 6.4.2 The social network capital model

We now turn to the second model that we build to estimate determinants of households' social network capital. We focus here only on the financial dimension of social network capital, through a measure based on households' access to credit from their friends and relatives (see section 6.3.3). It takes into account one aspect of individual social networks that matters greatly in rural development. Social networks represent an important source of credit, particularly in areas where the credit market is missing or fails to provide loan to all households at market price. Extended family and intracommunity networks, thanks to better information access and to better monitoring and enforcement capacities, are able lend to their networks at low interest rate, making this source particularly attractive, especially for poor households. Because of the covariant nature of credit demand and shocks in rural areas, this source of credit cannot fully respond to households' demand for capital, but strongly enhances farmers' risk bearing and consumption smoothing capacities (Zeller and Sharma, 2000).

The dependent variable  $Y_{jv}$  is the household's credit limit from friends and relatives per unit of income described in section 6.3.3. It measures how much one is able to borrow from his friends and relatives per unit of income. We argue that this variable is a good measure of household social network capital. First, it relates directly to Bourdieu's definition of social capital (see Section 6.2.1. Second, it is strongly correlated with three important dimensions of a social network: its size; the intensity of the ties linking the household with network's members, in particular their level of trust of the household<sup>8</sup>; and finally the wealth level of members in this network, and their lending capacity.

Based on the literature on social network formation (Granovetter, 1973; Dasgupta, 2003; De Weerdt, 2004; Fafchamps and Gubert, 2007; Santos and Barrett, 2010; Chantarat and Barrett, 2011), we develop an econometric model to estimate the determinants of households' financial social network capital. The model can be seen as a model of investment in social network, where a household's stock is a function of innate and immutable characteristics such as identity, and of social decisions. We use a log-linear specification to estimate parameters of the following equation<sup>9</sup>.:

$$\ln Y_{jv} = \alpha + \beta X_{jv} + \gamma E_{jv} + \delta P_{jv} + \eta I_{jv} + \lambda D_v + u_{jv}$$
(6.6)

where  $X_{jv}$  are household demographic variables,  $E_{jv}$  indicate a household's level of human capital,  $P_{jv}$  indicate the participation of household members in associations,  $I_{jv}$  denotes the identity of the household;  $D_v$  are village attributes.

Table 6.5 in the Appendix, section 6.7 describes and summarizes variables included as explanatory variables in the model. In addition to variables controlling the age and education level of adults, and the gender of all members, we include a variable measuring farmers' wealth level, using the same asset-based index as in the previous model which may be perceived by others as a measure of households' creditworthiness. As in the previous model, we account for three dimensions of identity: ethnicity, inherited social distance and birth place of the head and the spouse. The variable for participation takes into account participation in all types of organizations.

We estimate household-level OLS regression on households' social network capital, using village-level controls (described in Table 6.1) in a first stage and village dummy variables in a second stage. As in the previous model, we test for endogeneity of the ethnic fragmentation variable using the resettlement policy as the instrument. We test for hypotheses discussed in section 6.2.3, relative to the effect of ethnic heterogeneity on subjective identity and social decisions by interacting ethnic heterogeneity variable with identity and participation variables Results are presented in Table 6.4 and discussed in Section 6.5.2.

<sup>&</sup>lt;sup>8</sup>Most loans from friends and relatives were borrowed in 2007 at 0 interest rate (70%), and on average, interest rate was significantly lower all other lenders, for equivalent amounts and maturation.

 $<sup>^{9}</sup>$ A non-negligible share of households (6%) declared having no access to credit from their friends and relatives, and a log-transformation of the dependent variable leads to the eviction of these observations. We replace the dependent variable as '0' for these observations. Our results are robust to different treatments of these values, and the log-linear model performs better than the linear one.

# 6.5 Results

#### 6.5.1 The determinants of participation

Probit estimates of the participation model are reported in Table 6.3. The first column presents the model that predicts participation in any association, and the following columns present estimates of models predicting participation in different types of organizations, namely mass organizations, the communist party, professional, and civic organizations.

We test for the endogeneity of ethnic fragmentation using an instrumental variable approach. The instrumental equation is presented in Table 6.6 of the Appendix, and shows that the occurrence of involuntary resettlements in the village, the instrument, strongly influences the village ethnic composition and the observed degree of heterogeneity. The results of Wald-tests of exogeneity are presented at the end of Table 6.3, for each equation. The tests lead us to reject endogeneity in the first three models (any organization, mass organization and communist party), but not in the last two models that predict participation in professional and civic organizations. We report in the first three columns results from the simple probit estimates, while in the last two columns, the IV probit estimates are reported (i.e. after instrumentation)<sup>10</sup>.

Individual characteristics such as age and gender significantly explain participation. The probability of participation increases with an individual's age, but starts to decrease once the person reaches 64.5 years. Women are significantly more likely to take part in any organization. Individuals with a higher level of education are also more likely to participate, as are those whose main occupation is farming.

Households with many members and those with a high dependency ratio are less likely to participate, indicating that labour allocation within the household does plays a role. These results however, do not point to a binding labour constraint but shows that the benefits from participation are generated at the household level rather than at the individual level, and thus the marginal net utility from having one more member participating in the organization is negative. The availability of dependants, like elderly members in the household, may give adult members more time to invest in these organizations. In this general model, we do not find that households' wealth level is an explaining factor, which rejects the hypothesis of a budget constraint. Household members whose head or spouse are native to the village have a higher probability of participating, and members of H'Mong households, everything else being equal, are less likely to take part in any organizations. Other identity indexes are found to be insignificant.

Finally, ethnic fragmentation is found to have no direct impact on participation.

<sup>&</sup>lt;sup>10</sup>Due to space constraint we do not present estimation results before instrumentation for these two models. Those are available upon request to the authors.

Household members living in more remote locations (higher elevation or further from a paved road) are more likely to participate. This may indicate that access to services (extension or credit) in the more remote villages is likely to be facilitated through participation in organizations. It may also indicate higher social pressure for villages to participate. Estimates of the first model, as can be seen from the following column are heavily influenced by mass organizations which constitute an important share of households' total participation. Entrance into these organizations is not always a free choice, and indeed determinants of participation in other organizations differ significantly.

In the communist party model, we find that education and the ability to speak at least two languages are significant and positively influencing factors. Household demographic variables do not appear as significant factors, but the wealth level, as measured by the asset-based index, does influence participation positively. The H'Mong, all else being equal, participate more than other ethnic groups. This ethnic group is culturally and politically more marginalized than other ethnic groups in the area, and Vietnam in general (Corlin, 2004). Taking part in the communist party might provide a crucial opportunity for H'Mong people to gain political power. The larger and the more remote the village is, the more likely an individual is to take part in the party.

Members of professional organizations are younger than those of the mass organizations. The probability of participation increases with age, but decreases beyond the age of 49. Non-farmers and members other than heads or spouses are more likely to participate. Participation increases with the dependency ratio and household's wealth level. The probability of participation increases as the distance between the village and the paved road increases, and we find a negative and significant effect of ethnic heterogeneity.

Civic organizations, as explained in section 6.3.3, manage public resources, such as schools and health committees, and environmental or security groups. Unlike mass organizations however, these associations are not state-created, but defined within communities. Induction into the groups is voluntary, but because important public resources are managed by these organizations, membership is expected to be influenced at the village level. The probability of participation increases with age, but decreases after the age of 37. Males and educated individuals, as well as household heads and spouses, are more likely to take part in these organizations. We find, as for mass organizations, that participation decreases with household size, but increases with the household dependency ratio. The asset-based wealth index, which might be related to social status, is found to have a positive impact on participation decision. If ethnicity or the birth place of household heads and spouses are not found to have a significant effects, we find that the index of inherited social distance (ISD), which captures the difference of identity between the household and its neighbours, negatively affects participation. All else held equal, the less similar the household is to its neighbours, the less likely the household members are to enter such organizations. Finally, we find that ethnic heterogeneity positively influences participation, while other village attributes are found to have no impact.

We thus find ethnic heterogeneity to have an ambiguous effect on participation incentives, an effect that depends on the type of organization considered, the entry rule, and on the types of goods that are managed by the organization. Participation in the communist, party, which may be viewed as compliance with the political regime, is negatively influenced. Participation in professional organizations is also negatively affected, while participation in civic organizations is positively influenced. Inherited social distance however, is found to have a negative impact on participation in this last model. We thus do not find ethnic heterogeneity to negatively affect participation in the management of public resources, as is suggested, for instance, by Alesina and La Ferrara (2005). The authors develop a model that shows how ethnic heterogeneity might favour the emergence of private goods, while homogeneity is expected to enhance the formation of public goods. While estimates here do not provide information on the quantity and quality of public goods generated at the village level, they do show that if the quality of public goods were negatively affected by ethnic heterogeneity, as is suggested in other literature, this would not be a result of lower preference mechanisms (and lower participation), but rather of cooperation failures (among participants). The negative sign of inherited social distance shows however, that the competition for managing these public resources might be important, and those who inherited "better" social positions are more likely to participate in the controlling of these goods. The negative indicator for professional organizations is more puzzling, as these organizations manage what can be qualified as club goods. This sign can be interpreted as a greater ability and willingness of individuals living in an homogeneous environment to organize professionally, as a way to increase productivity. This may occur more in homogeneous environments, where individuals can make use of a common cultural material (see Section 6.2.2) and cooperate effectively.

	All organization		Mass or	gani	zation	Comm	unist	party	Professional organisation			Civic organization			
		(1)		(2)			(3)			$(4)^{b}$			$(5)^{b}$		
	Р	robit		Probit			Probit		IVProbit			IVProbit			
	dF/dz	x	t-stat	dF/dz	ĸ	t-stat	dF/dt	x	t-stat	$\mathrm{dF/d}$	х	t-stat	dF/dz	¢	t-stat
Age	1.071	***	(2.79)	0.796	*	(1.85)	0.705	***	(3.40)	1.432	***	(3.53)	1.302	**	(2.07)
Age squared	-0.009	**	(2.19)	-0.005		(1.14)	-0.006	***	(2.84)	-0.015	***	(3.33)	-0.018	**	(2.27)
Male+	-5.391	**	(2.34)	-7.465	***	(3.09)	0.903		(0.86)	-1.722		(1.21)	5.453	***	(2.67)
Education	1.670	***	(4.02)	1.010	**	(2.27)	1.687	***	(4.94)	0.586	**	(2.27)	0.806	**	(2.16)
Speaks two languages+	3.612		(0.94)	6.469		(1.58)	6.986	*	(1.80)	1.105		(0.76)	3.809		(0.97)
Farmer+	9.212	***	(2.99)	15.618	***	(5.07)	-1.054		(0.97)	-4.050	***	(3.61)	0.593		(0.21)
Head or spouse+	4.301		(1.32)	6.149	*	(1.81)	-0.788		(0.48)	-3.180	**	(2.22)	10.011	***	(2.67)
Household size	-2.110	***	(3.02)	-2.245	***	(3.24)	0.208		(0.90)	-0.148		(0.45)	-1.439	**	(2.11)
Dependency ratio	22.031	***	(3.34)	17.763	***	(2.60)	0.407		(0.14)	5.983	**	(2.39)	10.229	*	(1.88)
Wealth index	1.127		(0.90)	0.094		(0.07)	2.104	***	(2.64)	1.646	***	(2.60)	2.416	*	(1.94)
Inherited social distance	-3.862		(0.62)	0.378		(0.06)	-3.997		(1.59)	2.879		(1.02)	-19.937	***	(3.34)
Native+	6.346	*	(1.80)	5.842		(1.55)	1.824		(0.84)	-0.996		(0.68)	3.932		(0.97)
Ethnic Kinh+a	-9.078		(1.35)	-8.544		(1.21)	5.696		(1.40)	3.405		(1.32)	3.460		(0.56)
Ethnic H'Mong+a	-26.550	***	(3.49)	-33.008	***	(4.08)	14.473	***	(4.16)		-		3.037		(0.44)
Elevation	0.035	***	(3.49)	0.040	***	(3.73)	-0.005		(1.25)	-0.002		(0.63)	0.009		(1.16)
Population	-0.010		(1.57)	-0.013	**	(1.98)	0.006	**	(2.33)	0.003		(1.00)	0.004		(0.83)
Distance to paved road	0.219	***	(2.71)	0.221	***	(2.62)	0.093	**	(2.30)	-0.095	*	(1.70)	0.019		(0.23)
Distance to market	0.068		(0.29)	0.086		(0.33)	0.287	**	(2.38)	0.036		(0.41)	-0.302		(1.44)
Ethnic fragmentation	0.103		(1.04)	0.117		(1.10)	-0.196	**	(2.32)	-0.319	*	(1.76)	0.481	**	(2.06)
N			986			986			986			986			986
$\chi^2$		13	$2.2^{***}$		14	8.1***		11	$14.5^{***}$		14	7.1***		13	$6.0^{***}$
P-value Wald-test exogeneity			0.644			0.548			0.548			0.012			0.100
% participants correctly predicted	ed (0.25 cut	toff)	100			100			64.4			65.0			41.6

Table 6.3: Probit and IVProbit estimates of the determinants of participation in local organizations

Marginal effects reported in percent -t statistics in parentheses based on standard errors clustered at the household level

\* p<0.10, \*\* p<0.05, \*\*\* p<0.01

+ indicates dummy variables, (yes=1, no=0)

<sup>a</sup>The missing group is Thai. We do not include the 'other ethnic' group dummy (0.1% of the sample) as this leads to the eviction of part of the observations. In column 4, the dummy ethnic H'Mong is also removed as none of the H'Mong households in our sample takes part in such organization and the inclusion of the variable leads to the eviction of a substantial share of the population.

<sup>b</sup>Instrumented variable is ethnic fragmentation, instrumental equation is shown in the appendix.

#### 6.5.2 The determinants of households' social network capital

OLS estimates of the financial social network capital model described in Section 6.4.2 are reported in Table 6.4.

In the first column, we test the direct impact of ethnic heterogeneity on households' network size using control variables to capture village heterogeneity. The small difference observed between Columns 1 and 2 in coefficients and in the adjusted- $R^2$ indicate that the control variables capture village heterogeneity well. We test, as in the previous model, for endogeneity of the ethnic fragmentation variable using the same instrument as above, i.e. the occurrence of involuntary resettlements of households in a village after independence. With a partial- $R^2$  of 0.10, an F statistic of 31.4, and a Wu-Hausman test yielding a p-value of 0.39 we confidently treat the variable of ethnic fragmentation as exogenous.

We find that a household's informal lending network size decreases with the age of adult members, but is not affected by the gender of household members nor their education level. Unsurprisingly, households' farm size and wealth level positively influence their borrowing capacity from their friends and relatives. Inherited social distance and whether the household heads or spouses are native to the village are not significant, but once village fixed effects are controlled for, we find that this latter variable has a positive and significant effect. The participation of household members also positively influence households' borrowing capacity from their social networks and this effect is even stronger once we control for village fixed effects. Comparatively to Thai, Kinh households have a larger borrowing capacity from their networks, while the H'Mong and other ethnic groups can borrow less. Once we control for village fixed effects (Column 2), these effects become larger. Ethnic dummy variables in the village fixed-effect model capture ethnicity effects in heterogeneous villages, because ethnicity in homogeneous villages is captured by the village dummies. Therefore, these results indicate that a H'Mong household living in a H'Mong village has higher borrowing capacity than it would in a heterogeneous village.

Village-level variables, including ethnic heterogeneity are found to have no direct effect on households' level of social network capital.

In the third column, we test for interaction effects between ethnic heterogeneity, i.e. the dispersion of identities within the village and identity and participation variables. The idea here is to test whether village-level heterogeneity indirectly affects such capital by influencing the effect of identity, and participation variables. While identity variables capture households' inherited level of social network capital, the participation variable captures an investment that household member may undertake, consciously or unconsciously, as a way to expand their personal network. Following the discussion on subjective identity in Section 6.2.3, we expect that heterogeneity affects the way individuals perceive their own identity and the identities of their neighbors, and thus
their ability and willingness to connect with their neighbors. We present results in Column 3 of Table 6.4. As pointed out by Brambor et al. (2006), results displayed in regression tables provide limited information on the combined effect of two continuous variables, as the effect of one is estimated at the mean value of the other. We report in Figure 1, in addition to the table results, an estimation of the marginal effects of the three interacted variables for different values of ethnic heterogeneity with their respective 95% confidence interval (these are marginal effects on the log value of the dependent variable).

Results show that being a village native in a homogeneous village has a positive effect on households' access to credit from their social network, but that this effect decreases as ethnic heterogeneity in the village increases, and becomes quickly insignificant. No statistically significant effect is found regarding inherited social distance. Finally, the marginal effect of participation is also positively influenced by the degree of heterogeneity in the village. The marginal effect becomes significantly different from 0 for a value of ethnic fragmentation that is greater than 0.1.

DV:log of households' credit	limit from	n friends	and relatives	s per uni	t of income	
	(1)		(2)		(3)	
	Coef.	t-stat	Coef.	t-stat	Coef.	t-stat
Household characteristics						
Age adults	-0.021**	(1.98)	-0.023**	(2.22)	-0.025**	(2.37)
Share female	0.174	(0.36)	-0.004	(0.01)	-0.003	(0.01)
Education adults	0.046	(1.11)	0.032	(0.75)	0.024	(0.58)
Farm size	$0.009^{*}$	(1.70)	$0.012^{**}$	(2.13)	$0.012^{**}$	(2.23)
Wealth index	$0.267^{*}$	(1.73)	0.187	(1.15)	0.142	(0.85)
Inherited social distance (ISD)	-0.015	(0.03)	-0.073	(0.14)	-0.442	(0.75)
Native+	0.393	(1.38)	$0.591^{*}$	(1.86)	$0.891^{**}$	(2.59)
Participation	0.208*	(1.78)	$0.245^{**}$	(2.11)	0.162	(1.10)
Ethnic Kinh+	$0.900^{**}$	(2.05)	$1.367^{*}$	(1.79)	0.474	(0.49)
Ethnic H'Mong+	-0.982*	(1.69)	$-1.965^{***}$	(2.67)	-1.343	(1.46)
Other ethnic+	$-1.454^{*}$	(1.90)	-1.473**	(2.17)	$-1.507^{**}$	(2.34)
Village characteristics						
Elevation	0.001	(0.93)				
Population	-0.000	(0.47)				
Distance to paved road	-0.000	(0.04)				
Distance to market	-0.011	(0.61)				
Ethnic fragmentation	-0.721	(1.08)				
Village dummies	NC	)	YES	3	YE	$\mathbf{S}$
Interaction terms						
Ethnic fragmentation x ISD					5.540	(1.21)
Ethnic fragmentation x Native+					$-3.617^{*}$	(1.69)
Ethnic fragmentation x Participation					1.015	(1.56)
Ν		299		299		299
$Adjusted-R^2$		0.174		0.195		0.206
F	Ę	5.15***	ę	8.40***		3.34***

Table 6.4: OLS estimates of household social network capital.

t-statistics in parentheses are based on standard errors

\* p<0.10, \*\* p<0.05, \*\*\* p<0.01

Now we consider identity variables as indexes of households' innate social characteristics, and participation as an index of households' investment in social life. Results indicate here that while the innate characteristics pay off in homogeneous settings in terms of social network capital, they lose their value as the degree of heterogeneity increases. Conversely, while investment efforts have no significant return in homogeneous communities, their returns appear to increase as ethnic heterogeneity increases.

In the literature on individual social capital, differentiates distinction is often made between bonding and bridging social capital, the former referring to the strong links tying similar individuals (kinship ties and close friendship), while the latter refers to weaker ties linking more distant individuals (Gittell and Vidal, 1998; Woolcock, 1998; Woolcock and Narayan, 2000). The combination of the two, rather than the possession of one type, is seen as the most conducive to economic development (Granovetter, 1973; Woolcock and Narayan, 2000). The above-mentioned results show that bonding ties are more important in homogeneous settings, since identity plays a strong role there. A household's social network is likely to be composed of households sharing the same identity, if this social network is sufficiently rich, individuals may not seek out additional relationships. This provides an explanation for the low return of participation on households' social network capital observed in homogeneous villages. As pointed out by Dasgupta et al. (2005), the marginal utility of creating new relationships, and therefore the incentives to do so, decreases as the amount of inherited relationships increases. In heterogeneous settings, on the other hand, where individuals are de facto more distant, individuals need to invest in expanding their networks, and participation in local organizations, as we saw, is a mean of doing so.

This raises questions regarding social mobility in homogeneous settings. If indeed social networks are determined by inherited position, the capacity of those who were born in low positions (or who migrated to the village) to move upward in the social and economic space appears to be rather limited. Heterogeneity instead seems to induce more flexibility in the way people connect with each other, and seems to favour the emergence of bridging connections. Hayami (2009) notes that the bridging connections help in adapting 'obsolete social norms' to current contexts. By 'obsolete social norms' he refers to norms and other institutions established overtime in traditional societies aimed at ensuring a social order, which may become inefficient as the economic and natural context evolves quickly (i.e. population growth and natural resource scarcity, transition to a market economy, etc.). These norms need considerable time to adapt to changing conditions, and the social interactions between individuals of different identities and traditions are likely to speed up this process. Based on our finding, we conclude that heterogeneous communities may be more likely to adapt rapidly to changing economic and ecological contexts.

Figure 6.1: Estimated marginal effects of variables Native, Inherited social distance and Participation on social network capital, for different values of ethnic fragmentation.



Marginal effects on the DV: log value of credit limit per unit of income.

#### 6.6 Conclusion

The economic importance of ethnic diversity is gaining interest in the literature. Indicated as a factor that explains differences between levels of development observed in different countries or regions (Easterly and Levine, 1997), a growing body of literature seeks to explore the existence of mechanisms in place at the microeconomic level. Social capital, while difficult to capture in a single and tangible measure, appears as a powerful concept to explain differences in the economic performance of groups or societies. It is also often cited as one of the mechanisms through which ethnic heterogeneity undermines the economic performance. This article reviewed the literature and explored this question empirically. The existing empirical evidence on this relationship is relatively scarce, and findings appear to vary strongly from one country to another.

Recognizing the multi-faceted and complex nature of social capital, we use two measures and study two of its facets, namely participation in local organizations and households' social network capital, concentrating, for the latter, on a measure of households' financial social network. We make use of a particular setting in a rural district of Northern Vietnam in which ethnic heterogeneity within communities has been externally induced through resettlement policies conducted by the government in between 1960 an 1982. Using a detailed individual-, household- and village-level dataset collected in 2007/2008 on individuals' membership in organizations, households' credit access, and village-level settlement history among many other issues, we estimate econometrically the determinants of participation in local organizations as well as the determinants of households' social network capital.

Our results show that ethnic heterogeneity has an ambiguous impact on participation incentives, and that this effect strongly varies depending on the type of association considered, namely its political nature, the type of entry requirements, or whether it manages public or club goods. Using the past resettlement policy as an instrument, we are able to test and control for endogeneity of ethnic heterogeneity. The results do not confirm the negative relationship between ethnic diversity and participation in the management of public goods that is predicted in the literature, but show in fact a positive impact. Results, furthermore, indicate that competition for the management of these goods is important within villages, and that identity and ethnicity in particular play a significant role in determining who among village members will take part. We find however, a negative impact on participation incentives in the communist party, and also on professional organizations which are aimed at creating club goods. These results do not seem to confirm the prediction that participation in the elaboration of public goods decreases with the degree of heterogeneity.

We then develop an econometric model of household investment in social network capital, focusing on finance-related social networks. We hypothesize that households' level of such capital is both a function of innate characteristics, denoted by identity and inherited social distance between the household and its neighbours, and investment decisions such as participation in local organizations. We find no direct impact of ethnic heterogeneity on households' network social capital even after controlling for the endogeneity of this variable. However, a household's wealth level and variables denoting its identity and the participation of its members in local organizations appear to play a significant role. Furthermore, the test for the existence of interaction effects between ethnic heterogeneity, identity, and participation variables shows that ethnic heterogeneity has an indirect effect on households' social network capital. We find that households whose head or spouse are native to the village have a greater level of capital in homogeneous villages, but that this effect is diminished as ethnic heterogeneity increases. On the other hand, the effect of participation in local organizations is insignificant in the homogeneous setting, but becomes significant and increases in magnitude as the degree of heterogeneity increases. These results indicate that social mobility might be limited in homogeneous settings, where inherited economic statuses are likely to persist through generations. Conversely, in heterogeneous settings, households seem more disposed to invest in establishing bridging connections, which may help communities to adapt to rapidly changing conditions (population growth, climate change, etc.).

We believe that our approach and results, regarding the impact of ethnic diversity on participation and social networks capital, point to some understudied effects that deserve further attention. Ethnic heterogeneity matters economically, but its impact is ambiguous: sometimes positive and sometimes negative. We conclude that ethnically heterogeneous communities are not necessarily "bad" communities. On the contrary, results in this paper show that at the micro-level heterogeneity can also induce dynamism in social relations, favoring the establishment of bridging connections, which can help foster innovation, cross-cultural learning, social mobility and possibly economic development. These results are encouraging for overall development.

As previous works have shown, the institutional setting plays an important role in how individuals connect and cooperate with each other, and can compensate for village composition effects. Vietnam, after 40 years of collectivization, and about 15 years of a slow transition process, has maintained an important control over rural institutions. Everyday life and local behaviors still remain strongly influenced by communist precepts. For example, the government frequently delivers certificates rewarding 'good' farmers, neighbors, and others. Collective life and cooperation, in addition, are strongly anchored in Vietnamese culture. Although we cannot test the institutional hypothesis here due to lack of variability between villages, the institutional setting in place at the regional level may also play an important role. Finally, this paper has not addressed in detail the negative consequences induced by involuntary migrations and acculturation policies in Vietnam and its neighboring countries, such as Laos (Evrard and Goudineau, 2004). The cultural trauma and negative consequences on households' livelihoods remain largely understudied, although they are likely to be important. Therefore, the objective of this paper was by no means to promote or defend such policy, but rather to make use of this particular context to study the impact of ethnic heterogeneity.

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### 6.7 Appendix

Variable	Description	Var.a	$\mathbf{M}$ ean	S.D.	$\mathbf{M}$ in	Max
Age	Age of HH member	Ι	37.53	17.60	15	100
Male	=1 if member is male	Ι	0.48	0.50	0	1
Education	Education level of member	Ι	5.28	3.75	0	13
Farmer	=1 if main occupation is farming	Ι	0.77	0.42	0	1
Head/Spouse	=1 if member is the HH head or the spouse of the HH head	Ι	0.58	0.49	0	1
Age adults	Mean age of adults members	Η	39.14	10.29	20.5	88
Share female	Share of females in HH	Η	0.52	0.17	0	1
Education adults	Average education of adults in HH	Η	4.93	2.91	0	12
Inherited social dis- tance	Inherited social distance index	Н	0.67	0.26	0.2	1.4
Native	=1 if HH head or spouse were born in village	Η	0.79	0.41	0	1
Participation	Weighted mean of participation of all members above 15 in H. Weights account for degree of participation (highest for leader, lowest for non actives)	Η	1.42	0.75	0	5
Farm size	Area operated in 2006 with long term use right, in acre per capita	Η	27.80	19.37	0	132.9
Wealth index	Wealth index (Principal Component Factor)	Н	0.00	1.00	-2.8	0.9
Elevation	Elevation of homestead in meter above the sea level (m.a.s.l.)	Н	516.51	240.63	281	1088
HH size	Family size (all members > 6month in the house)	Н	4.64	1.99	1	15
Dependency ratio	Dependency ratio	Η	0.33	0.23	0	1
Ethnic Thai	=1 if H head is Thai	Η	0.75	0.43	0	1
Ethnic Kinh	=1 if H head is Kinh	Η	0.09	0.29	0	1
Ethnic H'Mong	=1 if H head is H'Mong	Η	0.15	0.35	0	1
Other ethnic	=1 if H head is from another eth- nic group	Η	0.01	0.10	0	1

Table 6.5: Description and summary statistics of explanatory variables

DV: Ethnic fragmen	ntation index			
	Coef.	<b>t</b> -sta		
Age	0.035	(0.22)		
Age square	-0.001	(0.61)		
Male+	0.493	(0.80		
Education	-0.303	(1.64)		
Speaks two languages+	0.619	(0.29)		
Farmer+	-0.181	(0.16)		
Head or spouse+	0.509	(0.46)		
Household size	0.685	(1.22)		
Dependency ratio	-1.582	(0.43)		
Wealth index	0.295	(0.69)		
Inherited social distance	14.181 **	* (4.22)		
Native+	-2.640	(0.74)		
Ethnic Kinh+a	5.242	(0.93)		
Ethnic H'Mong+a	4.242	(0.96)		
Elevation	-0.018 **	<sup>**</sup> (3.35		
Population	-0.004	(1.21)		
Distance to paved road	0.149 **	< <b>*</b> (4.14		
Distance to market	0.659 **	<sup>**</sup> (6.15		
Ethnic fragmentation		-		
Resettlement of households+	10.648 **	** (5.22		
N		98		
$Adjusted-R^2$		0.29		
F		$10.560^{***}$		

Table 6.6: First stage instrumental equation of the participation model.

t-stat are based on robust standard errors clustered at the household level \* p<0.10, \*\* p<0.05, \*\*\* p<0.01

# Chapter 7

# **Discussion and conclusions**

Vietnam's mountainous region has undergone important transformations over the last two decades. The transition of the country from a centrally-planned to a marketoriented system has entailed in rural areas important institutional changes and a redefinition of the role of the state, markets and communities in allocating resources and organizing social and economic life.

While at the national level the reforms have permitted high economic growth rate and a drastic reduction of poverty, mountainous areas and its inhabitants, ethnic minorities, have lagged behind in the process. In addition, the rapid population growth, combined with the intensification and expansion of agricultural production into fragile ecosystems has considerably increased pressure on natural resources, and accentuated the risk for the economy to get trapped in vicious circle whereby poverty and environmental degradation mutually reinforce each other. Drawing on a conceptual framework (cf. introductory chapter, Section 1.2), that highlights the determinant role of institutions, in particular of land institutions, financial markets, and social capital in addressing the poverty-environment nexus, this thesis has investigated how the current institutional framework addresses challenges faced by mountain people, and contributes to reducing poverty and enhancing environmental sustainability in the region.

In this perspective, this thesis first assessed the impact of Vietnam's land titling policy on tenure security, the adoption of soil conservation technologies and the functioning of the land market. Second, it investigated the functioning of the credit market and the role and impact of the rural credit policy in this market. Finally, this research estimated the impact of ethnic heterogeneity on the formation of social capital, i.e. on participation in local organization and on social network capital. The method of inference for this research was mostly quantitative and based on the design econometric models to test research hypotheses. Qualitative information was also used to formulate research questions, design the questionnaire, and triangulate quantitative findings. These analyses were built on a primary database collected in Yen Chau district in 2007/2008 and on qualitative information collected through focus group discussions and semi-structured interviews with local stakeholders.

Extensive conclusions are provided at the end of each chapter (Sections 3.7, 4.5, 5.7 and 6.6). Section 7.1 summarizes the main findings, and highlights in particular the success and failures of the current institutional framework to foster sustainable development. We discuss the overall findings and their policy implications in Section 7.2, and discuss orientation for further research in Section 7.3.

#### 7.1 Summary of major findings

Since 1993, Vietnam has engaged in a major land reform aimed at establishing a quasi-private property regime on agricultural land. Despite the complicated and lengthy process that the policy has engaged, the government has been able to distribute nearly all agricultural land and issue long term use right certificates (LURC) to almost all farm households and within a short period, and to ensure an egalitarian land distribution. The reform, in this respect, has been a success. In mountainous areas, the implementation of the reform has been complicated by conflicts with ethnic minorities due to overlapping customary and formal institutions on the one hand, and by the will of the local government to keep control over land use and to provide land to newly established households on the other. These complications led the local government in Yen Chau to readjust the policy, resume its intervention, and in some cases to reallocate land that had already been distributed. Results show, in addition, that there is a great uncertainty regarding the reallocation or prolonging of use rights at the end of their term. This is a pressing issue: in many areas, this term will end in 2013, while in Yen Chau, most use rights will be valid until 2019. Our data reveals that the reallocation has fostered mistrust of land institutions by farmers, and the large majority (82%) still expects further reallocation to take place before the end of their use right terms. Estimates of the household-level and plot-level models of adoption of agroforestry reveal a positive impact of the possession of land titles, but indicate that reallocation threats as perceived by villagers have a substantial discouraging effect. Both the land title and the reallocation threat are found to interact, in particular, the second effect appears to decrease the magnitude of first one. These results indicate that: (1) perceived tenure security matters (2) the issuance of land titles has not ensured tenure security and (3) farmers have anticipations and interpret signals.

A land market has not fully emerged after the land reform in Yen Chau. The data shows that land sale and lease transactions remain rare, and that most transactions occur through intra-familial free transfers. These transfers enable a more equitable distribution than initially induced by the reform. These results contrast with nationallevel findings which show that the reform permitted the emergence of an equitable and efficient land market (Ravallion and van de Walle, 2008b; Deininger and Jin, 2008). The current system enables almost all farmers in the area to access and cultivate land, and thereby limits inequality in the short term. In the long run however, negative consequences are likely to arise. As long as the market does not function well, the newly established households which did not received land or titles in the first place can acquire land only through intra-familial transfers or village funds. With continuing population growth and degradation of land resources, these possibilities will vanish. Many villages had already allocated all village funds in 2007, rendering further expansions impossible. In addition, the absence of a land sale market prevents voluntary migrations towards other areas offering better economic opportunities. Under the current system and without significant technological progress, the agricultural production sector is bound to lbe abandoned by the young generation, depriving it of a qualified and dynamic workforce.

Empirical investigations on the functioning of rural credit markets, and the impact of the rural credit policy were presented in Chapter 5. First, the credit market in Yen Chau is found to function relatively well, as all farmers – including the poor – are able to finance agricultural input and consumption through loans. This success is attributed to the important degree of social interactions observed in Yen Chau. The rich web of local associations allow information to circulate well, generating high levels of trust and contributing to reduced transaction costs on the credit market. Informal interest rates, as a consequence, are relatively low compared with those applied in similar socio-economic contexts of other developing countries. Credit transactions among friends and relatives are also very common. Both state-owned banks offer competitive contracts, but remain a secondary credit source for most farmers and for the poor in particular. The Tobit estimates of the determinants of non-formal interest rates show that poor farmers pay higher interest rates in this sector.

Second, the state-owned commercial bank (VBARD) does not discriminate against poor households, but has a limited outreach in the area. In addition to the constraints imposed by the bank itself (e.g. the deposit of collateral), results indicate that some farmers face risk and transaction cost constraints that prevent them from applying to this program. The policy bank (VBSP) mandated to deliver micro-credit contracts to poor farmers has a wider outreach. The community-based targeting system employed enables the bank to save important costs, but does not function well in terms of targeting. The poor are more frequently denied access than other farmers, although they do not apply less. This mistargeting is attributed to 'community imperfections' and to the fact that credit agents' incentives are too pendent on the repayment performance of banks' clients. The substitutability between the formal and informal sector is further investigated through a model testing for the interaction of farmers' participation in the two sectors. Whether both sectors interact, and the way they do has strong policy implications. Yet, in the literature, this has rarely been investigated with micro-economic data in developing countries. Results confirm the weak substitutability hypothesized in the literature, and indicate that both sectors compete to some extent, but the potential for the formal sector to expand its market share is limited.

Finally, the propensity score matching estimates of the impact of the government micro-credit program does show significant welfare impacts. Overall, results of this research permit the revealing of some inefficiencies in current policies in terms of financial sustainability, outreach and impact. These failures cause an important leakage of state resources and need to be addressed.

Finally, Chapter 6 investigated whether the high level of ethno-linguistic diversity observed in the research area undermines the formation of social capital. As explained in the conceptual framework of the introductory chapter (Section 1.2), the level of social capital in a society, defined as the norms and network that enable people to act collectively, can increase its economic performance, by enhancing functioning of markets, enabling farmers and communities to overcome market failures, or by fostering collective action, cooperation, and the creation of public goods. The determinants of social capital formation have rarely been investigated at the micro-economic level. The literature predicts that ethnic heterogeneity negatively affects levels of social capital, due to preference, technical, and social sanction mechanisms (see Section 6.2). We make use of a peculiarity in Yen Chau's settlement history to test the exogenous impact of village ethnic heterogeneity on individual participation in local organizations and on households' level of social network capital. In Yen Chau, heterogeneity at the village level was induced within villages by the resettlement policies conducted by the government in the 1960s and 1980s. Lowland Kinh villagers and H'Mong swiddening cultivator tribes were moved to the district as part a broad policy aimed at integrating ethnic minorities in the country's political project. As a result, levels of ethnic heterogeneity observed are not systematically associated with better locations. This setting enables us to test the endogeneity of village composition, and correct this source of bias using the resettlement policy as an Instrumental Variable (IV) in the estimations. Results indicate that the extent and direction of the effect on participation depend on the type of organization considered, namely its political nature, the entry rule, and the type of good that is managed, whether public or club good. Second, we do not find evidence of a direct effect of heterogeneity on households' level of social network capital measured by its borrowing capacity from friends and relatives, per unit of income. However, we find heterogeneity to have an indirect impact through its interaction

with variables capturing households' identity and the participation of their members in local organizations. While the place of birth appears as a significant determinant in homogeneous settings, this effect vanishes as heterogeneity increases. On the contrary, participation of household members has a positive effect on households' level of social network capital, an effect that becomes significant in heterogeneous communities and increases along with the degree of heterogeneity. Overall, these results do not confirm theoretical predictions of a negative relationship but show instead that heterogeneity can induce dynamism in social relations by favoring the establishment of bridging connections which in turn can foster innovation and cross-cultural learning, enhance social mobility, and eventually encourage sustainable development.

## 7.2 Discussion of research findings and policy implications

This research has permitted the identification of successes and failures of the current institutional framework in addressing the challenges faced in mountainous regions, namely the need to alleviate poverty and enhance food security, to promote agricultural growth while ensuring environmental sustainability, and by doing so, guarantee the welfare of future generations. This section discusses successively the results relative to the combination of the state, market and communities in the uplands and its implication for sustainable development, and those relative to the political economy of mountainous areas in Vietnam. It also derives main policy recommendations.

The four research chapters of this thesis provide insights into how the state, markets and communities interplay in the uplands and affect rural economic lives. As put by Hayami (2001, p.318), "How to combine community, market and state in the economic system is probably the most important agenda in development economics". The combination of the three organizations determines the institutional framework and the resulting incentive structure in the economy, and, by such, affects resource allocation, farmers behavior towards resource use, and has a strong impact on the sustainable development of the region. Research on land institutions shows that the state seeks to maintain control over land use and allocation and was able through strong enforcement to impose its law on communities and thereby weaken customary practices. The land market, on the other hand, does not function well presumably because of interferences with the state and the resulting uncertainties. The interplay between the state and the market on the rural credit sector has been discussed in detail in Chapter 5. In this sector, the intervention of the state prevents the establishment of independent formal lenders and thus the development of a competitive formal sector which could improve the functioning of the market, by fostering institutional innovations and improving credit access of poor households. Yet, as the results show, the informal sector has well-developed and competes to some extent with both

state-owned lenders. This demonstrates that conditions for the establishment of a competitive market are good in the area.

The strong enforcement and action capacities of the state are certainly strength. This has enabled the state to deeply transform the economy, increase its efficiency, and reduce poverty throughout the country (cf. introductory chapter). In comparison, the weakness of the state is perceived in many developing countries such as in Africa as a major problem. Yet, these successes come at the cost of important inefficiencies. First, inefficiencies, in terms of poverty, are linked to low poverty outreach of formal banks and the weakness of the land market that disadvantage young generations. These inefficiencies also affect the rural economy. The micro-credits are not used to finance profitable activities, but permit instead well-off households to purchase durables. The absence of a land market also creates efficiency losses, by preventing the transfer of land from less productive to more productive farmers, and by causing young farmers to migrate. Finally, these inefficiencies hamper environmental sustainability, due to low incentives for conservation investments that the institutional framework creates. State interventions such as the rural credit policy are very costly, and do not yield intended impacts.

The state so far does not seem to attach much importance to the power of incentivebased mechanisms that can arise from the development of competitive markets, but shows its intention to keep control over land use and agricultural development in the region. Beyond economic motives, the objective is to maintain political stability in the area, limit discontent among ethnic minorities, and keep control over populations that have already opposed the state in the past<sup>1</sup>.

The land use policy of the government translates well the low trust of the state in incentive-based mechanisms. Likewise, its response to soil degradation and related environment issues in Yen Chau has been to enforce the establishment of rubber plantations in the area, against farmers' will<sup>2</sup>. Yet, as shown in Chapter 3, the clarification of the land law and a greater transparency in the state's objectives could eliminate suspicions regarding future reallocation and enhance the adoption of long-term conservation technologies, at a lower cost. Experience elsewhere has shown that establishing markets for environmental services is possible through the implementation of Payment for Environmental Services (PES) mechanisms. These mechanisms create incentives

<sup>&</sup>lt;sup>1</sup>Some ethnic groups, including H'Mong and some Thai subgroups joined the war against the Vietminh, on the side of the French (1950-1954) or the Americans (1962-1975). As explained by McElwee (2004) opposition of ethnic minorities to state policy have been frequent during past decades and still take place. In May 2011, thousands ethnic H'Mong people marched in the street of Dien Bien Phu (located next to Son La, further west) to claim a greater autonomy. The demonstration was rapidly quashed by military intervention. The event was so rare that is was relayed by international media, see http://www.bbc.co.uk/news/world-asia-pacific-13284122 or http://www.nytimes.com/2011/05/06/world/asia/06briefs-Vietnam.html - last accessed on October 25, 2011.

<sup>&</sup>lt;sup>2</sup>Several village in Yen Chau have been targeted to establish these plantations. This measure has met a strong opposition from the locals. In some cases, the police had to intervene and force farmers to plant the seedlings.

for land users (the suppliers of environmental services) to undertake conservation costs which are covered by identified beneficiaries ('buyers' of environmental services) (Engel et al., 2008).

Thus one recommendation of this thesis concludes to is for the state to reinforce and/or develop institutions that support the functioning of incentive-based mechanisms in the area. Results show that the socio-economic conditions enabling good functioning of markets and related incentive structure are quite good in the area. Greater transparency and credibility of the state is needed to achieve objectives of the land reform. The opening of the rural finance sector to independent actors (such as NGOs, or other independent MFI) would enhance the functioning of the market, particularly for the poor, and free the state from unnecessary expenditure. Reinforcing the legal system in addition would enable the informal sector to function better. The implementation of PES mechanisms, for instance in watersheds, between upland and lowland farmers, could help to address environmental issues in the area<sup>3</sup>.

One main source of success of the current framework is to be found in the intricate web of political and non political organizations that exist in mountainous regions enabling a rich social life, and allowing the government to reach even the most remote areas through policies. This web is due first to legacies from the collectivization period during which rural life was organized by and around cooperatives. The Mass Organizations which play an essential role in conveying state policy and in farmers' everyday life are directly inherited from that period. The sense of collectivism is also strongly anchored in the Vietnamese culture<sup>4</sup>. The historical and anthropological literature highlights that this sense of 'collectivism' existed before the collectivization period, and has been 'instrumented' by the communist regime to impose the collectivist system (Jamieson, 1993, pp.217,256-257; Bergeret, 2003, p.30-33; Kerkvliet, 2005, p.39)<sup>5</sup>.

The Mass Organization system enables the state to implement policies in remote areas but also permits a vertical circulation of information from the state to the grassroots and vice-versa, enabling the government to test and adjust policies based on feedback from the field. The book of Kerkvliet (2005) shows concretely how lowland villages, through everyday politics have influenced national policy at the time of decollectivization. Hence, this model also empowers rural citizens. Yet, mountain people

<sup>&</sup>lt;sup>3</sup>A study by Schad et al. (2011) studies the institutional system at place when a flood occurs in Yen Chau. It notably analyzes how this system affects farmers' perception of the event and their incentives to undertake preventive measure against floods (through soil conservation technologies for instance). Results show that the current system may not provide the right incentives to farmers, as responsibilities during flood management are not assigned relative to the role of actors in flooding, but follow hierarchical administrative structures.

 $<sup>{}^{4}</sup>$ See Marr (2000) and Them (2006) for discussions of the notion of 'collectivism' and 'individualism' in Vietnamese culture.

<sup>&</sup>lt;sup>5</sup>To these authors, this trait of the Vietnamese culture also explains why the regime has met little opposition during its implementation and persisted so long in Vietnam's rural areas.

and ethnic minorities, due to their minority status, remain politically marginalized and their voices are unlikely to weigh in the political debate. The literature highlights the complex political relationships between the state and minority groups<sup>6</sup>.

The density of these social relationships also benefits the local economy, by reducing transaction costs through good levels of information circulation and the resulting high levels of trust<sup>7</sup>. Although this relation is not tested empirically (because of the lack of variability in the data), this partly explains in the view of the author and in view of the literature highlighting the role of social capital on the functioning of financial markets (Zeller, 1998; Dufhues et al., 2011), the good performance of the informal credit sector. As highlighted in Chapter 5, the difficulties experienced by formal institution in increasing their market share is explained by their own inefficiencies, but is also due to the presence of a vibrant informal sector.

This thesis has also investigated factors that enhance the formation of social capital, by studying the determinants of two important of its facets, namely the participation of citizens in local organizations and the formation of financial social networks. The empirical literature, as highlighted in Chapter 6 remains very scarce on this issue, and it is one important contribution of this thesis to provide evidence on this issue. Results show that the ability (or willingness) of people to interact socially and form social networks does not result from innate and given factors such as ethnicity and identity, but is also enhanced by the institutional and policy framework. Ethnic heterogeneity in addition is found to induce dynamism in these social relations, which contrasts with the 'conservatism' of homogeneous communities. The policy message delivered by these findings is not to be found in the resettlement policies conducted in Vietnam and elsewhere in South East Asia that have induced potentially large negative human and cultural consequences, but rather in the positive consequences that social interactions among people of different cultures can generate for the economy. Policies aimed at promoting social interactions, and by such favoring bridging connections among people of diverse cultural and social backgrounds may yield positive spillover effects in the economy.

One other recommendation is for Vietnam to support the emerging civil society in the mountains, to help it to organize politically and raise its voice. This will help the government to adapt policies to mountainous contexts, to better address its challenges, and to enhance sustainable development in the region. These measures may come as a complement to current policies, notably those aimed at providing safety

<sup>&</sup>lt;sup>6</sup>See for instance McElwee (2004); Michaud (2000, 2009); Friederichsen and Neef (2010).

<sup>&</sup>lt;sup>7</sup>As can be seen in the round 1 questionnaire in the Appendix (questions 6.4.3a to d, p.15) respondents level of trust was measured and this data has been analyzed by the others. The data shows very high level of trust, less than 3% of respondents answered negatively to these trust related questions. These questions were adapted from the integrated questionnaire on social capital developed by the World Bank (Grootaert et al., 2002)

nets and reducing poverty in the areas. Horizontal inequalities<sup>8</sup> between the Kinh and other ethnic groups remains a pressing issue in Vietnam (Minot et al., 2003; van de Walle and Gunewardena, 2001; Baulch et al., 2007). As two recent reports from the World Bank have shown, Vietnam is making progress in this direction, by enhancing the functioning of the state and integrating young and qualified individuals in the direction of the party, and by supporting the emergence of an independent civil society in the country (World Bank, 2009, 2004). These efforts will hopefully be pursued in mountainous regions and among ethnic minorities. The creation of the Committee for Ethnic Minorities (CEM, former Committee for Ethnic Minorities and Mountainous Areas (CEMMA)) in 1993, a group aimed at representing the voice of ethnic minorities among public authorities, and its empowerment in 2008, demonstrates good intention in this direction, even though observers judge its action as inefficient (Baulch et al., 2007)<sup>9</sup>.

### 7.3 Orientation for further research

This thesis has provided substantial insights into the vast topic of the political and institutional economy of sustainable development of Vietnam's uplands. It was beyond the scope of this work to provide a comprehensive and exhaustive overview on this broad question. Instead this thesis has investigated four of its aspects which appeared during field work and which seemed, in view of the literature, particularly relevant. Hence, many questions remain open for further research, and this thesis and its result provide guidance for the orientation of future research. First, possible extension relate to issues that could not be investigated because of methodological limitations. Second the research has permitted the identification of topics of high relevance which have not been much researched on in this thesis or in the literature in general.

One methodological constraint faced by the researcher comes from the confinement of the data collection into one research district, and the use of cross sectional data (i.e. measured for one single period of time) to estimate impacts. Both limitation in time and in space have limited the possibility to capture some variability (which can be in time or in space) in variables that would have been needed to estimate their impact<sup>10</sup>. Likewise, further investigations on the impact of land titling policy or on the impact of the credit policy could not be conducted, because of lack of variability in certain variables of interest. Indeed for the credit case, since both formal banks operate in

<sup>&</sup>lt;sup>8</sup>Horizontal inequality is defined by Stewart et al. (2005) as the inequalities between groups, while vertical inequality refers to the inequality between people. Horizontal inequalities occurs when ethnicity – or other identity traits – is strongly correlated with economic status.

<sup>&</sup>lt;sup>9</sup>See also an article from the Indigenous Right Quarterly at http://www.aitpn.org/IRQ/Vol-III/ issue\_4/story06.html.

<sup>&</sup>lt;sup>10</sup>Yet, one methodological advantage is that the heterogeneity in environmental and other unobservable aspects is limited and is unlikely to affect impact estimates.

all villages of the district, it was not possible to construct a veritable control group. Thus, the expansion of existing data to a panel data set where the time variability of variables of interest can be exploited would expand research possibilities to estimate impacts<sup>11</sup>.

This thesis has not looked in detail at how the institutional frameworkaffects the efficiency of land use in Yen Chau, and in particular the adoption of new agricultural technologies. Yet, land tenure security, credit access and social networks are important factors in this perspective (Feder et al., 1985). The agricultural extension institutions in place (Farmer Union or government agricultural extension) strongly promote the cultivation of maize as the most wealth-enhancing crop in the area. As shown by Keil et al. (2008) however, detrimental effects on the environment are important. Livestock farming in contrast appears as a potentially promising option to improve livelihoods in the short and long term. Further research may thus seek to investigate the institutional and economic constraints to the development of this sector.

Also, further investigation of the functioning of incentive-based mechanisms would provide valuable guidance for designing future policies. In this vein, a deeper study of the land market, for instance through the econometric analysis of the determinants of farmers' engagement in transaction would provide valuable insights on the reasons underlying its malfunctioning and help to address this issue through policies. Similarly, research investigating the interactions between land and credit institutions would provide useful information relevant for policies. Finally, another perhaps more imminent research question would be to study potentials for the implementation of Payment for Environmental Services in the management of watersheds in Vietnam's mountainous areas as a way to break the poverty-environment nexus in the area.

Finally, this thesis has not looked in detail at the mechanisms underlying the persistence of horizontal inequality in the area, i.e. of inequality between ethnic groups. Yet, these remain an important issue, even in a small area like Yen Chau district. The H'Mong in particular remain significantly poorer than any of the other groups in Yen Chau. Yet, we could not identify in the data particular signs of discrimination in terms of land allocation, or in the implementation of anti-poverty programs<sup>12</sup>. In all articles presented here, ethnic effects have been controlled for but were not studied in detail<sup>13</sup>. A deeper investigation of the constraints faced by H'Mong households

 $^{13}\mathrm{Indeed}$  the objective was rather to understand the economic mechanisms that cause these in-

<sup>&</sup>lt;sup>11</sup>This is actually one objective pursued in the fourth phase of F2 subproject.

<sup>&</sup>lt;sup>12</sup>On the credit market however, we find that H'Mong villages receive significantly less VBSP funds than other villages. According to the data and information obtained during informal discussions with H'Mong villagers and credit institutions, this has not always been the case. But the bad experience due to the non repayment of loans in these villages has induced VBSP to limit its action in those villages. One consequence is that H'Mong households heavily depend on unfair credit contracts delivered by shopkeepers established next to their village. Some get trapped in bad debt circle. In one village (Keo Bo C), many farmers had their land mortgaged to the shopkeeper because of unpaid debt and had to work as workers on these lands.

to integrate the economy would help with understanding mechanisms underlying the persistence of poverty in this group, and assist in identifying policy options to break this negative spiral.

equalities than to study the cultural and anthropological factors. A thorough analysis of the ethnic effects would have required a quasi-anthropological approach for which the author is not qualified.

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Appendices



The Uplands Program

Research for Sustainable Land Use and Rural Development in Mountainous Regions of Southeast Asia *Funded by DFG* 

## Subproject F2.3 : Targeting efficiency and impact assessment of rural credit and land allocation

1<sup>st</sup> Round: Composite Questionnaire – Household Survey – Vietnam 2007

## I. Identification

Day     Month     Year       1.1. Date of Interview :     0     7	Code
1.2. Commune name	
1.3. Village name	
1.4. Household identication number	
1.5. Name of the Household head	
1.6. Name of respondents (Name and ID)	
1.7. Ethnic group of the household head         Thai	
1.8. Ethnic group of the spouse of the household head ( <i>See code above</i> )	
1.9. Interviewer name and code	
1.10. Supervisor name and code	
1.11. Date checked by supervisor//	
Signature of the supervisor	
Note to the interviewer : A household consist of all people who live under the same r	oof, eat fron

<u>Note to the interviewer</u> : A household consist of all people who live under the same roof, eat from the same pot and share expenditures. A person is not considered as a member if she spent more than 3 months away in the past 12 months.

C I	. Household Ro	ster			-		-			-			_			
Q	2.1. Name	2.2 Sex	2.3. Age	2.4. Relation to hh head	2.5. Marital Status	2.6. Can read/ write	2.7. What langu speak?	ages does t	this membe	Pa de Hij	8. ghest ass issed	2.9. If children from 6. 15 years old (i.e. born between 1992 and 2001)	2.10. <u>If 2.8.&gt;1</u> If Why ?	Ask only in Was this member always present in the household since	the 2 <sup>nd</sup> visit If no, how many nights not present in the hh since	
								(code 4				Is he/she regular	Ŋ	last visit?	last visit?	
		1= Male 2= Female		(code 1)	(code 2)	(code 3)	1 <sup>st</sup> lang.	2nd	3rd	4th (Cc	ode 5)	(code 6)	(code 7)	1= Yes 2= No		
1				1												
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Cod	e I Relation to hh head	I Code 2 N	Marital sta	tus	Code 3 R	ead/write	C	ode 5 Educ	cation			Code 6 School	attendan	ce Code 7	7 Non attenda	nce
Hou: Spot	sehold head1 se	Single Married v presen Married v	with spouse at in the hou with the spou	permanently sehold	Cannot readCan readCan readCan read	ad or write only and write		ever attended ad in 1st ye Put the nu	d school ar of Prima <b>mber of th</b> passed (1	ary schoo ne highest	99 1 0 t class	Regularly Not Regularly Children attended but not this v	1 to school	before Too yo3 Other r	afford expenses n must work ung	1 2 3 4
Gran Gran Brotl Othe	dparent5 dchild	migra Widow / Divorced	unt widower / separated.		3 Code 4L 4 Kinh 5 Thai Hmong	anguages	Second Se	condary deg ccational dip gh school ce gh educatio	gree ploma ertificate n degree		9 10 12	Children never at school	tended to	4		
Othe	r non relative9				Kho Mu Sinh Mun English/Fi Other	rench.	4 Ba 5 Mi 6 0	chelor degr aster and mo	ee		13					
T	ousehold id :	Date o	of the 1 <sup>st</sup> vis	sit:	ł											7

				<del>-</del>	2	3	4	5	9	2	æ	6	10	11	12
2.11. If > 6 years O	Main occupat 12 past montl	(code	Primary												
pl	tion in the hs	(8 é	Secondary												
2.12. How many days in the past 12 months this	person was sick and therefore unable to work?		Nh of Davs												
2.13. Does this member have any chronic	illness (e.g. chronic fever, heart	blood pressure, dysentry, etc.)?	1= Yes 2= No												
2.14. Does this member have disabilities	(e.g. blindness, body member lost, bot >>	: (	1= Yes 2= No	2											
2.15. Clothing expenses in the nast 12	months		000 dona	5											

Code 8 Occupation
Self employed in agriculture1
Self employed in non farm enterprise2
Student/pupile3
Government employee4
Salaried worker in agriculture5
Salaried worker in non agriculture6
Daily agricultural labor7
Daily non agricultural labor8
Domestic worker9
Military service10
Unemployed
Looking for a job 11
Homework12
Retired13
Disable to work14
Leisure 15

2.16. In which year was your household established ?

year

2.17. Where were born the following persons?

In this village......1 Elsewhere in Yen Chau district...2 Elsewhere in Son La Province.....3 Elswhere......4

a.	b.	c.	d.	e.	f.
Household	Father of the	Mother of the	Spouse	Father of	Mother of the
head	household	household		the spouse	spouse
	head	head			

2.18. Did you receive cash-gift in the past 12 months from any person (not a household member and not government or NGO)? Yes.....1

No.....2 >>3

7102	2.10.3.	How much did this	person send you in the	past 12 months?			guob 000'			
7 10 7	2.10.2.	Where does this person	live?		1= Yen Chau district	2= Elsewhere in Vietnam	3= Abroad			
7 10 1	2.10.1.	Relation to	household	head or	spouse		(code 9)			

# **Code 9: Relation to the household head**

ree relative <sup>1</sup> 1	elative2	lative3
1 <sup>st</sup> degree rel	Other relativ	Non relative

<sup>1</sup> i.e. parents, sons and daughters, brothers and sisters and spouse.

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Serial #	Questions	Response	Response Code
3.1	Is this dwelling owned by a member of your household?		Yes1 No
3.2	If you sold this dwelling – including the land plot – today, how much would you receive for it?		<b>CINV 000</b> ,
3.3	Estimate please, the amount of money you could receive as rent if you let this dwelling – including the land plot – to another person.	DNV 000, .A	
	>>skip to 3.9.	B. Time unit	Day         1           Week         2           Fortnight         3           Month         4           Quarter         5           Half Year         6           Year         7
3.4	Do you rent this dwelling for goods, services or cash?		Yes1 No
3.5	How much does your household pay in cash to rent this dwelling?	UNV 000, .A	
	Interviewer: If does not pay in cash write zero "0".	B. Time unit	Day
3.6	Does your household pay any of the rent by goods or services?		Yes1 No
3.7	What is the approximate value of the goods and services paid by your household?	AND 000, .A	If does not pay in kind write zero "0".
	Interviewer: If does not pay in kind write zero "0".	B. Time unit	Day
Househ	old id :	_	

Response Code		Yes1 No2	Yes1 No2	Yes1 No2		If the household did not pay anything, write zero "0".	If the household did not pay anything, write zero "0".	If the household did not pay anything, write zero "0".
Response						CINΛ 000,	GNA 000,	GNΛ 000,
Questions	Does your rent include any of the following?	A. Furniture	B. Electricity	D. Water	How much did your household pay in the past 12 months for the following services?	A. Electricity	B. Water	C. Telephone
Serial #	3.8				3.9			

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3.10.	What kind of lock does the main entrance have? (Gather this information through <u>observation</u> only) No lock1 Wood or metal bar to close from inside only2 Key lock
3.11.	How many rooms does the dwelling have ? ( Include detached rooms in same compound if same household Exclude bathrooms, toilets, kitchen and basement)
3.12.	What is the size of these rooms in squared meter? Main living room
	Other room-1
	Other room-2 m <sup>2</sup>
	Other room-3
3.13.	What type of roofing material is used in the house?
	Straw leaves1Wood, bamboo2Canvas, tar paper3Panels (wood)4Galvanised iron5Tile6Big Tile7Concrete8
3.14.	What type of exterior walls does the house have?         Leaves, branches.       1         Bamboo.       2         Wood.       3         Galvanized iron.       4         Earth.       5         Brick, stone.       6         Concrete.       7
3.15.	What type of flooring does the main room have? Earth1 Bamboo2 Wood3 Concrete4 Brick5 Concrete with additional covering6
3.16. Housebold	What type of cooking fuel source is primarily used? Leaves/ grass/ rice husks/ stubble/ straw / thatch/ stems

7

## 3.17. What is the main source of lighting for your main living rooms?

Cannot afford lighting at night	1
Candles/ battery lamb/ Resin torches	2
Gas, oil, kerosene lamp	3
Electricity (public, shared connection)	4
Electricity (public, owned connection)	5
Generator	6

What is your primary source of drinking water?
River, lake, spring, pond1
Rain water2
Public well – open
Public well – sealed with pump
Public tap5
Well in residence yard – open
Well in residence yard – sealed with
pump7
Outside tap8
Inside tap9

## 3.19. What type of toilet facility do you have?

3.18.

Bush, field	1
Shared kneel-down toilet	2
Owned kneel-down toilet	3
Shared sit-down toilets	4
Owned sit-down toilets	5
Shared flush toilets	6
Owned flush toilets	7

## 3.20. Where do you usually cook your meals ?

Outside1	
In one of the rooms in the house2	
In a separate kitchen	

## 3.21.Do you have any of the following utilities for your household ?

<b>a</b> .Piped water	
<b>b</b> .Electricity	Yes, own connection
<b>c</b> .Telephone	No3
<b>d</b> .Mobile (cell phone)	

## 4. Assets based indicators

## 4.1. Assets owned

Assets type and code	4.1.1. Number owned	4.1.2. Total resale value at the current market price
		'000 dong
Animals		
a. Buffalo		
b. Pig		
c. Goat		
d. Cattle		
e. Dog		
Farm assets		
f. Motor tiller		

## 4.2. Land use certificates:

4.2.1	Does your	household	own a	Red	book	at the	moment?
-------	-----------	-----------	-------	-----	------	--------	---------

Yes1	
No	L

4.2.2. If yes, in which year did you get it for the first time? Year

4.2.3. How many plots are currently registered on your certificate?

a. Residential land

b. Perenial crop land

- c. Agricultural land
- 4.2.4. Does your household own a Red book for forestry land at the moment ?

Yes	1	
No	2 >> 4.3	

4.2.5. If Yes, How many Red boks does the household own?  $\frac{2}{3}$ 

	4.2.6.	4.2.7.	4.2.8.	4.2.9.	4.2.10.
Forest.	In which year did	Is it a shared or	If shared, how	Number of	Total area
Red	you get it for the	individual	many	plots currently	registered in
book	first time?	certificate?	households own	registered on	the certificate
ID			this certificate?	this book	
		1= Shared			
	YEAR	2= Individual	NB OF HH		M <sup>2</sup>
1					
2					
3					

## 4.3. Irrigation system on cultivated plots.

	Plot registered on Land Use Certificate			Other plots cultivated by the household						
Type of irrigation	4.3.1.		4.3.2.		4.3.3.	d.	4.3.4.		4.3.5.	
system	How may	ivate at the	you lend	l or rent	How m you <u>ren</u>	any do <u>t or</u>	rent or b	ny do you orrow	plots do	you
	moment	?	out?		borrow	from	from the	<u>.</u>	cultivate	?*
					someon	e else?	<u>commune/</u> village?			
	# plots	Total area m <sup>2</sup>	# plots	Total area m <sup>2</sup>	# plots	Total area m²	# plots	Total area m²	# plots	Total area m²
TOTAL										
a. Technical irrigation <sup>a/</sup>										
b. Semi-technical irrigation <sup>b/</sup>										
c. Simple irrigation system <sup>c/</sup>										
d. No irrigation system										

a/With concrete channels being fed by a reservoir or big river, and gates to regulate the water flow.

b/ Channels fed by a reservoir that ensure water for the whole year but with few or no gates to regulate the water flow.

c/ Earth channels fed by rain water or small streams without a system to regulate the water flow.

-	une	mater	110
	*ex	nlain	
	UA	pium.	

## **5. Food consumption**

\*If the answer is 'Yes' the next question should refer to the last two days BEFORE the special event.

b. How many meals were served to the household members during the <u>last two</u> <u>days</u> (or in the two days preceeding the special event)?

# meals

\*If the answer is "Yes", the "last seven days" the questions 5.3 - 5.5 should refer to the last seven days BEFORE the occurrence of the special event,

5.3. During the last seven days, for how many meals were the following foods served in a main meal eaten by the household?



5.4.	During the last seven days (or the last seven days before the special event), for how many days did a main meal consist of rice and vegetables only? ( <i>i.e. without any animal protein</i> )		# days
5.5.	During the last seven days (or the last seven days before the special event), for how many meals was rice replaced by cassava, or sweet potatoe?		# days
5.6.	In the last 30 days, how many times did you buy rice?		
5.7.	During the last 30 days, was there some days where your household did not have enough to eat? If yes, how many days? No = 0, Yes, write # of days		# days
5.8.	a. What is the amount of rice that you have currently in the house for your own consumption?	Kg of unhus	ked rice
	b. For how many days will your stock of rice last?	# days	

## Now I will ask question about the food eaten in your household in the past 12 months

5.9. In the <u>past 12 months</u> did you and your household members feel that your food would run out before you had money to buy more/ or before the harvest?

Yes1	
No2	

5.10. In the past 12 months how often did you have to borrow food from relatives or neighbours to make a meal?

Never1	
Rarely (1 to 6 times a year)2	
Sometimes (7 to 12 times)3	
Often (a few times almost every month)4	
Mostly (this happened a lot)5	

5.11. a. Did you or another adult in your household <u>skip meals</u> during the past 12 months because you did not have enough money to buy food?

Yes1	
No2 >> 6	

b. How often did that occur during the past 12 months? More than 180 days.....1 Less than 180 but more than 30 days......2 Less than 30 days but more than 10 days......3

Less than	30 days	but more than 10 days3
Less than	10 days	last years4

. Vulnerability and reliance to network in case of shocks – social capital 1.Occurence of positive/negative events in the past five years? We want to ask ow about the events that affected your life in the last five years	<ul> <li>6.1.1. Marriages of a first degree relative to household head or spouse?</li> <li>6.1.9. Occurrence of serious chronic illness or major disability (e.g. blindness, loss of arm because of accident, etc.) or any household member.</li> <li>Yes, how many mariages ?</li> <li>1.2. Birth of our object</li> <li>2. Birth of our object</li> <li>3. Birth of our object</li> <li>4. Description</li> <li>4. Descripti</li></ul>	No = 0 6.1.10. A major working, income earning adult member left the household forever If yes, how many birth?	6.1.3. Adoption of child $6.1.3$ . Adoption of child or eldery person) No = 0 $0 = 0$ If yes, how many adoptions? If yes, how many deaths ?	6.1.4. We inherited major funds or assets No = 0 If yes, what is the value? 000 dong 0.1.12. Relocation of residence because of a natural disasters (flood, landslide, etc.) No	6.1.13. During the last 5 years, did your household experience a complete failure in Yes	6.1.7. Death of a working adult member.       6.1.14. During the last 5 years, did your household lost one or some of your cows/         No = 0       buffaloe (e.g. because of sickness and/or death or theft)?         Yes
--	--	---	--	--	--	--

Household id : \_

12

## 6.2. Membership in association, group or organization

We want to ask now questions about the associations in which you or members of your household participate and has membership, including communist party, mass organisation or any other kind of organisation.

(interviewer, ask the question for <u>each member over 15</u>, to be sure to enter in the table below all the organisation the household participates in. If a member has membership in several organizations, then enter his ID several time in the first column and fill a line for each organization he participates in)

6.2.1.	6.2.3.	6.2.4.	6.2.5.
ID of hh	Type of	Degree of	During the past 12 months, did you
member (use	organization	participation	make contributions to this
ID from			organization
family roster)			
			In cash1
	(code 1)	(code 2)	In kind (e.g. labor, etc.)2

## Code 1 type of organization

Mass organisation	
Farmer Union	.1
Women Union	.2
Youth Union	.3
Veteran Union	.4
Fatherland Front	.5
Eldery Union	.6

## NGO providing services

## Agriculture/trade organization

Extension club	.14
Cooperative	15
Traders association	16
Professional association	17
Trade union	18
Hobby club	19

## **Political organization**

Communist Party	20
People's committee	21
Ethnic committee	.22

## Other local groups/organization

Religious group	. 23
Cultural association	.24
Parent group	. 25
School committee	
Health committee	. 27
Sport group	
Other (specify)	. 29

## Code 2 degree of participation

Leader1
Very active (other responsibility
than leader)2
Active
Give help from time to time4
Not active5

Other Pages?

<u>6.3. Access to services and safety nets</u> 6.3.1. How would you qualify your access to the services listed below on a scale from 1 to 5 ? (1= very poor access, 5= very good access)

a. Education/schools	
b. Health services/clinic	
c. Housing assistance	
d. Job training/employement	
e. Credit/finance	
f. Transportation	
g. Drinking water distribution	
h. Water distribution for irrigation	
i. Agricultural extension	
j. Sanitation service	
k. Justice/ conflict resolution	
1. Security/ police services	

6.3.2. Here are listed some services offered by the government to reduce poverty,

Name of the service	6.3.2.1. Do you know about it ?	6.3.2.2. If yes, have you received such support in the last 5 years (since 2002)?	6.3.2.3. If yes, in which years did you receive it ? (write several years if received more than one)	6.3.2.4. Amount received in the past 12 months ?
	1 = Yes 2= No>> next row	1= Yes 2= No>> next row	Year(s)	'000 dong
a. Provision of Household Poor Certificate				
b. Access to loan with low interest rate				
c. Free health care/insurance				
d. Education tuition exemption and reduction/ free textbooks				
e. Kids are studying in new schools and classrooms				
f. Receiving support of accomodation or in house repairs/construction				
g. Monetary assistance				

6.3.3. How was your household classified by the commune in...

Hungry 1	2002?	
Poor 2	20022	
Medium3	2003?	
Better-off4	2004?	
Rich 5	2005?	
Do not know 6	2006?	

Household id : \_\_\_\_\_

## 6.4. Social and political capital

6.4.1. How many people do you	or any member of your he	ousehold know perso	onally and who worl	k in the following
organisations? (please record onl	ly two way relationships)			

Type of organisation	Level (i.e. administrative unit where the household is currently living)	6.4.1.1. How many do you know?	6.4.1.2. How many are relatives of the household head or the spouse?	6.4.1.3. How many are close friends of household member?
Communist party	Commune			
Communist party	District			
Communist party	Province			
People's committee	Commune			
People's committee	District			
People's committee	Province			
Women Union	Commune			
Women Union	District			
Women Union	Province			
Fatherlands front union	Commune			
Fatherlands front union	District			
Fatherlands front union	Province			

6.4.2. In case of shock/problem such as the ones listed below, is it easy or not to resort to different persons of your network (listed below) ?

easy..... 1

not easy2	2
-----------	---

Nature of problem	First degree relatives	Other relatives	Friends/ Neighbour	Village head	Mass organisation.
a. Borrow money for education					0
b. Borrow money for health expenses					
c. Borrow money for any positive event					
d. Borrow money for any negative event					
e. Borrow a water buffaloe					
f. Ask for labour					

6.4.3. Please tell me if in general you agree or disagree with the following statements:

Strongly agree1	
Agree2	
Disagree 3	
Strongly disagree4	

*Interviewer, read slowly the following statement to the respondent:* a. Most people in this village are basically honest and can be trusted.

b. People are interested only in their own welfare.

c. If I have a problem, there is always someone to help me.

d. If you loose an animal (pig, poultry, or goat) someone in the village would help look for it or would return it to you.

## 7. Estimates of objective and subjective poverty

Interviewer: please show to the respondent the picture of a 10 step ladder.

- 7.1. Here is a picture of a 10-step ladder (see next page). Imagine that at the bottom, on the first step, send the poorest people, and on the highest step, the tenth, stand the rich in Yen Chau district. On which step of this ladder is your household located ?
- 7.2. Where on this ladder would you locate a household (husband, wife, 2 children or other dependants) who has an income equal to 800 thousand VND per month ?





8.1. Does the household head is currently borrowing a loan...



Thank the respondant for his time, Give the present allocated to the household, And make an appointment for the next interview: i.e. in the next 14 days:

Date\_

Time\_\_\_\_:\_\_\_

Household id : \_



The Uplands Program

Research for Sustainable Land Use and Rural Development in Mountainous Regions of Southeast Asia *Funded by DFG* 

## Subproject F2.3 : Targeting efficiency and impact assessment of rural credit and land allocation

3<sup>rd</sup> Round: Impact Questionnaire – Household Survey – Vietnam 2007

## 1. Identification

1.1. Date of Interview:	Day	Month	Year 0 7	
			Code	
1.2. Commune name				
1.3. Village name				
1.4. Household identification num (Please write this number on all p	lber ages)			
1.5. Name of respondent (Name and ID)				
1.6. Name of the Household head				 
1.7. Interviewer name and code				
1.8. Supervisor name and code				
1.9. Date checked by supervisor		//		
1.10. Signature of the supervisor				

## 2. Credit 2.1. Loans application and complete rejections

2.1.1. Formal loans (include cash as well as in-kind loans, e.g., fertilizer, seeds)

(interviewer, please notice that we understand application by a request the household himself made from a formal lender/person providing the loan, or through an intermediary, but the lender knows about the real beneficiary)

2.1.1.1. Have you or any member of the households applied for a loan from a formal organisation (VBSP, VBARD, village board, mass organisation, NGO) since 2002? (i.e. application done under your name) Yes......1>>2.1.1.3

No2		
2.1.1.2. If no, what are the main reasons ? (multiple answer are possible)	>> 2.1	.2
No need1		
Do not have enough information on how to get such loan		
The procedure is too complicated		
Those banks are too far		
Investment might be risky or not profitable from the view point of the lender 5		
Loan might be risky or not profitable from the view point of the borrower 6		
I felt that I would be rejected because other of our characteristics7		
We don't have a Red Book8		
No guarantor9		
Other reasons10		

2.1.1.3. How many times has your household asked or applied for loans from the VBARD/VBSP, Mass organisation or other formal institutions since 2002?

2.1.1.4. How many of those applications have been completely rejected since 2002? *(Please list them below)* 

Rejected loan ID	2.1.1.5. Type of lender	2.1.1.6. Year applied	2.1.1.7. Amount demanded	2.1.1.8. According to you, what was (were) the reason(s) for rejection?
	code 1	Year	'000 dong	code REJECT
1				
2				
3				
4				

Enumerator: please write into brackets the code of the formal lender (i.e. the one who would provide the loan) if known.

## Code 1: Type of lender

## Code REJECT

VBARD1	No Red Book	1
VBSP2	Not enough other collateral	2
Farmer union3	Intended investment is not profitable in the eye of lender	3
Woman union4	Did not repay prior loan (default of payment)	4
Veteran union5	My outstanding debt is too high in the eye of the lender	5
Youth union6	No guarantor (group or person)	6
Eldery union7	Lender did not want to invest in our household because of our personal	
Fatherland front union8	characteristics	7
Village board9	Our household doesn't belong to the population targeted by this lender	8
NGO (specify name)10	Do not know why	9
Government company11	Other	10
Private company12		
Other (specify)13		

2.1.2. Informal loans (include cash as well as in-kind loans, e.g., fertilizer, seeds)
2.1.2.1. Have you <u>applied</u> (or asked) for a loan over 1 million dong from informal lenders since 2002
(for example, Relative, Neighbour/Friend, Private moneylender, shopkeeper, Ho Hui or other person non listed her
Please include the applications done for this household, but under a different name)
Yes
2.1.2.2. If no, what are the main reasons ? ( <i>multiple answers are possible</i> ) >>2.2
No need
Don't know anyone to borrow from
Those lenders are too far
Loan might be risky or not profitable from the view point of the household (i.e. high interest
rate, too high collateral, short repayment period, etc.)
I felt that my investment plans may not be seen profitable for the lender
I felt that I would be rejected because of our characteristics
No guarantor7
Other reasons8

2.1.2.3. How many times has your household asked for loans (over than 1 million VND) from informal lenders since 2002?

2.1.2.4. How many of those application were rejected since 2002 ?

	2.1.2.5. Type of lender			2.1.2.6. Year	2.1.2.7. Amount	2.1.2.8. According to you, what was
Loan rejected ID	a. Relation with the borrower/ type of lender	b. Occupaction:	c. Lives in:	applied	demanded	(were) the reason(s) for rejection?
	code 1	code 2	code 3	Year	'000 dong	code REJECT
1						
2						
3						
4						

Code 1: Relation to the borrower	
First degree relative1	
Other relative	
Close friend	
Other acquaintance/ neighbour	
Informal credit group	>c.
Main employer of a member of the hh 6	
Landlord of a land managed by	
household7	
None of above8	

## Code 2: Occupation

<b>F</b>	
Shopkeepers1	In village1
Trader	Elsewhere in Yen Chau2
Moneylender	Elsewhere in Vietnam3
Other private/self-employed person4	Abroad4
Other government employee5	

## Code 3: Lives in

1	In village I
2	Elsewhere in Yen Chau2
3	Elsewhere in Vietnam3
4	Abroad4
~	

### Code REJECT

Code REJECT	
No land use certificate1	_
Not enough other collateral	
No profitable investment in the eye of lender	
Did not repay prior loan (default of paiement)	
My outstanding debt is to high in the eye of the lender	
No guarantor	
Lender did not want to invest in our household because of personnal	
chacteristics7	
Do not know why	
Other 9	

							, c	2													
							2.2.15. Who was	guaranto	code 8												
							2.2.14. What was	tne collateral?	code 7												
					ttion/person?		2.2.13. Is this loan	ın cash or in-kind?	1= in cash 2= in-kind												
	hopkeepers?		ution/person?		rom an institu		2.2.12. How much	lid you Jorrow ? <sup>1</sup>	auop 000,	0											
	ıding sl		n instit		oans) fi		you I	s 7	^^	, , ,											
	on inclu		from a		input l		11. en did	ave thi lit?													
	on/perso		n VND		in-kind		2.2. De Whe	d cred	dd												
	an institutio		to 2 millio		VND (exc.	fertilizer)?	2.2.10. Was it th	first time you borrowe from this	$\begin{vmatrix} \text{lender'?} \\ 1 = Y es \\ 2 = N_0 \end{vmatrix}$												
	0 VND from		00,000 and up		to 2 million	VND (seeds,		How much do you have to pay in total to the	intermediary ? `000 dong	D											
	0 and 200,00	I this type ?	nount over 2(	I this type ?	ater or equal f this type ?	to 2 million <sup>7</sup> f this type ?		How do (did) you pay him?	code 6												
<b>(S)</b>	between 10,00	w many credits o	nd loan of an an	w many credits o	n of amount gre w many credits o	greater or equal w many credits o	2.2.9. If no, a.	Who was the intermediary ?	code 5												
r and seed	urs old. sh/in kind loan	If Yes, ho	um cash/in-kin	II Yes, no	If Yes, ho	nd input loan g	2.8. Did you get	he Ioan lirectly from his lender?	1=Yes 2=No												
t such as fertilize	sehold obtain a small ca.	es1 02	shold obtain a any medi	es2 o2	shold obtain any other ci es	busehold obtain an in-ki es1	er d.	<ul> <li>a Did you ask this 1</li> <li>b lender to borrow 6</li> <li>a loan from t</li> <li>v BARD/ VBSP?</li> </ul>	1a= Yes, VBARD1b= Yes, VBSP42= No												
put credi	in your hous	N	e in your hous	NC	n your housel Ye Nc	ne in your ho Ye N <sub>C</sub>	formal lende	Lives ation in	le 3 code												
clude in	s quesuon id someone		lid someone		l someone i	, did someo	. <u>If 14:</u> Int b.	ion Main . occup	2 cod												
in (in	ask un <u>onths</u> di		<u>ionths</u> d		<u>ars</u> , did	<u>months</u> ,	2.2.7 a.	Felat 5>>c.	code												
)taine	ast 2 ma		<u>ast 6 m</u>		ast 5 ye	<u>aast 12 1</u>	2.2.6. Lender		code 1												
Credit of	Tewer, pe s During the <u>l</u> :		During the <u>r</u>		During the <u>1</u>	During the <u>F</u>	2.2.5. Borrower	ID code (refer to Q1)	ID code												
2.2. (	2.2.1. ]		2.2.2.		2.2.3.	2.2.4.	Г	O  Z  Y	- D	1	2	3	4	5	9	7	8	6	10	11	12

<sup>1</sup> Interviewer, write here the value of the principal only, i.e. in case of in-kind loan, the price the household would have had to pay directly in cash (without differ payment). Household id: \_\_\_\_\_\_\_

ntly do ive to	b. Principal 0 code 10												
2.2.27 How freque you ha repay?	a. Interest code 10												
2.2.26. How much have you already repaid? (including interests and principal)	3000 000,												
2.2.25. Have you started to repay?	1= Yes 2= No>>27												
2.2.24. Have you lost your collateral?	l= Yes 2= No												
2.2.23. Have you finished the repayment?	l= Yes>>27 2= No												
2.2.22. What is the total amount you have to repay to the	lender?												
2.21. /hat is the tterest rate for is loan? <i>f doesn't know</i> , <i>rite 'kb'</i> )	1= per year2= per month3= per day												
ay ir 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1	yy												
2.20. /hen do y ave to rep le loan?	um Iq												
2.19.     2.       effore obtaining the     W       edit did you ask     hi       ybody else for this     th       an?     an?	If yes, how many persons/ bank did Yes you ask for this No loan? d												
is BR:22 log	$\frac{1}{1}$												
u use thi	Secor Major 1 code 9												
2.2.18. How did yo credit?	First Major Use code 9 %												
2.2.17. If no, how much did you ask?	gnob 000,												
2.2.16. Was the U loan the O same A amount as N you asked for?	I D 1= Yes>>18 2= No	1	2	3	4	5	6	7	8	6	01	[1]	[2]
	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1												

Code 1 Lender	Code 2 Relation	Code 3 Occupation	Code 4 Lives in	Code 5 Intermediary	Code 7 Collateral	Code 8 Guarantor
VBARD1	First degree relative 1	Shopkeepers1	In village1	First degree relative 1	No collateral1	No guarantor1
VBSP	Other relative 2	Trader	Elsewhere in Yen Chau 2	Other relative2	Red Book2	Group of borrower 2
Farmer Union 3	Close friend 3	Moneylender 3	Elsewhere in Vietnam3	Friend/Neighbour 3	House3	Relative 3
Woman Union 4	Other acquaintance/	Other private/self-employed	Abroad4	Farmer Union4	Government wages 4	Friend/Neighbour4
Veteran Union 5	neighbour 4	person 4		Woman Union5	Work animal 5	Village representative 5
Youth Union 6	Informal credit group 5	Other government employee 5	Code 6 Kind of payment	Veteran Union6	Production6	Farmer Union 6
Eldery Union7	Main employer of a member		Nothing1	Youth Union7	Valuable good7	Woman Union7
Fatherland front union 8	of the hh 6		Cash	Eldery Union8	Other (specify)8	Veteran Union8
Village board	Landlord of a land managed		Labour3	Fatherland front union 9		Youth Union9
Extension service 10	by hh7		Other in-kind 4	Village head10		Eldery Union10
NGO (specify)11	None of above 8			Extension office11		Fatherland front union11
Government company12				Other (specify)12		Other (specify)12
Private company 13				No intermediary13		
Informal lender 14						

## Code 9 Loan Use

Coae y Loan Use
Agricultural equipment1
Agricultural input2
Livestock3
Transportation equipment (boat, bicycle)4
Land5
Non farm activity6
Food purchase7
Consumption durable (clothes, TV)
Health care expenses9
Education expenses10
Positive social event (marriage, etc.)11
Negative social event (funerals)12
Repayment of other debt13
Lend to someone else14
Other (specify)15

## Code 10 Repayment frequency

7 7
No payment of interest1
Daily.
Weekly
Fortnightly4
Monthly5
Every 3-6 months6
Once a year7
At the end of borrowing period8
Whenever we have money9

2.2.28. Concerning the formal loans you received, did you receive additional support (training, equipment, labor, etc,)?

If Yes, on which loans (record loan ID)?

es, on which found (record foun ID).						
2.2.29	2.2.30	2.2.31				
Formal	From whom did you receive	What kind of support?				
loan ID	support?					
from table						
above	code 1	code 2				

Code1: organisation providing support		
Farmer Union 1		
Woman Union		
Veteran Union		
Youth Union4		
Eldery Union		
Fatherland front Union		
Village board7		
Extension office		
NGO (specify name)9		
VBSP/VBARD 10	)	
Government/ private company11	l	
Credit group 12	2	
Other13	3	

## Code 2: kind of support

Training	1
Input/equipment	2
Working force	3
Social support (education, health, etc.)	4
Other	5

## 2.3. Potential credit access

What do you think is the maximum amount you could borrow <u>at this time</u> from the following institutions/persons, <u>considering your current situation</u> ? (if does not know, write 'kb')	2.3.1. Currently, how much does your household owe to	2.3.2. In case of an emergency (food shortage, sickness), how much could your household borrow now from	2.3.3. For income generating investment purposes, how much could your household borrow now from '000 dong	2.3.4. For social events/obligations (wedding, funeral), how much could your household borrow now from	2.3.5. In total, what would be the maximum amount your household could now borrow from
aVBARD		0		0	0
bVBSP					
cFarmer Union					
dWomen Union					
eVeteran Union					
fYouth Union					
gElderly Union					
hFatherland front Union					
i. NGO/International organisation ( <i>if applicable</i> )					
j. Government company					
k. Private company					
1Village board					
mInformal credit group (Ho Hui) (in sum)					
nMoney lender (in sum)					
oShopkeeper/trader (in sum)					
pRelatives (in sum)					
qFriends/Neighbour (in sum)					

## **3.** Source of <u>cash income</u> since 2002 (or since the year the household was established if established after 2002)

	3.1. In percentage, how much did [source] represent in your total income (i.e. gross revenue – production costs) <b>in the past 12</b> <b>months</b> ? <i>If '0'&gt;&gt;3.3</i>	3.2. <i>If 3.1&gt;0</i> In 2002*, did you already have this [source]?	3.3. <i>if 3.1=0</i> Was [source] a source of cash income for your household in 2002*?	3.4. In percentage, how much did [source] represent in your total income (i.e. gross revenue – production costs) <b>in the year</b> <b>2002</b> ?
	%	1 = 1  es >> 3.4. 2 = No >>  next row	2 = No >> next row	%
Rice				
Maize				
Cassava				
Vegetables				
Other crops (Cotton, sugar cane, etc.):				
Fruit				
Livestock				
Fisheries				
Forest products (wood, medicinal plants, etc.)				
Agricultural trade				
Agricultural wage				
Non agricultural wage				
Non agricultural business				
Remittances				
Government aid				

\* interviewer, in the case the household was established after 2002, replace '2002' by the first year the household was established. If the household was established less than 24 months ago, skip the questions 3.2, 3.3, 3.4

Interviewer, if needed, you can use the following tool to help the farmer to evaluate the share of different sources of income:

Past 12 months: year 2002:

## 4. Land allocation

## 4.1. Forestry land

4.1.1. Has your household received a Red Book for forestry land? (*For this question, refer to the question 4.2.4 in the first questionnaire*).

Yes1>>4.1.4.	
No 2	
INO	

4.1.2. If not, have your household applied for a Red Book for forestry land?				
Yes 1	If Yes, When was it?	year		
No				

4.1.3. If Yes, what are the main reasons according to you, why you haven't yet received the certificate? *(multiple answer possible)* 

r				
	I only applied recently	.1		>>4.2
	A previous transfer of this plot was not legally valid	.2 !		
	Missing legal documents (inheritance letter, etc.) to prove the claim on this land	.3		
	Disputes concerning claims on the land	.4 '	<u>نــــــا</u>	
	The land claimed is allocated to other purpose by the commune	5		
	The commune has no land to allocate	6		
	Other	7		
	Do not know	. 8		

## 4.1.4. Forest management.

	4.1.4. 1	4.1.4.2.	4.1.4.3.
	Are you or a member of	Do you receive	Since you received the
Rec	your hh active* in	compensation (in kind	certificate, have you (or
Boo	k managing/protecting	or in cash) for	the group) increased the
ID	the forest on this plot?	managing/ protecting	number of trees on that
(cfQ)		the forest on this plot?	plot compared to the
4.2.0	<b>D</b> -		time you received it?
10,	1=Yes	1=Yes	1=Yes
	2=No	2=No	2=No
1			
1			
2			
3			

\* By active, we mean that you allocate part of your time for this activity, other than attending meetings.

## 4.2. Agricultural land

4.2.1. Has your household ever owned a Red Book for agricultural land? (*Can be under the name of current members or dead parents*)

Yes 1	
No 2 >>4.2.5.	

4.2.3. If Yes, In which year has your household <u>first</u> received a Red Book for agricultural land? (*if received through inheritance, write the year the Red Book was received from the parents*) year

4.2.4. Since that date, how many (Re)allocations occured in your village (*including the first allocation*)? (*please fill the table including the first allocation*)

	4.2.4.1.	4.2.4.2.	4.2.4.3.	4.2.4.4.	4.2.4.5.	4.2.4.6.	Code SAT: Reason for (un)satisfaction
	Year of	Did you	Did you	Did you receive	How satisfied	Give the	Unsatisfied or Very unsatisfied
А	(Re)allocat	receive more	receive more	more or less	were you by	main	Not enough land allocated1
L	ion	or less area of	or less area of	area of	this	reason	Land allocated are not good2
		paddy on	upland on	perennial crop	(Re)allocation?	why?	Land taken away3
С		your Red	your Red	land on your			Did not get the land we asked for4
A		Book?	Book?	Red Book			Other5
I							
O N		More (+) Less (-) same (=)	More (+) Less (-) same (=)	More (+) Less (-) same (=)	1=Very unsatisfied 2= Unsatisfied 3= Satisfied 4= Very satisfied	code SAT	Satisfied or Very satisfied Got enough land
1							Got good land
2							Enabled us to get credit10
3							

425 If no have	you ever applied	for a Red Bo	ok for agricul	tural land?
4.2.3. II IIO, IIUVO	you ever applied	101 a Rea Do	ok ioi ugiicui	turur fund.

Yes	1
No	2 >> 4.2.8

4.2.6. If yes, when was it? year

4.2.7. If yes, what are the main reasons explaining that you didn't receive yet the certificate?	
I only applied recently	
A previous transfer of this plot was not legally valid	
Missing legal documents (inheritance letter, etc.) to prove the claim on this land	
Disputes concerning claims on the land4	
The land claimed is allocated to other purpose by the commune	
There is no land available	
Unability to pay the tax required7	
Other	
Do not know9	

Interviewer, read slowly and carefully the next question to the household, including the code, and ask household to choose his answer.

4.2.8. Do you think that a reallocation of land in your village before the end of the Use Right Period (i.e. 2019 in most of cases)...



## 5. Land Tenure

Now, I would like to know about all the plots you use (with or without certificate) or rent out at the moment.

5.1. How many plots is your household managing at the moment?. *Please refer to the first questionnaire, and take care to add the Fish ponds on the list, but not residential land unless it is cultivated. Include plots registered under forestry land if these are cultivated by the household (and if the household admit it)* 

1. Paddy fields (green papers)

Take as many paper as the household manages Paddy fields. Ask the farmer to classify the good ones, medium and bad fields according to water availability (good=2 or more harvest every year; medium= 2 harvest in good years; bad= 1 harvest most of the years).

In each of the three groups, write all the plots that are under the same property regime<sup>2</sup> on one paper.

2. On each paper, write (or ask the respondent if he can):

- the name of the plots
- the total area of the plots
- and the average distance of the corresponding plot in walking minute to the house.

## 3. Fish ponds (pink papers)

Take as many papers as the households manages fish ponds. Regroup the fish ponds with the same property regime on one paper, and write on each paper the name, the total area and the average distance from the house in walking minutes.

## 4. Other plots (yellow papers)

Take as many paper as the household manages other plots and write on each: name, area, and average distance from the house in walking minutes to the coresponding plot.

5. Put on one side the plots that are registered under the Red Book, and the rest on the other side.

6. On <u>first group</u>, write on each paper a number from 1, starting with Paddy fields, then fish ponds and finish with others. On <u>second group</u> write a number from 101, starting with the Paddy fields, then fish ponds and finish with others.

<sup>&</sup>lt;sup>2</sup> Property regime:

With Red Book managed by the household,

With Red Book not managed by the household (rented out, lent, mortgage away, etc.),

Without Red Book rented/borrowed from someone,

Without Red Book rented borrowed from the village/commune,

Without Red Book other status (e.g. cultivated without permission).

5.1. Land with Use Right Certificate – 1<sup>st</sup> Group

5.1.1. Number of plots on Red Book(s) (excluding residential land and forestry red book)

		έLC	son	% ea											1	12	. 13	15	16	18	19 20	
	Land Use	between july 2006 and june 200	son Previous cropping seas id Use Main Use Second U	% % area code 5 area code 5 ar											de 5 Land Use	.1 Coffee	.2 Mango	4 Litchi	.5 Other fruit tree	.7 Fish pond.	<ul><li>8 Plot not managed by hh.</li><li>9 Other (specify)</li></ul>	10
		5.1.14. How did you use it t	Last cropping sea Main Use Secor	code 5 area code 5											Co	Paddy rice	Upland Rice	Cassava	Sweet Potato	Beans	Banana Vegetables	Cotton Tea
(if 0, >> 5.2)	ght	5.1.12.5.1.13.If >1 fromIf you lease(d) thisIdwhen 0 plot out, how muchwhen 2 cifdo (would) would	v? does not receive? know, write ves 'KB') Time	4 year year (nb											Code 4 Plot management	Yes1	No, Dict is lanced cut (fixed rent) 3	Share tenancy3	Mortgaged out4 Given away lent out (no	payment)5		
nd forestry red book)	Acquisition and use ri	5.1.9.         5.1.10.         5.1.11.           n         In which         Under the name         Is your           it?         year was         of which         househo           th:         househo         househo         househo	first     plot registered     using u	ar year roster code											Red Book of the parents. Code 3 Land acquisition	Allocated by government without Red	Book (cooperative/village, etc.)1	Book	Inheritance3 Durchase	Converted forestry or wild land into	agricultural land5 Other (specify)6	
residential land a		5.1.7. 5.1.8 How did Whe se you <b>first</b> was	land?	code 3 ye											as allocated on the <i>ability</i>	season every	1 1	rop for most of the	t not available 4			
ook(s) (excluding	nation	5. 5.1.6. 4 or 5, or Distance <i>l for Paddy</i> : plot-hou	is water minutes lability on plot?	code 2 mn											the year this plot w Code 2 Water avail	Sufficient for 2 rice	year	Sufficient for one c	years Water not or almos			
.1. Number of plots on Red B	General inform	5.1.2. $5.1.3.$ $5.1.4.$ $5.1.$ Name of theAreaType of $If 3$ ,plot (writeplot (asusein headbackin <b>DR</b> )10.5	number of how available availa	m <sup>2</sup> code 1											t case of inheritance, please enter de 1 Type of plot	prestry land1	erennial tree land2	addy field non irrigated4	ther farming land irrigated5	ish pond7	and for livestock	ther (specify)10
5.1.		O L P	ц Ц		-	2	З	4	5	6	7	8	6	10	C <sup>o</sup> II.	н	ď ď	Ъ.	οĉ	Ξ	ЧÄ	0

Household id:

1

**5.2. Land without Use Right Certificate – 2<sup>nd</sup> Group.** 5.2.1. How many plots does your household manage without Red Book?

(If 0, >>5.3)

Main Use Second use Main Use Second use Previous cropping season area % How did you use it between july 2006 and june Sweet Potato.....15 Other fruit tree.....16 Upland Rice......2 Mango......13 Cassava.....15 Fallow.....17 Fish pond.....18 code 6 Paddy rice......1 Coffee..... code 6 area % Code 6 Land use Land Use % area .....11 Beans.....7 Sugar Cane.....6 Last cropping season code 6 Γea..... % area code 6 2007? 5.2.15. Cash.....1 [n-kind.....2 Other (specify).....4 Code 5 Type of payment ong is the Borrowing/ For how Renting months agreed? 5.2.14. period Length of use 1= Yes 2= No>>15 land lord with the defined 5.2.13. Was a period received? Borrowed (no payment)....4 Informal purchase..........6 was this Mortgage collateral.....3 mm/year Fixed rent contract..... When 5.2.12. Code 4 Tenure contract plot Share tenancy..... Time period month) (up No contract.... If you had to pay a normal much would Value rent, how you pay? 5.2.11. 000, dong Other\_ Time period month) (up Group of farmers.....5 Village/commune.....6 None of above.....7 How much do Neighbour/Friend.....3 Other relative.....2 Other person.....4 First degree relative.... you pay? Payment Code 3 Landlord 5.2.10. guop 000, payment? contract the main Type of What is type of code 5 1>>10 2>>10 5.2.9. 3>>11 ·>>11 Sufficient for 2 crops in good years... 2 Water not or almost not available.....4 Sufficient for one crop for most of the year..... code 4 5.2.8. 3>>11 5>>11 4>>11 2>>9 1>>9 Sufficient for 2 rice season every Contract has the for this code 3 5.2.7. Who Right Code 2 Water availability plot? Use If 3, 4 or 5 or Paddy: How available on years..... is water this plot? code 2 of plot used for 5.2.6. Type General information 5.2.5. code 1 Other (specify).....10 Perennial tree land.....2 Paddy field irrigated.....3 Paddy field non irrigated.....4 Other farming land irrigated.....5 Other farming land non irrigated....6 Residential land.....9 Land for livestock......8 Forestry land..... Distance house in walking ninutes plot-5.2.3. 5.2.4. Mn Name of Area Code 1 Type of plot  $m^2$ Fish pond..... the plot 5.2.2. 103 104 106 110 102 105 107 108 109 T O L Ч 101

Household id:

12

**5.3. Land sold or transferred (including residential land and forestry land)** *5.3.*1. Has your household ever sold land since the Resolution 10 (1988) ?

No.....2 >>6 Yes.....1

$ \begin{array}{cccccccccccccccccccccccccccccccccccc$							-
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	5.3.9. What was the main reason for selling the land?	code 3					
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	5.3.8. Amount obtained for the land at the time of the transaction	gnob 000'					
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	5.3.7. Did the buyer live in the same village than you?	1= Yes 2= No					
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	5.3.6 Who was the buyer ?	code 2					
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	5.3.5. Has the transaction been registered yet?	1= Yes 2= No					
$ \begin{array}{c cccc} P \\ L \\ L \\ O \\ T \\ D \\ L \\ D \\ L \\ Mhen did you \\ sell this plot? \\ se$	5.3.4. Did you have a LUC on this plot at that time?	1= Yes 2= No					
$ \begin{array}{c c} P \\ L \\ L \\ O \\ T \\ D \\ 1 \\ D \\ 201 \\ 201 \\ 202 \\ 202 \\ 203 \\ $	5.3.3. When did you sell this plot?	Year					
P 5.3.1. L Type of land D Code 1 201 code 1 203 203 203 203 203 203 203 203 203 203	5.3.2. Area	$\mathrm{m}^2$					
P L L D D 201 202 203 203 203	5.3.1. Type of land	code 1					
	A J O H	D	201	202	203	204	205

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Code 1 Type of plot	Code 2 Buyer
Forestry land1	First degree relative1
Perennial tree land2	Other relative2
Paddy field irrigated3	Neighbour/Friend3
Paddy field non irrigated4	Other person4
Farming land irrigated5	State5
Farming land non irrigated6	None of those6
Fish pond7	
Land for livestock	
Residential land9	
Other (specify)10	

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conserv	questions f
d water	ask these
Soil an	erviewer,
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	-	6.1	e If j	ire wh	e me		ur				ŏ																														
	INSERVATION	6.16.	Do you us	any measu	on this plo to increase	the water	flow to vo	Daddy lan	r auuy lall	1 1.	$1 = 1 \in S$ $2 = N_0$																														
11/2422 22	waler co	6.15.	If yes,	what	method?						code 6																														
.0		6.14.	Do you use	any measure	to keep the water from	running off	this plot?	in the second second		1 11 22	1 = 1  es 2 = No																														
0		6.13.	Why did	you	stop?	//15	C1//				code 5	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.
		6.12.	If no,	when	did you stop?	-					year	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.
has an insar		6.11.	What is	today the	share of area	nntantad	by this	magenra?			%	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.
	Valion	5.10.	Are you still	ising it?						$\mathbf{V}_{2,2}$	1=1 es 2=No>>6.12	_:	2						2						č			ci	3.		c.			č	3.		2	3.			3.
	2011 COUSEL	6.9.	Maximum	share of the	area that have ever	heen	protected	protected by this	uy uus method?		%	1.	2.	Э.	1.	2.	Э.	1.	2.	з.	1.	2.	з.	1.	2.	з.	1.	.2	3.	1.	2.	3.	1.	2.	3.	1.	.5	3.	1.	2.	3.
L'and		6.8.	In which	year did	you start this	meanine	on this		prot		year	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.
und num anna		6.7.	If yes, what	measure ?	(multiple answer	nocciblo)	(annicend	$H A \leq \alpha r T$	u +,) u / marify aron	specify crop	code 4	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.	1.	2.	3.
al (mmd . da		6.6.	Have you	ever done	anything on this plot	arainet	agamet //				1= 1 es 2= No>>14																														
	ETOSIOII	6.5.	Do you have	problems on this	plot with erosion (i.e. soil coming	down)9	: (IIMOD	(Score from	0 to 10	$0=no\ erosion$	10=very severe)*									_								_												_	
	y	6.4.	Topsoil	colour							code 3																														
k papers and	JOIL LETUIL	6.3.	How do	you	assess the quality of	the soil?					code 2																														
		6.2.	Slope								code 1																														
1 1	.1.	-	Plot ID	(code	from section	(P	÷																																		





Code 2 Plant growth	Code 4 Soil Cons. Method	Code 5 Problems	Code 6 Water cons. Method
Vigorous1	Terraces1	Too expensive1	Terraces1
Normal2	Contour ploughing2	No labour available to maintain it2	Hedgerows2
Stunted3	Mulching3	Negative effect on crop yields3	Agro-forestry3
	Hedgerows4	Not effective4	Contour ploughing4
	Agro- forestry5	We do not manage the plot at the	Mulching5
	Strips left for natural vegetation6	moment5	Strips left for natural vegetation6
	Cover crop7	Other (specify)6	Cover crop7
	Other (specify)8		Ditches or channels
			Other (specify)9

benefit) to 10 (very large benefits of this method? scale from 1 (very small identified benefits on a respondent to rate the What are the main code 4 effectiveness of this (Please ask the benefit)) 6.18.9. (from a scale from soil/keeping water? 0 (no effect) to 10 (very effective)) How would you conserving have you method in assess the 6.18.8. received support kind of code 3 Which Use for fuel.....3 Additional source of income.....4 Facilitates crop management.....5 6.18.7. Better yield due to reduced erosion...... Use for fodder, mulch..... support to implement it? 1= Yes 2= No>>8 If you ever Protection of crop against wind. have you received used it, 6.18.6. (do) you use Person-hours to maintain Code 4: Benefits How much labour did / year Other (specify). 6.18.5. No benefits... it? scale from I (very minor identified reasons on a respondent to rate the reason) to 10 (very Other (specify).....6 In-kind inputs.....4 Tools/Machinery.....3 Labour.....1 Monetary assistance..... Training..... code 2 If no, why not? ever used it? (Please ask the najor reason)) >>next row 6.18.4. Code 3: Support 1= Yes>>5 2= No Have you 6.18. Knowledge about soil and water conservation practice on upland 6.18.3. Other (specify).....10 Fear negative effect on crop yields......8 This method is not effective.....9 ack of access to seeds/seedlings......6 Not enough family labour available.....4 institution/ known it? have you code 1 It's too expensive to establish..... 6.18.2. person which From No problem with erosion..... Code 2: Reason for not using Not enough land available...... It's too expensive to maintain.. b= Yes, I know it in about this method as a way to limit a= Yes, I've heard Lack of equipment..... = No>>next row of it but don't know in detail Do you know erosion? detail 6.18.1. 7. Cover crop (e.g. groundnut) .... 8 Private firm.....3 Relative/Neighbour.....4 Media.....6 Own initiative.....7 4. Hedgerows of shrub 8. Ditches or channels 2. Contour Ploughing NGO (GTZ, SNV, etc.)..... 6. Vegetative strips Extension office..... Other (specify)..... Code 1: Knowledge 5. Agroforestery Other area..... 3. Mulching 1.Terraces 10.0ther: 9.Other: Method

Household id:

16

6.19. Have some of your lands or neighbouring lands been affected by <u>landslides</u> during	g the last 5 years?
a. your lands Yes	ccur in the past 5 years?
b. neighbouring lands Yes	ccur in the past 5 years?
c. When such problems occurred on <u>your lands</u> , what share of your total annual incom	ne did you lose on average? % total income
6.20. In the past 5 years were your income generating activities (transport) affected by plandslides? Yes	road blockings due to
If yes, a. If yes, how many times did such problems occur in the past 5 years?	
b. When such problems occurred, what share of your total annual income did you lo	se on average? % of total income
6.21. In your opinion, what could be done to reduce the incidence of landslides? Mitigate climate change	
# 7. Agricultural production and technology adoption

## 7.1. Agricultural extension service

7.1.1. Did your household attend meetings or receive visits by any institution providing agricultural extension service in the past 24 months ?

Yes1	
No	

- 7.1.2. if yes, how many times?
- 7.1.3. If yes, from which institution ?

a. Institution name	b. Institution type code

Code: Institution type
Government extension service1
NGO2
Private enterprise
Government enterprise 4
International research organisation5
Other institution

#### 7.1.4. On what issue did you receive training/support from any institution in the past 24 months ?

	Number	of meetings	Knowledge transmitted					
	(visits) you	attended on:	Management (i.e. use of input, preparation)	Technology (new variety, equipment, etc.)				
	Extension office	From Other institutions	Mark with X	Mark with X				
a. Rice								
b. Maize								
c. Cassava								
d. Other crop								
1	1.	1.	1.	1.				
2	2.	2.	2.	2.				
3	3.	3	3.	3.				
e. Livestock production (specify which animal)								
1	1.	1.	1.	1.				
2	2.	2.	2.	2.				
3	3.	3.	3.	3.				
4	4.	4.	4.	4.				
5	5.	5.	5.	5.				
f. Fruit production (specify which fruit)								
1	1.	1.	1.	1.				
2	2.	2.	2.	2.				
3	3.	3.	3.	3.				
4	4.	4.	4.	4.				
5	5.	5.	5.	5.				
g. Fish production								
h. Soil conservation								
i. Intergrated Pest Management (without pesticides)								
h. Other (specify)								

in this mendionization?	) if not a member, write '88'.	<i>bk</i>	1.1.         7.2.1.12.         7.2.1.13.         7.2.1.14.         7.2.1.15.         7.2.1.16.           uis plot         Date of         Amount         Which         What did         How did	sly harvesting harvested percenta you do you use d by ? ge of with the your plot	rnal 1 difference after after alter	Yes No No Sode 5 Code 6 Code 6 Code 6 Code 6					of residues Code 6: use of plot	sidues on field to rot 1 Start new cropping cycle w/ rice 1	sidues on field for animals Start new cropping cycle w/ other	seidnes 3 1 off field fallow 3	idues from the field4 Abandoned field4		Code 7: Stimulation for change	M Incited by other extension on the 2	Incited by Neighbour/Relative/Friend3	Own initiative4 Other (specify)	Co. A. 0. Dorrow for Low/Lick anti-fortion	<u>Coue o. Aeuson jor 10m nușn sausjacuon</u> (Verv) Satisfied	Increased yields1	Gain in yield stability2 Better condity	Gain in marketing connortunities	Other (specify) 5	(Very) unsatisfied	Reduced yields6	Loss in yield stability	Loss in marketing opportunities	
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edt si od M C I C L	ID of the member f	vith Red Book and and o	what quantity of $V$	u apply?p6 be 2   Type 3  Organic  at	fert.	Gty(kg) Qty(kg)					Code 4 Pesticides	See separate list	anure6	ulch7 Other	6	10	7.2.21. How satisfied are vou	1= Very unsatisfied	2= Unsatisfied 3- Satisfied	4= Very satisfied	1.	· ·	1.	2.	3.	1. 2.	3.	1.	2.	.c	
0000 ii 10060		ategory, i.e. one v	7.2.1.9. What kind and	fertilizer did yo	4	coqe 3 Gty(kg) code 3	-	n 1010000000			er	Organic	Home produced ma	Home produced mu Bought manure	Bought mulch	Ashes	7.2.1.20.	What stimulated	you?	code 7	1.	1 0	1.	2	3.	1. 2.	3.	1.	~ i~	·c	
noot oronning case	past crupping seas	tenure regime co	7.2.1.7. 7.2.1.8. Quantity Did you	of seeds apply fertilizer		1= Yes Kg 2= No>>	D				ode 3 Type of fertiliz	ineral	PK1	ea2 melan 3	ali4	her (specify)5	7.2.1.18			No Year	.1	<u>i 6</u>	1.	5	3.	1.	3.	1.	<u>, 1</u>	·,	
tion – Paddy Rice		biggest plots in from the	2.1.4. 7.2.1.5. 7.2.1.6 w Date of Variety	d you planting of seeds	our 112) 4)	oge Month (1 Week (1- Sear					Code 2 Variety of seed Co	Ordinary Sticky Mi	H'mong1 Local7 NI	Nhi uu 632 IK 3528 Ur Bac uu 643 N 879 cu	Bac uu 253 4 Other 10 Ka Nhi uu 838 5	Other 6 Ot		e you made any of	in your rice	on concerns all plots)? $\begin{bmatrix} 1 \\ 2 \end{bmatrix}$											
7.2.1 Crop produc	7.2.1.1. Have you gio Yes	Interviewer, take the	1.2.1.3. 7.2.1.3. 7.2.1.3. 7.2. 10.1 ID Season (if Hc	<i>rom</i> the plot has diversion 5 only one pre-	<i>ind area</i> crop, ask yo fire the 2 fire	ingle previous lot in season) c	Last seas.	Prev. seas.	Last seas.	Prev. seas.	ode 1 Soil preparation	loe1	lough using animal	raction2 Jough using tractor 3	Comment Streen rightor		7.2.1.17.	In the past 5 years, have	the following changes i	production (this questic	a.Improved variety: 1	(code 2) $\frac{2.}{3}$	k Eastilizati	0. reruitzer. 2. (code 3)	ý () 3.	c. Pesticides: 2.	(code 4)3.	1	d. Equipment: 2.	e Other:	

Household id:

19

h using animal traction2 LVN 102 C919/1716 NPK1 Home produced manue6 h using tractor3 CP888.9993 LVN27 Urea2 Home produced mulch7 Other: 
Kali
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auperian2.19.Superian $(19.)$ Kali $(19.)$ $(19.)$ $(19.)$ $(19.)$ $(19.)$ $(19.)$ $(19.)$ $(11.)$
2.19. e past 5 years, have you made any of ollowing changes in your maize uction (this question concerns all plots)? roved variety: 2 No roved variety: 2 No roved variety: 2 No roved variety: 3 No roved variety: 2 No roved variety:
2.19.       4       2       4         e past 5 years, have you made any of ollowing changes in your maize uction (this question concerns all plots)?       6         noved variety:       1       1       1         roved variety:       1       2       2       2         2)       3.       3.       3       3       3       3       3       1
2.19.         e past 5 years, have you mad         ollowing changes in your ma         ollowing changes in your ma         uction (this question concern         roved variety:         2)         3)         3.         4)         3.         4)         2.         4)         3.         4)         2.         4)         3.         4)         3.         4)         3.         4)         5.         1         uipment:         2.         3.
2.19. e past 5 years, haw ollowing changes i uction (this questic roved variety: 1 roved variety: 2 2) 3. 3. sticides: 2. 4) 3. hitticeles: 2. 2. 2. 3. 2. 3. 2. 3. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1
2.19. e past 5 yec ollowing ch uction (this roved variety 2) 2) 2) 2) 4) utilizer: 2) 3) b 10 10 10 10 10 10 10 10 10 10

Household id:

20

**7.2.3. Crop production – Cassava** 7.2.3.1. Have you grown cassava in one of the past cropping season?

Yes.....1

7.2.3.2. Who is the main decision maker in this production? (ID of the member from Q1 family roster)

wn and completely harvested in one of the nast cronning season 

rertilizer did you apply <sup>3</sup> seriously furvesting harvested? percentage you define the free did you apply <sup>3</sup> three differents in the serious of the series o								
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Code 4 are of plot       fie     Code 4 are of plot       fie     Start new cropping cycle with cassava								
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Code 4 use of plot     Code 4 use of plot       ic     Start new cropping cycle with cassava								
Code 4 use of plot       ic     Code 4 use of plot       Extra new cropping cycle with other crop (specity crop)								
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icStart new cropping cycle with cassava								
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product indention $3$ Abandoned field $4$ t mulch9 $9$ t mulch9pecify)10pecify)10pecify)11pecify)11 $72.3.21.$ $72.3.22.$ How satisfied are you?Reasons for high/low $1 = Very unsatisfied7.2.3.22.I = Very unsatisfiednoted by Other extension office11 = Very unsatisfiedcode 82 = Unsatisfiedcode 83 = Satisfiedcode 81 = Very satisfiedVery Satisfied1 = Very unsatisfiedVery Satisfied2 = UnsatisfiedVery Satisfied3 = SatisfiedVery Satisfied2 = UnsatisfiedVery Satisfied2 = UnsatisfiedVery Satisfied2 = UnsatisfiedVery Unsatisfied1 = Very satisfiedVery Unsatisfied2 = UnsatisfiedVery Unsa$								
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3.     3.     3.     Gain in yield stability								
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(Very) unsatisfied     0       Reduced yields     6       Loss in yield stability     7       Worst quality     8								
Reduced yields								
Loss in yield stability       Worst quality								
Worst quality								

Household id:

## 8. Subjective impact indicators

8.1. Here is a picture of a ladder. Considering that the step '0' represents your <u>life conditions</u> in 2002, on which step are you located today?

8.2. Consider now that the step '0' represents your access to credit in 2002. On which step are you located today?

8.3. Consider now that the step '0' represents your <u>level of agricultural production</u> in 2002. What is your production now compared to 2002?



# **Camille Saint-Macary**

## PERSONAL INFORMATION

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Citizenship	French
Birth date	April 19, 1982 in Enghien les Bains, France

#### EDUCATION

Since 2006	<ul> <li>PhD in Agricultural Economics at the University of Hohenheim, Germany</li> <li><i>Title:</i> Microeconomic Impacts of Institutional Transformation in Vietnam's Northern Uplands: Empirical studies of social capital, land and credit institutions.</li> </ul>									
May 2008	European School of New Institutional Economics. Cargèse. France									
2001-2005	Magistère of Development Economics at CERDI (Centre of Study and Research on International Development), Honors, Université d'Auvergne, France									
1999-2001	2-years undergraduate diploma in economics (DEU), University of Cergy- Pontoise, France									

## PROFESSIONAL EXPERIENCE

2006-Present	Research associate at the Department of Rural Development Policy and Theory. University of Hohenheim, Germany
2005 (6 months)	Research assistant at International Center for Agricultural Research in Dry Areas (ICARDA), Syria
2003 (3 months)	Scientific intern at Centre International de Recherche en Agriculture pour le Développement (CIRAD), Philippines
2002 (1 month)	Scientific intern at the Université d'Agriculture de Cotonou, Benin

LANGUAGES	COMPUTER SKILLS	OTHER						
French : Mother tongue	Ms Office, Latex, Adobe	Sports: Rock-climbing, Half-						
English : Fluent	Indesign	marathon						
German : Intermediary	Stata SPSS SPSS Data	Member of the International						
Spanish : Intermediary	Entry E-Views	Association of Agricultural						
Arabic : Basic knowledge								
Vietnamese : Basic knowledge								

#### 1. Book chapter

Dutilly-Diané C., C. Saint-Macary, J. Tiedeman, G. Arab, N. Batikha, F. Ghassali and E. Khoudary (2008) "Mobility and feeding strategies in the pastoral systems of the Syrian Badiah." In: Olaizola, A. J.P. Boutonnet, and A. Bernués (eds). Mediterranean livestock production: Uncertainties and opportunities. *Options Méditerranéennes, Série* A, 78: 85-90.

#### 2. Peer-reviewed journals

Schad, I., P. Schmitter, C. Saint-Macary, A. Neef, M. Lamers, L. Nguyen, T. Hilger and V. Hoffman (forthcoming) "Why do people not learn from flood disasters? Evidence from Vietnam's northwestern mountains." *Natural Hazards*.

Saint-Macary C., A. Keil, M. Zeller, F. Heidhues and P. T. M. Dung (2010) "Land titling policy and soil conservation in the northern uplands of Vietnam." *Land Use Policy* 27 (2):617-627.

Ahlheim, M., P. V. Dinh, N. M. Duc, O. Froer, A. Heinke, A. Keil, C. Saint-Macary and M. Zeller (2009) "Landslides in mountainous regions of Northern Vietnam: Causes, protection strategies and the assessment of economic losses." *International Journal of Ecological Economics and Statistics*, 15 (F09):108-130.

#### 3. Under revision in peer-reviewed journal

Saint-Macary, C., M. Zeller (2011) "Rural credit policy in the mountains of northern Vietnam: sustainability, outreach and impact", Submitted in October 2011.

#### 4. Discussion paper

Keil, A., C. Saint-Macary and M. Zeller (2008) "Maize boom in the uplands of Northern Vietnam: economic importance and environmental implications." *Research in Development Economics and Policy Discussion Paper No 4/2008.* Stuttgart, Germany: Grauer Verlag.

#### 5. Presentation at conferences

Saint-Macary, C. and A. Keil "Do reallocations undermine farmers' trust in land institutions? Insights from the land reform in the uplands of Northern Vietnam" Abstract submitted at the Annual World Bank Conference on Land and Poverty April 24-25, 2012, Washington D.C. USA.

Saint-Macary, C., M. Zeller "Rural credit policy in the mountains of northern Vietnam: sustainability, outreach and impact", Paper submitted to the International Conference of Agricultural Economists, 18- 24 August 2012 Foz do Iguaçu, Brazil.

Saint-Macary, C., M. Zeller (2011) "Are ethnically diverse communities "bad" communities? Empirical study on social capital formation in the mountains of Northern Vietnam". Paper submitted at the International Conference of Agricultural Economists, 18- 24 August 2012 Foz do Iguaçu, Brazil.

Saint-Macary, C., M. Zeller , A. Keil "Social Capital and Ethnic Diversity: A study in rural villages of Northern Vietnam "International Symposium of the Uplands Program, July 2010, Hanoi, Vietnam,

Saint-Macary C., A. Keil, M. Zeller, F. Heidhues and P. T. M. Dung "Land titling policy and soil conservation in the northern uplands of Vietnam." Troisièmes journées de recherche SFER CIRAD INRA, December 2009, Montpellier, France.

Saint-Macary C., A. Keil, M. Zeller "Land titling policy and conservation practices in the northern uplands of Vietnam." International Conference of Agricultural Economists, August 2009, Beijing, China.

Saint-Macary C., A. Keil, M. Zeller "Does rice self-sufficiency foster environmental sustainability in the uplands of Northern Vietnam?" International Scientific Conference on Tropical Rainforests and Agroforests under Global Change, October 2008, Bali, Indonesia.

Saint-Macary, C. "Impact assessment of rural credit and land allocation policies on poverty and technology adoption in Northern Vietnam", research proposal presented at the European School for New Institutional Economics, May 2008, Cargèse, France.

Saint-Macary, C., P. Dung, A. Keil, L. Van, D. Van, M. Zeller "Determinants of the adoption of soil conservation technologies in uplands area of Northern Vietnam". International Symposium of the Uplands Program, April 2008, Stuttgart, Germany.

#### 6. Work in progress (processed, to be submitted to peer-reviewed journals)

Keil, A., C. Saint-Macary and M. Zeller (2011) "Commercial maize production in fragile uplands of Vietnam: how to tackle the trade-off between poverty reduction and environmental sustainability?"

Saint-Macary, C., M. Zeller (2011) "Are ethnically diverse communities "bad" communities? Empirical study on social capital formation in the mountains of Northern Vietnam"

## 7. Other (Unpublished)

Reader for the course Introduction to Stata (2010) Department of Rural Development Theory and Policy, University of Hohenheim, 85p.

Assessment of Pastoral Strategies in the Syrian Badiah (2005) Internship report, ICARDA/CERDI, 52p.

Impact assessment of agricultural technology adoption on welfare: three case studies in Bangladesh *[in French]* (2005) Master thesis, CERDI, 47p.

Marketing study of three aquaculture species in the Philippines *[in French]* (2003) Internship report, CIRAD/CERDI, 44p.

## AWARD

Accessit Award for Best Research Project in ESNIE 2008 (European School of New Institutional Economics), Cargèse, France

### **Author's Declaration**

I hereby declare that this doctoral thesis is a result of my personal work and that no other than the indicated aids have been used for its completion. All quotations and statements that have been used are indicated. Furthermore, I assure that the work has not been used, neither completely nor in parts, for achieving any other academic degree.

Stuttgart, November 2011

Camille Saint-Macary